
U.S. Fish and Wildlife Service Southeast Region

# United States Department of the Interior 

FISH AND WILDLIFE SERVICE
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ATLANTA, GEORGIA
30303
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To the Users of this Handbook:
The "Handbook for Nongame Bird Management and Monitoring in the Southeast Region" (Handbook) is a product of the U.S. Fish and Wildlife Service's (Service) Southeast Region and reflects our continuing commitment to protect and manage the diversity of migratory bird species within our jurisdiction. The Handbook serves to highlight concerns over the status of various species and groups of species of nongame migratory birds and to suggest management and monitoring techniques that are intended to understand and enhance these species. In addition to Service activities, the Handbook is intended to be used by other Federal, State, and local organizations and by private citizens to provide benefits to the diversity of nongame migratory birds occurring within the Southeast Region. Finally, this document provides for better understanding of where potential management conflicts involving nongame migratory birds may occur when an agency or organization is striving to reach other priority management objectives.

The first step in avoiding or resolving management conflicts is greater awareness of the needs for a variety of nongame migratory bird species and to understand what actions may constitute conflict. As the user will note, some of the management suggestions addressing known concerns are subject to revision based on future research. However, I strongly encourage all users of this Handbook to consider these management suggestions and to become familiar with nongame migratory bird needs when formulating management plans or planning other actions. We hope to revise this Handbook periodically, so your thoughts and suggestions for improvement will be greatly appreciated.

Sincerely yours,
 Regional Director

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# Handbook for Nongame Bird Management and Monitoring in the Southeast Region 

Prepared by

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## U.S. Fish and Wildilfe Servico Southeast Reglon

# HANDBOOK FOR NONGAME BIRD MANAGEMENT AND MONITORING IN THE SOUTHEAST REGION 

U.S. Fish and Wildlife Service

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## INTRODUCTION

Widespread interest in nonconsumptive wildlife resource management has increased tremendously during the 1970's and 1980's. This interest is reflected in the Fish and Wildlife Conservation Act of 1980, as amended, which encourages Federal agencies and States to conserve all nongame vertebrate species. In addition, all States have established natural heritage diversity inventories and many have initiated aggressive nongame or "watchable wildlife" programs. The lead Federal agency to implement nongame bird conservation and management is the U.S. Fish and Wildlife Service (Service).

Preventing migratory birds from becoming threatened species is a primary goal of the Service (U.S. Fish and Wildlife Service 1980, 1987). The Service is also required to monitor and take effective action for maintaining or enhancing species that are candidates for listing under the Endangered Species Act of 1973, as amended. In a related mandate, the 1988 amendments to the Fish and Wildlife Conservation Act specifically require the Service to set management and monitoring objectives for nongame birds.

The Service's Office of Migratory Bird Management has issued several documents that enhance development of a nongame bird management program focusing on research and management opportunities within the Service (U.S. Fish and Wildife Service 1980, 1987, 1988). This Handbook builds on the national perspective and provides resource managers with basic information on species of Regional concern, research and management ideas using existing programs and policies, and the identification of important habitats that harbor these species within the Southeast Region. This information is intended to be used by Service personnel in carrying out management beneficial to nongame birds on refuges managed by Refuges and Wildlife and hatcheries managed by Fisheries. Similarly, this information is for Service personnel in the Fish and Wildife Enhancement and Federal Aid in providing recommendations to cooperating local, State, and Federal agencies whose actions involve nongame bird issues and management.

The development of Regional nongame bird management and monitoring objectives for the Service provides preliminary guidance toward addressing management concerns on the health of nongame migratory birds that are not protected through the Endangered Species Act. Both species and habitat values are outlined in this Handbook. Hopefully, the combination will allow for effective management and early alerts for both detected population declines and significant changes to and losses of various habitats.

## Organization of the Document

The Handbook is organized into five major parts:
(1) Introduction
(2) Description of concepts, techniques, legislation, programs, policies,
(3) Description of species of Regional concern
(4) Description of management problems, opportunities, and suggestions for broadly-defined habitats, and
(5) Attachments addressing Service activities involving nongame birds.

The structure of the Handbook allows for rapid review of major concepts, programs, and policies through the outline narrative. Detailed information is treated for broadly-defined habitats through tables that list all southeastern bird species, with brief ecological and management notes, likely to be affected by management in each habitat. Specific information on species of Regional concern is treated through species accounts and habitat tables. Finally, attachments include information on the Service's role in nongame bird management, a proposed program outline based on "Nongame Bird Strategies" (U.S. Fish and Wildlife Service 1988), and activities conducted on Service lands in the Region during 1988.

Federal threatened and endangered species are not considered directly in this Handbook. These species and their protection and management concerns are addressed in detail in recovery plans developed by the Service for each species. Setting objectives in management and research of nongame species would encourage active management of these species so that listing under the Endangered Species Act may not be necessary in the future. Some instances where endangered species management enhances other nongame bird species are addressed in this Handbook to point out opportunities for indirect management through the Endangered Species Act. Most waterfowl are also not considered in this Handbook. However, the goals set for the North American Waterfowl Management Plan/Joint Venture and Farm Act Conservation Reserve Program can greatly benefit many nongame birds through wetland protection and enhancement.

Several criteria were used to develop the prioritized list of Regional concern species. First, three nationally derived lists were consulted for species occurring within the Southeast Region. The Service's "Endangered and Threatened Wildlife and Plants; Animal Notice of Review" ( 50 CFR Part 17, January 6, 1989) identifying candidate species being considered for listing under the Endangered Species Act was the most important source consulted. The next most important source was the "Migratory Nongame Birds of Management Concern in the United States: The 1987 List" developed from Breeding Bird Survey trend analysis in combination with other quantitative and qualitative
data bases (U.S. Fish and Wildlife Service 1987). Finally, "The Blue List for 1986" published by the National Audubon Society was consulted as it serves as an early warning system to population declines and is based on solicited opinions from birdwatchers, researchers, and wildlife managers throughout the United States (Tate 1986). The legal and management status for each species was combined with the extent of their distribution covered by the Southeast Region to develop the final list of species of Regional concern.

As with any prioritized list, there will be differences of opinion on which species should be added or deleted and where species rank in priority. Also included is an auxiliary list of other species that were considered for the Regional concern list but were not warranted for inclusion at present. In some areas within the Southeast Region, species with very local distributions may be of greater management concern than those listed here as Regional priority species. This may be particularly so for Puerto Rico, the Virgin Islands, and South Florida. For this reason, each Service field station is encouraged to develop their own list of species that includes those of Regional concern as well as those of very local distribution occurring within their work area.

The highest priority species are treated in greater detail with species accounts. Each species account illustrates known and potential distribution and provides a synopsis of description, habitat use, reasons for concern, recommended management, and research needs. Service personnel should strongly consider the management, biology, and habitat needs of these highest priority species in all work activities.

Although highlighting species of Regional concern allows for greater awareness of nongame bird issues, most management opportunities will be at the habitat level rather than at the species level. Generalized management problems, opportunities, and suggestions for each broadly defined habitat provide some guidance on habitat management concepts geared towards nongame birds. Each narrative for broadly-defined habitat is accompanied by a habitat table.

Habitat tables provide specific information for all regularly occurring species within the Southeast Region in each habitat, respectively. This information includes:
(1) legal and management status for the bird species,
(2) residency and distributional status for each species,
(3) notes on specific habitat requirements, and
(4) suggestions for consideration when managing or reviewing action(s) that impact the habitat(s) each species occurs in.

Data and information found in species accounts and habitat tables should be applied when possible during management and coordination activities. The species accounts and habitat tables should assist Service personnel by providing information in conducting day-to-day activities as well as benefitting the species treated here. Each field station should develop its own management and research priorities based on the species and habitats occurring within its jurisdiction. In addition to applying management guidelines presented in this Handbook, users are encouraged to develop specific research need proposals as part of their annual research needs and project assessment for budget development purposes. More detailed guidelines will be prepared as additional information is attained and as the Nongame Program develops. Comments on this Handbook are encouraged and appreciated.

## Acknowledgements

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MANAGEMENT AND ECOLOGICAL CONCEPTS, MONITORING TECHNIQUES, AND EXISTING LEGISLATION AND PROGRAMS
I. Management and ecological concepts. Some of the newest, most controversial, and often misunderstood concepts in conservation biology are briefly treated here and are presented for consideration by managers. The manager must judge whether any or all of these concepts are applicable on a case-by-case basis, given the specific management objectives.
A. Maintenance of biotic diversity.

1. Biodiversity can be best defined as a full complement of the native plant and animal species occurring in their natural or normal patterns of abundance. Often, maximizing number of species (richness) and species diversity are equated to maximizing biodiversity. This is not the case and the distinction is important.
2. Maximizing biodiversity does not mean having a high diversity of habitat types to attract high numbers of species on a small spatial scale at the expense of area-sensitive or habitat specific species. Attention should be given to minimum area requirements necessary to support viable populations of all species potentially occupying any particular habitat when it is desired to maximize biodiversity.
3. Maximizing biodiversity may not always be practical or desired. However, it may be still possible to increase species richness and species diversity, or specialize on a particular group of species (i.e., waders, shorebirds, forest-interior species). Whatever the management objective, managers should consider land-use patterns, both within and beyond the management unit, and the normal patterns of abundance for species using the available habitats. Special care should be taken to not unnecessarily reduce habitats used by species or groups of species showing widespread patterns of decline or instability.
B. Minimum areas to support viable populations.
4. As general guidance and when compatible with other management objectives, consider managing habitats for the needs of the most area-sensitive or rarest regularly occurring species rather than increasing species diversity at a small scale as mentioned in I.A. 2 .
5. Many forest-interior species typically require larger areas to support viable populations than are necessary for more opencountry species.
6. Forest reserves with thousands of acres of contiguous habitat are likely to maintain most area-sensitive and rare species. Smaller forests may support some area-sensitive species if several habitat needs are satisfied or if small forests are in the vicinity of large forests (Robbins et al. 1989).
C. Edge-effects, especially involving forest-interior species.
7. Creating edges can increase habitat values for many forest birds at a very small scale. However, over indulgence in maximizing edge has been extremely deleterious to habitats supporting forest-interior species (Harris 1988, Temple and Cary 1988).
8. The smaller the forest tract relative to surrounding open habitat, the higher the probability is of typical edge species penetrating into the forest, thus increasing rates of brood parasitism and nest depredation affecting forest-interior species (Ambuel and Temple 1983).
D. Source and sink habitats for populations.
9. Source habitats are defined as supporting a population that produces young in excess of that necessary to maintain the population.
10. Sink habitats are defined as supporting a population where withinhabitat reproduction is insufficient to balance local mortality.
11. Populations in sink habitats may appear stable and persist despite depressed reproduction due to continued immigration from more productive source habitats.
12. It is theoretically conceivable, indeed likely, that some sink habitats consisting of large numbers of breeding adults can be supported by source habitats consisting of relatively few breeding adults (Pulliam 1988). Thus, the preferred habitat of a species may not be the habitat with the highest number of individuals.
13. A major management implication in landscape ecology is that without an understanding of relative reproductive success among habitats/populations, population-management decisions based on studies in sink habitats may lead to serious errors. For example, 90 percent of a population may occur in one habitat where the relative abundance of breeding adults may lead to a conclusion that destruction of a nearby alternative habitat would have little impact on the population. However, if the former habitat were a sink and the alternative a source, destruction of the relatively small source habitat could lead to local population extirpation (Pulliam 1988).
14. What is a sink habitat for one species may be a source for other species. Thus, within a diversified hardwood forest, for example, consisting of many different tree species, there may be a number of co-occurring bird species found throughout the forest. However, the most successfully reproducing individuals for each species may be keying into different subdivisions of the habitat. Elimination of some habitat variable (e.g. select cutting of one tree species) may therefore eliminate one or more of the species co-occurring throughout the forest, but not other species. Also reduction in size of a diversified forest may unintentionally eliminate a habitat variable responsible for supporting an area-sensitive species even though the perceived habitat quality is similar on a smaller spatial scale.
E. Effects on "wintering grounds, especially those of tropical habitat conversion on neotropical migrants breeding in North America.
15. Morton and Greenberg (1989), Keast and Morton (1980), Terborgh (1989), and many others argue that declines observed in many long-distance migrant, forest-interior species in North America may have as much or more to do with tropical habitat conversion as with breeding habitat fragmentation. They support this argument by demonstrating that many species are more specialized in their foraging behaviors in the tropics than they are on their breeding grounds. Also, males and females of many species are segregated and ardently defend winter territories individually with different habitat characteristics within tropical habitats.
16. Morton and Greenberg (1989) and Terborgh (1989) further argue that setting a dichotomy on management between breeding habitats in North America and non-breeding habitats in the tropics is unjustified. The full annual cycle of a species should be considered when setting management objectives as negative effects taking place in both breeding and non-breeding seasons are cumulative.
17. Any management regime on the breeding grounds should take into account what may be happening during the non-breeding season. Patterns of perceived habitat specialization on the breeding grounds may be caused by problems during the non-breeding season. This statement applies to all nongame birds, not just neotropical migrants.
F. Contaminant effects on bird populations.
18. The role pesticides has had in heightening awareness of our environment is well-documented. However, environmental contamination remains an insidious and difficult to document phenomena and continues to be a serious problem for many nongame bird species.
19. Pesticide accumulation (DDT and its breakdown products), lead poisoning (from lead shot), botulism, cholera, mercury poisoning, and selenium poisoning (from irrigation run-off among other sources) are among the most well-documented examples of persistent contamination problems with birds. Less obvious water quality issues involving pH (acid-rain), salinity, and dissolved oxygen also may have serious indirect effects on food supply, habitat condition, and health of individual birds.
20. The effects derived from environmental contamination during migration and winter may not be obvious until the following breeding season. Species such as neotropical migrants, including both shorebirds and landbirds, are especially susceptible to contaminants during the non-breeding part of their annual cycle. These species are exposed in the tropics to continuing application of DDT and other pesticides now banned in the United States. Some species undergoing declines in the face of "increasing" habitat may be subject to environmental contamination or disease.
II. Monitoring techniques. Long-term survey methods used to determine population trends; participation in and use of data for each method is encouraged for all personnel to satisfy management needs - Office of Migratory Bird Management, Patuxent Wildlife Research Center, Regional Nongame Coordinator serve as contacts for detailed information on techniques (Wells 1990).
A. Breeding Bird Surveys (Robbins et al. 1986) - through Office of Migratory Bird Management. Consists of 2,000 roadside routes with 503 -minute stops, 0.5 miles apart, mostly conducted during June. This is the most important survey for tracking trends in breeding birds that are detectable from roadsides.
B. Christmas Bird Counts (Root 1988) - through National Audubon Society (950 Third Avenue, New York, NY 10022) with data managed by Cornell Laboratory of Ornithology ( 159 Sapsucker Woods Road, Ithaca, NY 14850). Consists of over 1,500 15-mile diameter circles with one 24 -hour period for coverage, conducted in late December. Most important survey tracking trends in all winter birds.
C. Breeding Bird Census (Engstrom 1989) - through National Audubon Society with data managed by Cornell Laboratory of Ornithology. Consists of varying numbers of censuses of uniform plots of land, usually between 25 and 150 acres in area, repeatedly visited from April through July, depending on latitude. Important in determining use patterns of specific habitats and changes through time at specific locations.
D. Winter Bird-Population Studies (Engstrom 1989) - through National Audubon Society with data managed by Cornell Laboratory of Ornithology. Similar in format and technique to Breeding Bird Census with repeated visits conducted from December through February.
E. Breeding Bird Atlas Projects (Laughlin et al. 1982, Butcher and Smith 1986) - through Cornell Laboratory of Ornithology. Atlas projects have been started or completed in 29 states and consist of documenting, either by county or by latitude-longitude blocks, the distribution of all breeding species. This information is useful for identifying important habitats for land-use planning and effects of human activities on bird distributions.
F. Colonial Waterbird Surveys - through National Wetlands Research Center and Patuxent Wildlife Research Center, and Office of Migratory Bird Management. Consists of monitoring colonial waterbird breeding populations (gulls, terns, waders) principally on Service lands including those on the Atlantic and Gulf coasts. Conducted at intervals of several years, as funds are available.
G. Colonial Bird Register - through Cornell Laboratory of Ornithology. Serves as a national repository of location and status of all known waterbird colonies (primarily concentrates on beach nesting species such as gulls and terns).
H. International Shorebird Survey (Howe et al. 1989) - through Manomet Bird Observatory, Manomet, MA 02345. Consists of coordinating a network of observers surveying shorebirds at-important migration stopover sites. Data used to develop information on population trends of some species.
I. Western Hemisphere Shorebird Reserve Network (Myers et al. 1987) through National Audubon Society, for more information write 550 S. Bay Avenue, Islip, NY 11751. Uses survey data from coastlines and other areas to identify lands with potential for providing shorebird conservation (foraging and staging areas) during migration and winter. These lands would be included in the Network, which serves to coordinate the amount of habitat protected and appropriately managed for shorebirds. National wildlife refuges with present and potential shorebird use could be included and appropriate management of water levels to accommodate migratory shorebirds would be encouraged.
J. Raptor Migration Counts - through Hawk Migration Association of North America (Hawk Mountain Sanctuary Association, Route 2, Kempton, PA 19529). Consists of seasonal counts of known locations where migrant raptors concentrate during their passage. Mostly conducted in the Northeast and Midwest Regions; however, there is room for expansion in the Southeast Region. Data useful for tracking raptor population trends nationally.
K. Pelaqic Bird Surveys (Lee 1986) - sponsored by National Wetlands Research Center and conducted through the North Carolina Museum of Natural History (P.O. Box 27647, Raleigh, NC 27611). Consists of systematic counts of pelagic species off the Mid-Atlantic Coast to the Gulf Stream.
L. Beached Bird Surveys (Simons 1985) - locally conducted and designed to provide baseline data on mortality rates so that impacts of catastrophic events such as oil spills can be quantified as indicated by dead or dying birds on beaches.
M. Bird-Banding - through Bird Banding Laboratory, Office of Migratory Bird Management. The laboratory serves as a centralized storage facility for bird-banding data, which is the principal means to determine migration routes and wintering areas for various breeding populations. Many basic research projects nationally and internationally depend on banding birds for data.
N. Feeder Counts - through Cornell Laboratory of Ornithology. Consists of a nationwide survey tracking birds numbers using backyard feeders and serves as an important part of any Urban Wildlife Program.
O. Nest Record Card Program - through Cornell Laboratory of Ornithology. Exists as of a repository for nest data for all species. Data (not computerized) for analysis and cards for data submittal available upon request.
III. Major existing legislation and programs that could directly or indirectly benefit nongame birds.
A. Federal legislation directly involving the Service.
21. Lacey Act of 1900 - today, gives the Secretary of the Interior (Secretary) the authority to conserve and restore bird species, regulate import, of foreign wildife, and prohibit interstate commerce of wildlife killed in violation of State laws.
22. Migratory Bird Treaty Act of 1918 - implemented the "Convention for the Protection of Migratory Birds" of 1916, between the United States and Great Britain (on behalf of Canada). Today, this act gives the Secretary responsibility to regulate hunting of gamebirds, prohibit the take of any migratory bird except as permitted, and prohibit shipment or export of all migratory birds or their eggs except as permitted. Other similar treaties are with Mexico (1936), Japan (1972), and the Soviet Union (1976).
23. Migratory Bird Conservation Act of 1929 - created the National Wildlife Refuge (Refuge) System, primarily to meet obligations to protect migratory birds pursuant to the Migratory Bird Treaty Act of 1918.
24. Migratory Bird Hunting (Duck) Stamp Act of 1934, as amended provided a means for financing wetland acquisition for refuges by requiring the purchase of a stamp for all waterfowl hunters ages 16 or older.
25. Fish and Wildlife Coordination Act of 1934, as amended originally authorized development of migratory bird resting and nesting areas on waters newly impounded by Federal agencies and allowed another avenue to establish refuges. Through various amendments, particularly in 1958, the scope of this act was broadened to give fish and wildife equal importance and, therefore, consideration in water resource planning and construction. Thus, the Service serves an important role in providing Coordination Act Reports that assess impacts to fish and wildlife resources and that can include specific concerns over impacts to nongame birds.
26. Federal Aid in Wildlife Restoration (Pittman-Robertson) Act of 1938, as amended - established a grant-in-aid funding source for States to conduct wildbird and mammal projects including land acquisition, management, planning, surveys, research, development, and hunter education. Most funded projects are for game species, but nongame projects are not excluded from consideration.
27. Federal Aid in Fish Restoration (Dingell-Johnson) Act of 1950 established a grant-in-aid funding source for States to conduct sport-fish projects that can indirectly benefit nongame birds through wetland acquisition and management.
28. Sikes Act of 1960 , as amended - authorized the Service to work cooperatively with States for developing wildlife and fishery management plans on lands managed by the Forest Service, Bureau of Land Management, Department of Defense, and Department of Energy. Section 203 allows for States to collect user-fees on public lands to provide habitat conservation and rehabilitation. Establishing user-fees based on or through Section 203 should be considered for developing nongame directed management plans on public lands.
29. Wetland Loan Act of 1961 - allowed financing (through intragovernment loans) for wetland acquisition upfront to eventually be repaid by duck-stamp revenues; repayment by duckstamp revenues was repealed by the Emergency Wetland Resources Act of 1987.
30. Fish and Wildlife Act of 1956 - authorized Secretary to acquire refuge lands for all forms of wildlife including nongame and, later, endangered species.
31. Land and Water Conservation Fund Act of 1965 - established a fund to preserve, develop, and assure accessibility to outdoor recreation resources. Includes funding for land acquisition pursuant to Fish and Wildlife Act of 1956, and includes land acquisition for Park Service, Forest Service, as well as Fish and Wildlife Service.
32. National Wildlife Refuge System Administration Act of 1966 authorized the Secretary to permit a variety of human uses on refuges as long as they are compatible with the basic purpose of the refuge. Among activities allowed are those for nonconsumptive recreation that in turn, and more importantly for nongame, resulted in greater emphasis on education through interpretive displays and visitor centers regarding natural resource management.
33. National Environmental Policy Act of 1969 - requires all Federally supported actions to fully consider environmental effects of the proposed action (preferred alternative) and all alternatives and to allow public and agency comments, including comments considering nongame needs.
34. Endangered Species Act of 1973, as amended - allows for many actions beneficial to nongame birds including indirect protection of habitats where a listed species occurs (Section 7), requirements to assess regularly the status of all candidate species (Section 4), and funding to study candidates and develop recommended management guidelines to actively conserve species before they require protection through listing (Section 6, includes funding mechanisms to States).
35. Clean Water Act of 1977 and Rivers and Harbors Act of 1899 together authorizes (Section 404 and Section 10 , respectively) the U.S. Army Corps of Engineers to review and permit any construction, dredge, and fill activity within waters of the United States that include navigable waters and jurisdictional wetlands. The Service provides comments and recommendations through Fish and Wildife Coordination Act Reports, which must be considered prior to permitting any activity. Comments, when appropriate, should include concern for nongame birds and management/mitigation activities necessary to reduce or eliminate impacts form the proposed action.
36. Fish and Wildlife Conservation (Nongame or Forsythe-Chafee) Act of 1980, as amended - provided encouragement to States and Federal agencies to address conservation of nongame wildlife. The major focus of this act is to provide grant-in-aid funding to States when they prepare conservation plans and submit project proposals in accordance with those plans. Unlike other grant-in-aid programs, this act is to be funded through general appropriations from the Department of the Treasury. Funds have yet to be appropriated by the Executive branch. The 1988 Mitchell amendment highlighted conservation of nongame migratory birds by reaffirming the responsibility of all Federal agencies, and the Service's obligations to lead, in the protection and conservation of all bird species.
37. Coastal Barrier Resources Act of 1982 - authorizes the Secretary to recommend additions of coastal areas to the Coastal Barrier Resources System that, if included, would remove some Federal subsidies and incentives for development and wetland destruction. Over 700 miles of undeveloped coastal barriers and associated wetlands on Atlantic and Gulf Coasts are included. The Service, through Section 6 consultation, reviews proposed Federal actions for their compliance with the purposed of wetland protection that also protects nongame birds.
38. Food Security Act (Farm Bill) of 1985 and Agricultural Credit Act of 1987 - allows for numerous opportunities to protect, restore, and rehabilitate wetlands (including bottomland hardwoods) on both Federal inventory lands and privately owned farmlands. In some cases, farmers defaulting on Federal loans can restructure their debt, at least partially, by agreeing to a conservation easement for their wetlands. In other cases, when title to property has been conveyed to the Farmers Home Administration, wetlands and floodplain are protected by conservation easements prior to resale of their property or, in special cases, through a fee title transfer to a conservation agency such as the Service or State fish and wildlife agency. Also, farmers applying for or presently under loans and subsidies cannot grow crops within wetlands unless they were converted to nonfunctional wetland prior to 1985 . Violations of this sort are referred to as "swampbusting." A farmer found swampbusting would be denied all Department of Agriculture benefits on all farmlands (including upland) subject to Federal financial assistance programs. Finally, financial incentives are given to farmers voluntarily implementing conservation recommendations by managing their wetland property with approved conservation practices under the Conservation Reserve Program. All of these activities have great potential for nongame birds, especially in providing protection for riparian zones, bottomland hardwoods, emergent wetlands, and other important wetland or floodplain habitats.
39. Emergency Wetlands Resources Act of 1986 - provides for intensifying protection of wetlands by increasing admission fees to certain refuges and increasing duck-stamps price to $\$ 15.00$, establishing a new Wetlands Conservation Fund to acquire priority wetlands, and accelerating the completion the National Wetlands Inventory (including trend analysis), among other actions.
B. Federal legislation principally involving other agencies.
40. National Park System Organic Act of 1916 - created the National Park Service "to conserve the scenery and natural and historic objects and wildlife therein and to provide for the enjoyment of the same in such manner and by such means as will
leave them unimpaired for the enjoyment of future generations." In addition to national parks, seashores, recreation areas, preserves, parkways, and monuments, the Park Service conducts research on a number of endangered species and on mechanisms to restore the Everglades natural system.
41. Multiple Use - Sustained Yield Act of 1960 - required that the U.S. Forest Service consider fish and wildlife conservation objectives along with other uses in addition to maximizing timber products.
42. Wilderness Act of 1964 - established on Federal lands (including those managed by the National Park Service, U.S. Forest Service, U.S. Fish and Wildife Service, and Bureau of Land Management) a system of protected wilderness areas where management emphasis is on preserving the natural ecological character of the area. Nominations include land masses that are roadless, of at least 5,000 acres, and all roadless islands of any size. Wilderness designation maintains habitat values for benefit of many wildlife populations, especially nongame, by reducing the potential for conflicting management needs.
43. Water Bank Act of 1970 - allowed the Department of Agricultural to sign 10-year conservation agreements giving farmers annual payments (subsidies) to maintain wetlands and waterbodies on their properties. Protection of migratory waterfowl along with other benefits to protecting wetlands were included as purposes.
44. Marine Protection Research and Sanctuaries Act of 1972 - allows the Secretary of, Commerce to designate areas as sanctuaries through Title III that are important to marine environments, including land masses where marine mammals and pelagic birds breed.
45. Forest and Rangeland Renewable Resources Planning Act of 1974 required the U.S. Forest Service to prepare comprehensive assessments of present and anticipated uses, demand for, and supply of renewable resources from both public and private forests. Wildlife represents one of the highest priority resources and nonconsumptive/nongame issues are gaining momentum in the Forest Service planning process.
46. National Forest Management Act of 1976 - directed the Secretary of Agriculture to develop regulations describing the development and revision of land-management plans for each national forest as originally mandated in the Forest and Rangeland Renewable Resources Planning Act. Fish and wildlife resource issues addressed in each plan were require to include limitations on clear-cutting and size and extent of even aged timber stands, provisions for plant and animal diversity, restrictions against timber harvesting that seriously affects watershed integrity, consideration of wildlife habitat in planning, and the
designation and monitoring of indicator species (including both game and nongame species) in assessing response to various forest prescriptions. Also, amendments to the KnutsonVandenberg Act of 1930, included in the National Forest Management Act, allowed financing protection and improvement of fish and wildlife habitat in the area of timber sales with funds provided by the purchaser of the sale.
47. Forest and Rangeland Resources Research Act of 1978 consolidated research activities to compliment planning efforts for the U.S. Forest Service. Research efforts include fish and wildlife resources, involving studies on game, nongame (sensitive), and endangered species through Forest Service Experimental Stations. In the Southeast, Forest Service wildlife oriented research focuses on old-growth management, certain endangered species, and management indicator species.
C. Federal agencies, programs and plans not covered by A and B.
48. Environmental Protection Agency - has veto power over any permit issued by the U.S. Army Corps of Engineers involving the alteration of wetlands. The Agency, therefore, can protect wetlands, which often include bottomland hardwoods (Clean Water Act of 1977, Section $404(c))$. Also, the Agency oversees approval of chemicals that are used as pesticides and is the primary agency involved with regulating hazardous waste management.
49. U.S. Army Corps of Enqineers - in addition to its regulatory authority, this is the primary agency involved with Federal water projects in the Southeast. These projects include the operation and construction of dams and reservoirs, as well as channelization and dredging of rivers, beach restoration, major flood control projects, and construction of levees and jetties. All these activities have potentially serious impacts on wetlands, including entire estuarine and riverine systems. Each of these projects are subject to review and comment through National Environmental Protection, Fish and Wildlife Coordination, Coastal Barrier Resources, and Endangered Species (when listed species are present) Acts.
50. Tennessee Valley Authority - operates and regulates water and natural resources associated with the Ternessee River and its tributaries. Most activities are as described in C.2. but with greater emphasis on wildlife and fisheries. Some of the Authority's activities involve wetland restoration and these should be closely monitored for increasing use by nongame water and shorebirds.
51. Soil Conservation Service and Agricultural Stabilization and Conservation Service - are agencies within the Department of Agriculture that provide technical assistance to landowners on prevention of soil erosion and financial assistance (loans and subsidies) to stabilize farmlands, respectively. Subsidies and technical assistance for the purpose of draining wetlands are being eliminated, with some exceptions. Also, the Soil Conservation Service is charged with delineating wetlands under the swampbuster provision of the Farm Act.
52. Departments of Defense and Energy - operate installations and reservations that involve forestry and wildlife management. These areas have been managed principally for game and timber production with little attention given to nonconsumptive resources and nongame species. Recently however, many installations have realized the importance of managing wildlife in general and endangered species in particular. Other nongame species should also benefit with opportunities existing through the Sikes Act, as amended, to assist military installation biologists in developing well-rounded wildlife management plans.
53. Executive Orders, 11988 "Eloodplain Management" and 11990 "Protection of Wetlands" of 1977 - heightened awareness of the public and Federal agencies as to the value of wetlands by requiring Federal agencies to restore and preserve the natural and beneficial values served by floodplains and to minimize wetland destruction, loss, or degradation and to preserve and enhance the natural and beneficial values of wetlands. These Executive Orders require that wetlands and floodplains on Federal lands be, protected with appropriate deed restrictions prior to completing any disposal action to private entities.
54. Fish and Wildlife Service's Mitigation Policy - recognizes the definition of mitigation provided by the Council of Environmental Quality that includes a logical sequence of steps: (1) avoiding the impact, (2) minimizing the impact, (3) rectifying the impact, (4) reducing or eliminating the impact over time, and (5) compensating for the impact as a last resort action. Further, the Service's mitigation policy established a concept of Resource Categories, with designation criteria for each category, and mitigation goals for each category. The Mitigation Policy guides decisions on the level of mitigation that would be required based on the scarcity of the resource and indicates what type of measures should be recommended in Fish and Wildlife Coordination Act Reports.
55. Fish and Wildlife Service's North American Waterfowl Management Plan/Joint Venture - initiated as a joint effort with the Canadian Wildlife Service in 1986, reaffirmed the importance of waterfowl as a resource and the interrelationship between the
extent of healthy wetlands and population stability of waterfowl. The Plan sets goals and objectives to reduce habitat losses and optimize efforts to recover declining waterfowl populations. The Plan also encourages forming joint venture committees with private organizations and other Federal agencies and also includes "Partners for Waterfowl" Trust and "Private Lands Initiative." These programs would formulate plans to finance high-priority research and management projects of international concern that can only be addressed through a pooling of resources. Such a joint venture occurs within the lower Mississippi Valley. Although waterfowl conservation is the major focus of the Plan, it also recognizes that other wildlife, including nongame birds, are associated with water and wetlands. All species, including nongame potentially benefitting from the Plan, "must be considered in developing operational plans for habitat preservation."
56. Fish and Wildlife Service's Environmental Contaminants Program was established as a technical service for assessing the extent and seriousness of various contaminants on fish and wildlife resources. Nongame birds are often selected as bioindicators to measure contaminant levels. Future studies should include interrelationships between nongame bird foraging ecology and levels of environmental contamination.
57. Fish and Wildlife Service's National Wetland Inventory - was established as a technical service for delineating the quantity and quality of existing wetlands and providing a trend analysis on a nationwide scale.
58. Fish and Wildlife Service's Urban Wildlife Program - provides information of nongame bird needs to private citizens at their residences, businesses, or other places through the Office of Migratory Bird Management. Information includes guidance on landscaping, feeding birds, and constructing nest boxes among other items to maximize benefits to nongame birds.
D. Types of State contact agencies, programs, and lands that can benefit nongame birds.
59. Wildlife management agency - Pittman-Robertson Act, State equivalents to National Environmental Policy Act.
60. Nongame and/or endangered species programs or branches (divisions) - Pittman-Robertson Act, Section 6 Endangered Species Act, nongame policies and activities.
61. Natural heritage inventories - support of local species databases.
62. Wildlife management areas and game lands - Pittman-Robertson Act, Sikes Act.
63. State parks, preserves, and recreation areas.
64. State forests - Pittman-Robertson Act.
E. County and municipal policies and lands. Local contacts include Extension Service personnel of the Soil Conservation Service and the Agricultural Stabilization Conservation Service.
65. County and city parks.
66. Wildlife ordinances.
67. Management opportunities on private lands to include hunting clubs, private forests, and private farmlands.
F. Private organizations and their potential role in cooperative nongame management and education.
68. National Audubon Society - includes preserves and the many activities of state and local chapters.
69. The Nature Conservancy - includes preserves, state field offices, Southeast Regional Office, and species databases.
70. National Wildlife Federation - includes state chapters and backyard wildlife programs.
71. North American Nongame Association - forming grassroots support for nongame activities nationwide.
72. Wildlife Management Institute - conducts workshops and publishes materials addressing issues in wildlife management.
73. The Wildlife Society - including local, subsectional, sectional chapters.
74. International Council for Bird Preservation - dedicated to protecting threatened and endangered bird species and the habitats that support them worldwide.
75. Ornithological Societies of North America - includes the American Ornithologists' Union, Cooper Ornithological Society, Wilson Ornithological Society, and Association for Field Ornithologists.

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# SPECIES OF RBGIONAL CONCERN 

SOUTHEAST REGION (R-4)

## Introduction

The following is a compilation of species that are considered of Regional concern. Three categories are used:

1) Highest priority are those species, relatively widespread within the region, that are either status review candidates (being considered for federal listing) or are listed as of management concern by the Office of Migratory Bird Management (OMBM) for this Region. (Henslow's sparrow is added as it is listed throughout its breeding range and winters almost exclusively in the Southeast Region.)
2) High priority are those species, occurring locally within the region, that are candidates being considered for listing and those species, relatively widespread at least as breeding species within the Region, that are Blue-listed by the National Audubon Society (NAS).
3) Moderate priority are those species for which widespread documented declines have occurred within the Region and for species that have received legitimate attention over their status within the Region. These include status review species presently not being considered for listing, nationally widespread OMBM and NAS listed species with large migratory or wintering populations in this Region, OMBM listed species occurring locally within this Region, species with limited overall distribution that are of concern, and species showing strong and consistent negative trends in population size from Breeding Bird Survey data.

Also included is an auxiliary list of other species that were considered for the Regional concern list. Four categories are used:

1) Species to watch are those that show some negative trends, but not yet severe or long-term, and those that occur in vulnerable habitats.
2) Game species that are declining and may be included in nongame management activities.
3) Species that may have been of concern or presently of very localized concern, but seem stable or increasing overall.
4) Very common, widespread, and/or species that are habitat generalists with consistent detected declines from Breeding Bird Survey data.

Long and convoluted lists of species can confuse the issue of what constitutes sound nongame bird management. Also, when considered with federally listed threatened and endangered species and priority game species, it will be extremely difficult to affectively manage for all or even a fraction of the nongame species, especially at the local level. A step-down in priority is therefore suggested for handling concerns and remedial management actions involving nongame species. Special projects specifically benefitting these species and careful review of management plans should be stressed for highest priority species and all status review candidates species. High and moderate priority species should also receive attention but these species are listed as of Regional Concern primarily to highlight the many problems besetting nongame birds and to heighten overall awareness of nongame bird issues. Finally, this is a dynamic list as it is likely that changes to it will be made as more is learned about each species involved.

More important and more likely to be considered by wildlife managers is the implementation of habitat management procedures that benefit a large number of nongame species. For example, adroit water level management can benefit nongame marshbirds and shorebirds as well as waterfowl, careful attention to farming procedures and the specialized needs of some species can benefit most open country species (including small game) that are showing serious declines, and attention to the needs of area-sensitive forest-interior species should benefit most forest species. Along this vein, much concern has been raised over the recent decline of many neotropical migrant species, most of which are also associated with large tracts of forested (both mature and second-growth) habitat. A review of Breeding Bird Survey data reveals that many neotropical migrant species are undergoing recent declines and this is reflected in the moderate priority and species to watch categories. Five physiographic areas within the Southeast Region in particular have very high numbers of declining species:

1) Blue Ridge: 25 declining species with 21 of those significant;
2) Ridge and Valley: 13 declining species with 12 of those significant;
3) Mississippi Alluvial Plain: 16 declining species with 10 of those significant;
4) Ozark-Ouachita: 18 declining species with 6 of those significant;
5) Cumberland Plateau: 15 declining species with 6 of those significant

Although it is not clear exactly what may be causing these declines it appears that a combination of loss and fragmentation of breeding and wintering habitats is involved.

Once again this list and the above commentary are advisory in nature. Revisions will occur as we learn more about the status of each species considered and the most affective means to manage for a large variety of nongame species.
Species of Regional Concern, Part A
(Southeast Region, R-4)

## $\longrightarrow$ Highest



## High

Rest Indian
whistling-duck
Lesser white-
cheeked pintail
25
Species of Regional Concern, Part A
(Southeast Region, R-4)


26
Species of Regional Concern, Part B
(Southeast Region, R-4)

Species of Regional Concern, Part B
(Southeast Region, R-4)

| Priority <br> Species | (candidates $\begin{gathered}\text { O.PM } \\ \text { Management } \\ \text { Concern } \\ \text { Other Reqions }\end{gathered}$ | National Audubon Society |  |  | Breeding Bird Survey (\% change/year) |  |  |  | Other |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | National 20-yr | $\begin{gathered} \text { Eastern } \\ 10-y r \end{gathered}$ | $\begin{gathered} R-4 \\ 20-y r \end{gathered}$ | $R-4^{2}$ <br> Physiographic |  |
|  |  | Blue <br> List | Special Concern | Local Concern | $\begin{gathered} 1966-1987 \\ \text { Trend } \end{gathered}$ | $\begin{gathered} 66^{\prime}-78^{\prime} .78^{\prime}-87^{\prime} \\ \text { Trend } \end{gathered}$ | $\begin{aligned} & 66-87 \\ & \text { Trend } \\ & \hline \end{aligned}$ | Areas 20-yr Trend |  |
| Chuck-will'swidow |  |  |  |  | -0.8 | $0.6 .-2.0$ | $-1.1^{\prime \prime}$ | 4,5,11,13-:19+ |  |
| Red-headed woodpecker |  |  | X |  | -0.9 | ? | -2.3 | $\begin{array}{r} 3,4,5,13- \\ 2,11,14+ \\ \hline \end{array}$ |  |
| Northern "yellowshafted" flicker |  |  |  |  | -2.8 | $-4.4,-1.2$ | -2.9 | All but 15- |  |
| Olive-sided flycatcher | X(Winter R-4) |  |  |  | $-3.5$ | 3.6.-5.7 |  |  |  |
| Eastern wood-pewee |  |  |  |  | -1.4 | $-2.1,-0.7$ | -1.9 | $\begin{aligned} & 3,4,5,13, \\ & 19,21,23 \end{aligned}$ |  |
| Wood thrush |  |  |  |  | -1.7 | 1.3 .4 .0 | -2.4 | $\begin{array}{r} 3,4,5,11,13, \\ 14,19,23- \\ \hline \end{array}$ |  |
| Gray catbird |  |  |  |  | -0.2 | $0.6,-1.4$ | -2.5 | $\begin{gathered} 4,5,11,14,19 \\ 21,23-: 15+ \\ \hline \end{gathered}$ |  |
| Bell's vireo | X(Local R-4) |  |  | X | -2.4 |  | -11.4 | 4,5,19- |  |
| Golden-winged warbler | X(Local R-4) |  | X |  | -2.8 | -2.2.-1.9 | -1.9 | 1,23- |  |
| Prairie warbler |  |  |  |  | -2.2 | $-3.7,-0.4$ | -3.4 | $\begin{gathered} 3,4,13,14,19, \\ 23-, 5,21+ \\ \hline \end{gathered}$ |  |
| Ovenbird |  |  |  |  | 0.6 | 1.0,-1.0 | -2.6 | $\begin{gathered} 19,21,23-: 3 \\ 11,14+ \end{gathered}$ |  |
| Kentucky warbler |  |  |  |  | -1.1 | -0.3,-1.6 | -1.1 | $\begin{gathered} 4,11,13,14,23-; \\ 3,5,15+ \end{gathered}$ |  |
| Painted bunting |  |  |  |  | $-3.3$ | ? | -6.5 | 3,5,19-; $11+$ |  |

Species of Regional Concem, Part B
(Southeast Region, R-4)

'Henslow's sparrow winters primarily in R-4.
? Physiographic Areas: $1=$ Subtropical, 2=Peninsular FL, 3=Lower Coastal Plain, 4=Upper Coastal Plain, 5=Mississippi Alluvial Plain, 11=southern Piedmont, 13=Ridge and Valley, 14=Highland Rim, 15=Lexington Plain, 19=Ozark-Ouachita, 21=Cumberland Plateau, 23=Blue Ridge Mountains ?=data not available
${ }^{\prime}=P \leq 0.05 ; "=P \leq 0.01 ;{ }^{\prime \prime}=P \leq 0.001$
+=positive (increasing) population trend
-=negative (decreasing) population trend
Other Species Considered for the Regional Concern List (Southeast Region, R-4)

| Species to watch |  |
| :---: | :---: |
| Little blue heron - | BBS R-4 20-yr trend $=-3.9$ '" . Are there other data to corroborate this dramatic decline? |
| Yellow rail - | Winters primarily within R-4; potentially affected by wetland losses in Northern Prairie breeding areas. Very secretive and little is known about its population levels, especially in winter. |
| Limpkin - | BBS R-4 $20-\mathrm{yr}$ trend $=15.48^{\circ}$. Are there other data to corroborate this dramatic decline? |
| Wilson's plover - | Of some concern as this is a beach nesting bird susceptible to high levels of human disturbance. |
| American oystercatcher | Of some concern as this species nests on isolated islands and easily abandons nests if frequently disturbed. |
| All shorebirds <br> in general; whimbrel <br> sanderling, and short-billed dowitcher in particular - | Susceptible to high levels of habitat loss (quantity and quality) on migration routes as well as breeding and wintering areas. Three species are showing consistent downward trends along the Atlantic coast from the International Shorebird Survey. Status during migration and winter in R-4 should be closely monitored for all species. |
| All colonially nesting terns - | Of some concern as whole colonies may abandon from high levels of human disturbance on isolated islands. |
| Black skimmer - | Of some concern as this is a beach nesting species susceptible to high levels of human disturbance. |
| Common ground-dove - | BBS R-4 20-yr trend=-6.6 ${ }^{\prime \prime \prime \prime}$, National 20-yr trend=-5.4". Are there concerns? |
| Black-billed cuckoo - | A neotropical migrant, local in R-4, undergoing a recent and steep decline, BBS East 1966-1978=13.4 to 1978-1987=-5.9 . |
| Belted kingfisher - | BBS R-4 20-yr trend $=-1.6$ '". Are there concerns? |
| Acadian flycatcher - | A neotropical migrant, widespread in R-4, undergoing a recent decline, BBS East $1966-1978=1.2^{*}$ to 1978-1987=-1.3. |

30
Species to watch (con't)

| Species to watch (con't) |  |
| :---: | :---: |
| White-eyed vireo - | A neotropical migrant, widespread in R-4, undergoing a recent decline, BBS East 1966-1978=0.3 to $1978-1987=-1.2$. |
| Northern parula - | A neotropical migrant, widespread in R-4, undergoing a recent decline, BBS East 1966-1978=1.2 to $1978-1987=-2.1$. |
| Chestnut-sided warbler | A neotropical migrant, local in R-4 undergoing a recent decline. BBS East $1966-1978=2.2^{\prime \prime}$ to $1978-1987=-3.8$; BBS R-4 20-yr trend $=-6.4$. |
| Black-throated green warbler - | A neotropical migrant, somewhat local in R-4, undergoing a recent decline BBS East 1966-1978=0.3 to $1978-1987=-3.1$; BBS R-4 20-yr trend=-4.8. |
| Hooded varbler - | A neotropical migrant, widespread in $R-4$, appears stable overall (BBS 20 yr trend=1.4') but steep local declines in centers of abundance have occurred in Ozark-Ouachita, Cumberland Plateau, and Blue Ridge. |
| Canada varbler - | A neotropical migrant, local in R-4, undergoing a recent decline, BBS East $1966-1978=-2.7$ to 1978-1987=-2.7; BBS R-4 20-yr trend=-14.6. |
| Scarlet tanager - | A neotropical migr, ${ }^{\prime \prime}$, somewhat widespread in $R-4$, undergoing a recent decline, BBS East $1966-1978=2.6^{\prime \prime}$ to $1978-1987=-1.2$. |
| Rose-breasted grosbeak - | A neotropical migrant, local in R-4, undergoing a recent decline. BBS East $1966-1978=6.1^{\prime \prime}$ to 1978-1987=-4.1". |
| Lark sparrow - | Local and uncommon, BBS R-4 20-yr trend $=-3.0^{\prime \prime}$. National $20-\mathrm{yr}$ trend $=-2.5^{\prime \prime}$. Are there concerns? |
| Le Conte's sparrow - | Winters almost exclusively within R-4; potentially affected by wetland losses in Northern Prairie breeding areas. Very secretive and little is known about its population levels on wintering grounds. |
| Sharp-tailed sparrow - | Winters almost exclusively within R-4; potentially affected by wetland losses in Northern Prairie breeding areas. Are there data on population levels in wintering areas? |

Other Species Considered for the Regional Concern List
(Southeast Region, R-4)

| Species to watch (con't) |  |
| :---: | :---: |
| Northern oriole - | A neotropical migrant, widespread but uncommon in R-4, undergoing a recent decline, BBS East 1966-1978=2.0 to $1978-1987=-2.9$; BBS R-4 20-yr trend $=-2.6^{\prime \prime \prime}$. |
| Red-crossbill - | Status unknown, possibly a unique population, subspecies, or even species in the Southern Appalachians that be affected by the recent losses of spruce-fir forests. Life history is very complex. |
| Game species undergoing detectable declines that may be included in nongame bird management |  |
| American black duck - | Winters in R-4, local breeding; plight of this species is well-documented. |
| Mottled duck - | Resident in.,R4 along Gulf Coast and Florida, this species is experiencing steep declines, BBS R-4 20-yr trend=-9.2 |
| Northern bobwhite - | Resident and widespread in $R-4$, this species is experiencing declines in every physiographic area, BBS R-4 20-yr trend=-2.7 |
| Species that may have been of concern, but seem stable or increasing overall |  |
| Yellow-crowned night heron | Some local concern, however no real pattern of decline exists. |
| White ibis - | Dramatic declines in South Florida along with most other wading species but more limited in overall range. |
| Fulvous whistling-duck - Very irregular in occurance and abundance, no clear trends. |  |
| Black vulture - | Very local concerns, but no real pattern of decline exists. |
| Osprey - | Recovering since DDT was banned, expanding throughout its range. |
| Merlin - | No clear pattern of decline exists. |

Other Species Considered for the Regional Concern List
(Southeast Region, R-4)
Species that may have been of concern, but seem stable or increasing overall (con't)
Hay be of very local concern, but no real pattern of decline exists.
Local in distribution, no serious concerns have been raised outside of Mississippi.
Local concern over its specific nesting requirements; presently well protected
Local concern over its specific nesting requirements; presently well protected.
Some concern over perceived declines, no clear trends.
Some local concerns, however overall population trends are positive.
Action on past concern has apparently allowed for a dramatic reversal in population trends BBS R-4 20-yr trend=1.8.
Action on past concern has apparantly allowed for a dramatic reverșal in overall population trends. BBS R-4 20-yr trend=0.04, however BBS East $1966-1978=-6.3$ to $1978-1987=9.8$.
BBS East 1966-1978=1.6' to 1978-1987=-2.4'. Another neotropical migrant showing recent declines. however very local in R-4 (Blue Ridge) with BBS R-4 20-yr trend=15.8.
Some local concerns, however overall population trends are up, at least in R-4.
This is one of the very few neotropical migrants, occurring primarily in the Blue Ridge Physiographic Area in R-4, which is holding its own or even increasing in R-4 and the East overall.
Some local concern for this widespread but uncommon forested wetland specialist. Appears to be increasing or holding stable everywhere except in the Blue Ridge Physiographic Area where it is now very $10 c a l$.
Widely scattered local concern for this very erratic species; no clear patterns.

King rail -
Sandhill crane -
Sooty tern -
Brown noddy -
Eastern screech-owl
Hairy woodpecker -
Purple martin -
Eastern bluebird -

Yellow warbler -
Black-throated blue
warbler
Swainson's warbler
Dickcissel -
Other Species Considered for the Regional Concern List
(Southeast Region, R-4)
Very common or widespread (habitat generalists) species with detected declines

> Eastern phoebe
> Eastern kingbird
> Blue jay
> Northern mockingbird
> Brom thrasher
> Common yellowthroat
> Yellow-breasted chat
Northern cardinal
Indigo bunting
Rufous-sided towhee
Eastern meadowlark
Chipping sparrow
American goldfinch
34

## Least Bittern



## LEAST BITTERN

## (Ixobrychus exilis)

Description. The least bittern is the smallest of the heron family in North America. The head and back are dark whereas the underparts are white, streaked with pale buffy yellow. The most distinctive characteristic is the buffy yellow wing patches that are most obvious when the bird is in flight. Least bitterns are very secretive and are most often seen when flushed from marsh vegetation. The rapid "coo-coocoo" call often can be heard in the early morning hours during the breeding season, April-July. This species "freezes" with bill pointed straight-up when disturbed.

Habitat. This species is found in freshwater and saltwater marshes. The least bittern prefers dense stands of freshwater emergent vegetation (usually cattails and sawgrass), especially in marshes with widely scattered shrubs. The least bittern is thought to retreat to central and southern florida during winter. The extremely secretive nature of this species during winter may cause it to be overlooked.

Reasons For Concern. The least bittern is totally dependent on wetland habitats throughout its range. This species seems to be most abundant in Florida where rapid conversion of wetlands for other uses have contributed to the equally rapid decline of this species. The pattern of wetland loss and declines in least bittern populations is found throughout the Southeast Region.

Recommended Management. Protection and enhancement of emergent wetlands would greatly benefit the least bittern. This species is known to use farm ponds that have tall emergent vegetation along shallow shorelines. Moist soil management, on refuges and other managed lands, improves habitat cover for waterfowl and should also enhance habitat for least bitterns if some impoundments are allowed to be partially flooded and covered in emergent vegetation. Standardized breeding season call counts should be conducted where possible. Regulatory reviews involving emergent wetlands (especially freshwater) should stress the importance of these habitats to the least bittern, a species of management concern to the Service.

Research Needs. Little information exists on the population dynamics of the least bittern on the breeding grounds. Research into the types of emergent vegetation most preferred by this species would be profitable as would studying the potential adverse effects of common reed supplanting other emergent vegetation. The importance of wetlands during inigration and winter also need to be determined.

## American Bittern



## AMERICAN BITTERN

## (Botaurus lentiginosus)

Description. Moderate sized and plump, the American bittern is characterized by having rich brown upperparts set off by black neck streaks. This species is famous for its "freezing" behavior with bill pointed straight-up when disturbed. The call most often heard is a distinctive "oonk-a-lurk" given during the early morning hours at the onset of the breeding season.

Habitat. The American bittern is found to breed primarily in freshwater marshes, preferring dense stands of cattails or other tall emergent vegetation. Although local nesting does occur in coastal areas, this species breeds primarily in the northern two-thirds of the Southeast Region. Most birds concentrate in winter along the coastal plain.

Reasons For Concern. The American bittern is totally dependent on wetland habitats throughout its range. The rapid loss of freshwater emergent wetlands especially has influenced this species decline. As a breeding species, this bittern is of state concern in Alabama, Kentucky, North Carolina, and Tennessee. The Southeast Region also represents the primary wintering ground for populations breeding in the Midwest and Northeast Regions where the species is declining precipitously.

Recommended Management. Protection and enhancement of freshwater emergent wetlands would greatly benefit the American bittern. Moist soil management on refuges and other managed lands improves habitat cover for waterfowl and should enhance habitat for American bitterns if some impoundments are allowed to be partially flooded and covered in emergent vegetation. Standardized breeding season call counts should be conducted where possible. Regulatory reviews involving freshwater emergent wetlands should stress the importance of these habitats to the American bittern, a species of management concern to the Service.

Research Needs. Little information exists on the migratory and winter habitat needs of this species. Frequent marsh burning to increase emergent species diversity should be conducted to investigate effects on both bittern species.


## REDDISH EGRET

## (Eqretta rufescens)


#### Abstract

Description. Moderate sized and long legged, the reddish egret superficially resembles the more common little blue heron. Adult reddish egrets can be of dark or white morphs. The dark morph is most common in the United States portion of the range of this species and is deep reddish brown on the head and neck and slaty blue on the body. White morph birds are usually all white. The bill in all individuals is stout and sharply bicolored with pink base and black tip. Feeding behavior is often very active and clownlike, with individuals dashing about with their wings spread.


Habitat. The reddish egret is found almost exclusively in coastal areas of southern Florida and Louisiana. Non-breeding strays can be found all along both coasts and in Puerto Rico. Nesting is confined almost entirely to protected islands with extensive coastal scrub or mangrove cover, while feeding habitat primarily includes estuarine wetlands and remote beaches.

Reasons For Concern. Reddish egrets possess elegant plumes during the breeding season. This species, therefore, was a prime target for plumehunters during the late 19 th and early 20 th centuries. Reddish egrets apparently never recovered from being nearly exterminated from the United States in 1890. Although, they have spread slowly north in Florida from the Everglades and east into Louisiana from Texas, it is still rare to uncommon. Many nesting colonies are heavily disturbed by boat and jet ski use in adjacent waterways. The specialized nesting (mangroves and coastal scrub) and feeding (coastal flats) habitats of the reddish egret, relative to other herons, may have hampered its recovery.

Recommended Management. Protection and enhancement of mangrove and coastal scrub nesting habitat and estuarine foraging habitat is essential for this species. Much of the reddish egret population in florida is protected within the confines of Everglades National Park and secondarily on national wildlife refuges. Most of the Louisiana breeding birds are found within Breton National Wildlife Refuge in the Chandeleur-Breton Sound area. Regulatory reviews involving mangroves and estuarine wetlands in Louisiana and Florida should stress the importance of these habitats to the reddish egret, a candidate for federal listing and a species of management concern to the Service.

Research Needs. Limits on population growth and range expansion should be determined.

## American Kestrel



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## AMERICAN KESTREL

## (Falco sparverius)

Description. The American kestrel is the smallest falcon in the United States and is characterized by a rufous tail and two black "moustache" streaks on each side of the head. This species is sexually dimorphic in both size and plumage. The male is smaller and more brightly colored with red tail and blue wings. The female dorsally is colored rufous brown with transverse black bars. The call of the American kestrel is a shrill "killy killy killy," usually heard when disturbed.

Habitat. The American kestrel is found throughout the Southeast Region in coastal plain open pine woodlands. Also, this species occurs in agricultural areas, open edges of river bottomlands, coastal areas, and suburban (urban) areas. The American kestrel requires cavities for nesting and primarily uses old woodpecker cavities in old or dead trees, but also uses a variety of holes in buildings and nest boxes.

Reasons For Concern. The resident subspecies occurring in Florida, southern Alabama, southern Georgia, and southern South Carolina, the southeastern American kestrel ( $F_{\text {. }}$ S. paulus), has declined noticeably during the last two decades. In Florida, this subspecies is listed as State Threatened. The reason for the decline is not clearly known but loss of nest sites through the removal of dead and dying trees may be an important factor. Outside the breeding range of the southeastern subspecies, the American kestrel is still common but has experienced declines as both a breeding and wintering species in some areas. Kestrels feed on insects along roadways and farmlands where they may be susceptible to pesticide bioaccumulation. Northern populations add greatly to the total numbers of American kestrels found in winter, thus, the true status of the southeastern subspecies and identification of possible problems during winter will be difficult to determine.

Recommended Management. Old and dying trees with large woodpecker cavities along woodland edges are important for the American kestrel. In addition, kestrels are known to nest in managed 25-40 year old loblolly pine plantations; management of kestrels in these habitats should be compatible with standard silvicultural practices when nesting trees are maintained. Nest boxes have been used successfully to increase the numbers of nesting pairs in some areas. Controlling the numbers of European starlings that compete with kestrels for nest sites is also important. Pesticide use should be minimized along roadways and in agricultural areas where possible. These management practices already occur on national wildlife refuges and they can be expanded to Federal inventory lands and Conservation Reserve Lands through conservation easement recommendations. Regulatory reviews of land management plans, especially on national forests and military installations, should consider impacts on the southeastern American kestrel, a candidate for Federal listing by the Service.

Research Needs. Forest management practices should be reviewed with respect to kestrel reproduction with an emphasis on snag management. Potential effects of pesticides on kestrels should be studied in detail.

## Black Rail



## BLACK RAII

## (Laterallus jamaicensis)

Description. The black rail is the smallest North American rail (about the length of a sparrow) and is characterized by a slaty black back with small white spots on the back. This rail has a short dark bill, short tail, and dark red eyes. Young of other rail species are often confused for black rails as they are also small and dark. The black rail is very rarely seen but its distinctive "ki-ki-derr" call is often heard at night.

Habitat. The black rail is resident in the Southeast Region primarily in the upper reaches of tidal and infrequently flooded salt and brackish marshes in rush, cordgrass, saltgrass, and glasswort (pickleweed). The portions of marsh the black rail inhabits are rarely inundated, usually with only an inch of water present at peak high tide. Freshwater marshes, meadows, and damp fields will support black rails but the extent these habitats are used remains unclear in the Southeast Region; these are the habitats primarily used in the Midwest and northern Great Plains. The black rail is apparently very rare away from coastal areas within the Southeast Region. Interior breeding populations are possible and may represent southern extensions of the Midwest population.

Reasons For Concern. The black rail is mostly dependent on brackish and saltwater wetlands within the Southeast Region although it is found in freshwater wetlands in Florida and possibly elsewhere. Much of this habitat has been lost to diking and flooding for mosquito control, dredge and fill operations, drainage projects, highway rights-of-way, housing developments, marinas, municipal dumps, and industrial developments. This species may be affected when its habitat, needs are not considered during waterfowl improvement projects. Such management when carefully planned can be compatible with this and other rail species as well as benefitting the many game and nongame species associated with open water within marshes.

Recommended Management. Protection and enhancement of tidal wetlands that are not completely inundated at high tide is essential for this species. Moist soil management, which includes a shallow perimeter (where saltgrasses, rushes, or sedges can grow) and careful attention to flooding schedules, provides important habitat for black rails while still benefitting waterfowl on refuges and other managed lands. Standardized breeding season call counts and radiotelemetry studies should be conducted where possible. Regulatory reviews involving tidal wetlands should stress the importance of these habitats to the black rail, a species of management concern to the Service.

Research Needs. Data are sparse on population sizes where this species is known to occur. Surveys in interior freshwater areas should be conducted to determine if and where breeding black rail populations occur within the Southeast Region; however, coastal survey and habitat use studies should take precedence.

## Snowy Plover



## SNOWY PLOVER

## (Charadrius alexandrinus)

Description. The snowy plover is a small shorebird with gray upperparts and pure white underparts, similar in color to its beach sand habitat. This species differs from other small plovers by having a combination of black legs and a black, thin, and relatively long bill. This species also lacks a complete neck band in all plumages but usually has a dark earpatch.

Habitat. The snowy plover breeds on expansive open dry, sandy beaches while it feeds on invertebrates on both dry and tidal sand flats. Nests are simple excavations in beach sand surrounded with shells, pebbles, and sometimes near driftwood and tufts of vegetation. Dredge spoils near the coast can provide temporary nesting habitat.

Reasons For Concern. The southeastern snowy plover (C. a. tenuirostris), the resident subspecies, is almost completely dependent on beach habitats on the gulf coast and in the Caribbean. Inlet stabilization, which may include dredging sandflats, may cause direct habitat loss, especially for foraging. Conflicts with increasing recreational use of beaches have resulted in poor reproductive success for this species in recent decades. Extensive beach travel by foot and by vehicle and the increase of predation by domestic dogs and cats have all acted to disrupt nesting activities. Dredge spoil nesting habitats are usually overgrown by vegetation or constructed upon within a year and do little to offset the losses in natural habitats. The southeastern snowy plover is of concern or State listed in the Caribbean, Florida, Alabama, and Mississippi.

Recommended Management. Protection and enhancement of upper beach zones would greatly benefit the snowy plover. This species breeds within the confines of Gulf Shore Islands National Seashore and within several national wildife refuges. Restriction of human use in known and suspected snowy plover nesting areas within these sanctuaries should be enforced from Mid-March to MidAugust. Signs denoting a protected upper beach zone for this and other beach nesting species (such as least tern) are usually adequate on these federal properties. Other areas, especially near inlets and passes where waves and currents replenish upper beaches, also should be restricted from overuse by humans, vehicles, and pets. Dredge spoils that are replenished annually to minimize vegetation encroachment may provide acceptable nesting habitat. Proposed construction on dredge spoils used by this species should be postponed until August to allow successful nesting. Regulatory reviews should stress the importance of this species as a candidate for Federal listing and a management concern species to the Service.

Research Needs. Thorough surveys of the snowy plover's abundance throughout its range in the Southeast Region should be conducted. The possibility of formulating management guidelines so that dredge spoils may effectively offset natural habitat losses should be investigated in cooperation with States and the U.S. Army Corps of Engineers.

## Gull-billed Tern



## (Sterna nilotica)

Description. The gull-billed tern is a medium sized tern with a thick (gull like) black bill. The plumage of this species is all white underneath, all pale gray above, and black legs and feet. Breeding plumage birds have a black crown and nape while nonbreeding birds have a nearly all white head. Unlike most other terns, this species hunts for flying insects over fields and marshes and rarely dives into water.

Habitat. Gull-billed tern nesting habitat consists of sparsely vegetated estuarine islands, barrier beaches and islands, dredge spoil, and shell mounds. Gull-billed terns often nest in colonies with other tern species and black skimmers. Gull-billed terns feed primarily in and over brackish and saltwater marshes.

Reasons For Concern. The gull-billed tern occurs locally in widely scattered breeding colonies throughout its range. Less than 2,000 breeding birds occur within the Southeast Region, principally in North Carolina, South Carolina, Florida, Louisiana, and the Virgin Islands. This species is highly susceptible to catastrophic events including habitat disturbance and nest disturbance from predation and human activities.

Recommended Management. Protection and enhancement of known breeding colonies would greatly benefit the gull-billed tern as well as many other colonial beach nesting birds. Some colonies occur within national seashores and national wildlife refuges and should be protected from disturbance. Other colonies are subject to human access and steps should be taken to minimize human-related disturbance. Dredge spoils may be used for nesting habitat but vegetation encroachment must be minimized and human activity should be restricted to the nonbreeding season (August to March). Regulatory reviews of brackish and saltwater wetlands should stress the importance of these habitats for foraging gull-billed terns, a species of management concern to the Service.

Research Needs. Limits on the gull-billed tern's distribution, relative to other beach nesting colonial terns, should be determined. The possibility of formulating management guidelines that may encourage gull-billed terns to successfully nest on dredge spoil islands should be investigated in cooperation with States and the U.S. Army Corps of Engineers.

## Barn Owl



## BARN OWL

## (Tyto alba)

Description. The barn owl is a moderately large owl with a "heart shaped" face and no eartufts. Upperparts are buffy to rusty-brown while underparts are typically white (sometimes buffy to cinnamon) with dark spots. The most often heard call is a raspy, hissing screech.

Habitat. The barn owl is found primarily near human habitations and where caves or large tree cavities occur. This species feeds in open areas, especially grassy fields, farmlands, marshes, and even some suburban areas. Nests are constructed in a wide variety of sheltered situations including barns, churches, silos, under bridges, caves, large tree cavities, covered duck blinds, and large tunnels in riverbanks. These same shelters are used for daytime roosting during the nonbreeding season.

Reasons For Concern. Primary concerns for the barn owl revolve around changes during recent decades in farming practices. Conversion of cropland to industrial or suburban development and reduction of dairy and sheep pastureland may contribute to the barn owl's decline. The loss of hedgerow field borders, which support a rodent preybase, and an increasing use of pesticides are important factors explaining this species decline where farming remains widespread. Loss of nest sites where older buildings are removed is another critical factor.

Recomended Management. The barn owl can greatly benefit from reinstituting "inefficient" farming techniques that favor the preybase for this species. Positive management includes reducing the use of pesticides, allowing hedgerows and weedy plants to form field borders, and leaving some seed crop on the ground after harvest. These practices already occur on national wildlife refuges and they can be expanded to Federal inventory lands and Conservation Reserve lands through conservation easement recommendations. Barn owls respond positively to nest-box programs that replace old buildings or other "unsafe" structures. The combination of a nest-box program and moist-soil management that encourages some vegetative cover at least through the breeding season should greatly benefit this species on refuge and other managed lands. Conservation recommendations and regulatory reviews regarding agricultural activity should stress the importance of integrated pest management, inefficient farming, and cavity nest sites (including maintaining old farm buildings) for the barn owl, a species of management concern to the Service.

Research Needs. The levels of pesticide bioaccumulation in barn owl populations should be determined for developing specific guidelines in pesticide application. Little is known about the winter movements of this species.

## Bewick's Wren



## BEWICK'S WREN

## (Thryomanes bewickii)

Description. A small, long-tailed songbird, the Bewick's wren is characterized by a long white eyebrow, white tail spots, reddish brown upperparts, and pale gray underparts. The similar and much more common Carolina wren differs from Bewick's wren by having chestnut underparts and no tail spots. The song of the Bewick's Wren is a variable high, thin buzz followed by warbling; somewhat similar to the song sparrow.

Habitat. During the 1800's and early 1900's, the Bewick's wren was common in heath bald habitats as well as rural and suburban yards in Appalachian Mountain valleys. This species is still found locally in oak-hickory forests of central Kentucky and Tennessee, and in the Ozark highlands of Arkansas. Brush piles, hedgerows, and old farm buildings are included in the list of potential nest sites. During winter, most Bewick's wrens move into the western Piedmont and coastal plain of the Southeast Region where they occur in brushy areas.

Reasons For Concern. Two subspecies of the Bewick's wren occur in the Southeast Region and both have declined since the 1920's. The Appalachian Bewick's wren (T. b. altus) is apparently nearing extirpation throughout its Appalachian highland breeding range within the Southeast Region. The nominate subspecies (T. b. bewickii) also has declined since the early 1960's but still can be found in central Kentucky, central Tennessee, and Ozark highlands. The reasons for decline are speculative. One suggestion is that the declines may be related to regional increases in exotic European starling and house sparrow and native house wren and song sparrow. These species are all extremely aggressive and are often cited to have caused the decline of the Bewick's wren. The Bewick's wren seems to favor small areas of open brushy habitat surrounded by large forests; these habitats have been replaced by smaller forest patches surrounded by large areas of farmland or early successional vegetation. Thus, changes in habitat that influenced regional range expansions for some species also may have influenced range retraction in Bewick's wren, independent of intense interspecific aggression.

Recommended Management. Perhaps management of Appalachian and oak-hickory hardwoods that reduces edges but maintains very small ( $\leq 5$ acres) and widelyspaced brushy patches would benefit the Bewick's wren. Placing nest boxes near the ground in brushy areas may benefit this species. Regulatory reviews of land management plans should consider factors affecting Bewick's wren, especially the Appalachian subspecies which is a candidate warranted for Federal listing.

Research Needs. A detailed habitat analysis is needed to quantify and qualify landscape characteristics favored by Bewick's wren throughout its breeding range in the Southeast Region. Winter habitat requirements are poorly understood as well. The presettlement status of this species should be ascertained. Early colonial settlement may have facilitated a range expansion with the proliferation of small openings that was reversed when these became consolidated into very large openings.

## Loggerhead Shrike



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## LOGGERHEAD SHRIKE

## (Lanius ludovicianus)

Description. A medium sized species, the loggerhead shrike has a distinctive black facial mask. The wings and tail are dark, contrasting with white wing patches that are visible in flight, a bluish gray head and back, and white underparts. The rapid wingbeats and undulating flight are characteristic. The thick black bill has a hooked tip. Shrikes are known also as "butcher birds" for their habit of impaling prey (insects. small birds and mammals) to barbed wire fences and thorny shrubs.

Habitat. The loggerhead shrike primarily occurs in open-country habitats such as farmlands and roadways, but also in open woodlands and savannahs. Nests are usually concealed in shrubs or short trees with dense crowns.

Reasons For Concern. Despite an abundance of "suitable" open-country habitat, loggerhead shrike populations in most Southeast Region States are undergoing declines. These declines are most severe with the migrant loggerhead shrike (L. 1. migrans), which breeds in the Southeast Region primarily in Kentucky, Tennessee, and Arkansas and winters throughout. The nominate subspecies (L. 1. ludovicianus), breeding and wintering in the remaining states, also has declined. The causes of these declines are not clearly understood but may involve conversion from "inefficient" to "efficient" farming techniques. Most important is the loss of hedgerows, short shade trees, and thorny vegetation for nesting and a reduction of native pastureland as a preferred foraging habitat. An indirect impact may involve increased use of pesticides along roadways and in farmlands. Negative effects from pesticides have not been shown in reproductive effort but dieldrin has been shown to significantly affect hunting efficiency in young loggerhead shrikes, possibly lowering overwinter survival.

Recommended Management. The greatest opportunity to enhance breeding habitat for loggerhead shrikes is through management of farmlands on national wildlife refuges and Federal inventory lands and through the Conservation Reserve Program. Farming techniques, to include restoring shelterbelts (including thorny shrubs) and instituting integrated pest management, would constitute important conservation easement recommendations. Conversion from commodity crops to pasture or other short-grass habitat also would be beneficial to the loggerhead shrike, a species of management concern and a candidate (L. 1. migrans) for Federal listing by the Service.

Research Needs. Direct and indirect effects of pesticides on loggerhead shrikes need to be determined. Specific descriptions also are needed for developing habitat configurations that benefit this species in rural areas. The presettlement status of this species should be ascertained. The early development of widespread agriculture may have served to initially increase the range and abundance of this species.

Cerulean Warbler


## CERULFAAN WARBLERR

## (Dendroica cerulea)


#### Abstract

Description. A small bird, the male cerulean warbler is characterized by bluish upperparts, white underparts with black breast band and blue-gray streaking on the sides, and two prominent white wing-bars. The female has blue-green upperparts and pale yellow underparts. The cerulean warbler however, is heard more often than it is seen. The song is a short, fast, accelerating series of buzzy notes on one pitch, usually ending with a single buzz note about a tone higher; "wee wee wee wee bzzz" or "just a little sneeze."


Habitat. The preferred breeding habitats of the cerulean warbler are mature (closed canopied) bottomland and steeply-sloped cove hardwood forests with usually sparse understory. This species usually nests at heights in excess of 40 feet. The cerulean warbler is locally distributed throughout its range and often forms loose "colonies." Population centers occur along most middle elevation riparian systems within the Southeast Region. Cerulean warblers generally avoid elevations above 3500 feet in the Appalachian highlands as well as the coastal plain, except along the Roanoke River in North Carolina. The principal migration corridor is along the Mississippi River system.

Reasons For Concern. Steep population declines have been detected along the Ohio and Mississippi River Basins, the distributional core for this species. Reasons for the decline may be associated with losses to mature hardwood habitats and the colonial nature of the cerulean warbler. This is one of the most area sensitive species found in hardwood forests. No less than 1750 acres of contiguous forest appear to be required for this species to occur, with peak probability of occurrence exceeding 7,000 acres. In addition, large areas of mature trees with a high and dense canopy are becoming uncommon throughout the cerulean warbler's range. Two trees often cited to harbor cerulean warblers were chestnut and American elm, both no longer occur as forest dominants due to disease. The cerulean warbler is also susceptible to brood parasistism from brown-headed cowbirds.

Recommended Management. Management of bottomland and Appalachian Cove hardwood forests should minimize fragmentation by creating large mature stands with dense canopies, with only very small and widely spaced open areas to avoid excessive habitat edge. Opportunities exist for restoring large stands of mature bottomland hardwoods that would benefit cerulean warblers and many other songbird species on national wildlife refuges, Federal inventory lands, and through the Conservation Reserve Program. Song surveys should be conducted during late May and June where suitable habitats exist. Regulatory reviews involving middle elevation bottomland and Appalachian Cove hardwood forests should stress the importance of these habitats to the cerulean warbler, a species of management concern to the Service.

Research Needs. The population dynamics of this species and its habit of forming loose colonies should be investigated to determine if "available" but unoccupied habitat is indeed identical to occupied habitat. The cerulean warbler is a neotropical migrant and it is unknown how extensive conversion of Andean cloud forests is affecting this species.

## Bachman's Sparrow



## BACHMAN'S SPARROW

## (Aimophila aestivalis)

Description. The Bachman's sparrow is a large sparrow, with large bill and a long rounded tail. Plumage varies from dusky-gray brown in extreme southern populations to more reddish brown in northern and western populations. The song of the Bachman's sparrow is distinctive and is heard from at least March through August. The song starts with a clear and loud whistle and is followed by a long trill or warble, on a different pitch.

Habitat. The primary habitat used by this species is open pine woodlands with dense ground cover but little or no understory. In addition, oak-pine and scrub palmetto woodlands with dense ground cover are used. Development of ferns and bunch grasses with regular burning seems to be optimal for this ground-nesting species, especially when the overstory is composed primarily of pine. Early successional vegetation after logging is usable but only before dense hardwood understory vegetation develops. Dense woodlands with little or no ground cover and woodlands with a well-developed understory are avoided. The Bachman's sparrow expanded its range into the Midwest and Northeast Regions early this century. This expansion has apparently been reversed since the 1980's.

Reasons For Concern. The Bachman's sparrow is presently declining throughout the core of its range, encompassed totally within the Southeast Region. Initial cutting of densely stocked virgin pine woodlands allowed for extensive openings that were quickly invaded by early successional vegetation and subsequently by Bachman's sparrow. Similarly, initial land clearing of upland hardwoods that were not immediately converted to farmland, developments, or replanted with trees also encouraged the spread of the Bachman's sparrow. The advent of more efficient landscape conversions and the development of dense secondary growth in previously cleared land probably led to the demise of this species on the periphery of its range. Widespread conversion of natural stands of loblolly and longleaf pine, with dense wiregrass or sawpalmetto understory, to densely stocked monocultures of loblolly and slash pine may account for population declines within the Southeast Region. Finally, fire suppression allows rapid understory development in otherwise suitable pine stands.

Recommended Management. Presently, the most effective management guidance for Bachman's sparrow is the same as that of habitat management for the endangered red-cockaded woodpecker. Maintenance of oldgrowth longleaf and loblolly pine woodlands, with 20 -to- 25 foot spacing between trees, would benefit both the woodpecker and the sparrow. A 2-to-5 year burn rotation is recommended for maintenance of dense but short ground cover. Recently cleared areas planted with longleaf pine are suitable to this species for a longer time period than areas planted with loblolly pine. Areas cleared by burning appear to be preferred over areas cleared by mechanical means. Powerline corridors that are frequently mowed may also provide some habitat for this species. Land management plan reviews should stress the importance of pine woodlands for the Bachman's sparrow, a candidate for Federal listing and a species of management concern to the Service.

Research Needs. A detailed study is needed on the population dynamics of Bachman's sparrow under various forest management regimes throughout the Southeast Region. Concepts in landscape ecology should be applied to understand Bachman's sparrow ecology and define subsequent management practices. Winter ecology of this species is poorly understood. Effects of commercial raking of pine needles need to be determined.

## Henslow's Sparrow



## HENSLOW'S SPARROW

## (Ammodramus henslowii)

Description. The Henslow's sparrow is a small sparrow, with a short pointed tail and a large flat head. Head color tends to be greenish, which is unique among sparrows, and wings are deep chestnut. These sparrows are very secretive and hard to see in the open unless the observer is persistent in flushing them.

Habitat. The primary habitats used by Henslow's sparrow in the Southeast Region are wet meadow, often dominated by broomsedge, and wet wiregrass within longleaf pine woodlands. Maintained corridors along utility lines also provide suitable habitat where moist broomsedge is present.

Reasons For Concern. This species is undergoing widespread declines in its breeding range, which is directly north of the Southeast Region. Detected declines appear associated with the recent trend for fields to not remain idle long enough to provide suitable breeding habitat. Although only a local breeding species in the Southeast Region, the wintering range of the Henslow's sparrow is principally within the coastal plain from South Carolina to Texas. Old field acreage is also declining in the wintering grounds. This decline is due to decreasing cropland and more efficient use of what cropland remains. The habitat of the Henslow's sparrow is transitory in nature and requires some type of cyclic disturbance to be maintained.

Recommended Management. Utility corridors may be the only habitats receiving dependable maintenance in keeping "old-field" conditions. Maintenance of open pine woodlands through fire management, which also encourages dense wiregrass ground cover, should be beneficial to the Henslow's sparrow and is consistent with management for red-cockaded woodpecker and Bachman's sparrow. Cropland that is fallow for three-to-five years should develop dense broomsedge ground cover, which should be maintained to the extent practical. When field conversion does occur it should not be from October through March to allow successful overwintering. Opportunities to manage cropland for this species include inefficient farming on national wildlife refuges and Federal inventory lands and can be expanded to Conservation Reserve lands through conservation easement recommendations. Land management plan reviews should address the winter habitat needs of the Henslow's sparrow, a species of management concern to the Service.

Research Needs. There may be differences in overwinter survival among the three primary habitats in which Henslow's sparrows are found. A study to compare overwinter survival rates among oldfields, utility corridors, and open pine woodlands would be helpful in planning future management priorities for this species.

Seaside Sparrow


## SEASIDE SPARROW

## (Ammodramus maritimus)

Description. A small, rather non-descript species, the seaside sparrow has a yellow patch between eye and bill, the bill is proportionately long and tapering, and the tail is short and pointed. Atlantic coast populations have drab-gray plumage. Gulf coast populations are more buffy to yellow in plumage, especially on underparts and eyeline. The apparently extinct dusky seaside sparrow (A. m. nigrescens), from the Titusville Florida area, had blackish upperparts and dark heavy streaking on underparts. The federally endangered Cape Sable seaside sparrow (A. m. mirabilis), from extreme South Florida, has greenish upperparts and moderately streaked underparts. The song of the seaside sparrow resembles that of the red-winged blackbird but is shorter and buzzier.

Habitat. Seaside sparrows are found in emergent wetlands primarily in coastal brackish (breeding) and saltwater (wintering) marshes. Dense and moderately tall stands of cordgrass, rush, and saltgrass constitute the major plant species used by the seaside sparrow. The Cape Sable subspecies differs from all other populations by also occurring in freshwater marshes, primarily sawgrass and muhley grass prairies.

Reasons For Concern. Seaside sparrows are totally dependent on emergent wetlands and are sensitive to fragmentation of these habitats. The apparent extinction of the dusky seaside sparrow was attributed to impounding its limited salt marsh habitat for mosquito control, as well as by marsh drainage, development, dredge-and-fill operations, and frequent wildfires in the brackish marshes near the St. Johns River. This species may be impacted when its habitat needs are not considered during waterfowl improvement projects. All seaside sparrow populations are potentially subjected to these same impacts, and population declines have been documented throughout the species range. In addition, the spread of shrubby woody plants in some areas of Florida has resulted in loss of seaside sparrow habitat.

Recommended Management. Protection and enhancement of coastal emergent wetlands would greatly benefit this species. Populations are protected within national seashores and national wildlife refuges, but the vast majority of habitat occurs outside these Federal properties. Song counts should be conducted where possible from April to June. Regulatory reviews of dredge and fill operations should stress the importance of coastal emergent wetlands to the seaside sparrow, a species of management concern to the Service.

Research Needs. Some population declines need to be studied in greater detail as they are not associated with outright loss of habitat. These declines may be due to more subtle changes in the ecosystem, as with the recent absence of seaside sparrows from marshes south of the St. Johns River.

SCIENTIFIC NAMES OF PLANTS (all bird scientific names can be found in Habitat Tables)

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Plants
American elm (Ulmus americana)
Broomsedge (Andropogon virginicus)
Cattail (Typhus sp.)
Chestnut (Castanea dentata)
Cordgrass (Spartina bakeri)
Glasswort (pickleweed; Salicornia sp.)
Hickory (Carya sp.)
Loblolly pine (Pinus taeda)
Longleaf pine (Pinus palustris)
Muhley grass (Muhlenbergia capillaris)
Oak (Quercus sp.)
Rush (Juncus sp.)
Saltgrass (Distichlis sp.)
Sawpalmetto (Serenoa repens)
Sawgrass (Cladium jamaicense)
Sedge (Carex sp.)
Slash pine (Pinus elliottii)
Wiregrass (Aristida stricta)
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## MANAGEMENT PROBLEMS, OPPORTUNITIES, AND SUGGESTIONS FOR BROADLY-DEFINED HABITATS, OUTLINE NARRATIVE, AND HABITAT TABLES

Outline narrative addressing nongame bird management problems, opportunities, and suggestions for habitats. Each habitat narrative is accompanied by corresponding HABITAT TABLES. This information provides guidance for Service lands and can serve as advice to all other parties when managing for nongame birds. Management actions favoring some species or some habitats may unavoidably come in conflict with other species or nongame bird management in other habitats. Therefore, this information could be useful for understanding what type of conflicts may arise in such situations and for developing the best means to resolve these conflicts while fulfilling desired management objectives.

Habitat tables are provided for identifying species that may be present in any particular habitat, their basic ecology, and tips for their management. Note that some game species are included when deemed appropriate. Also, note that many species are treated under more than one habitat category. Roman numerials for each table corresponds with narrative addressing management problems, opportunities, and suggestions. Standard State abbreviations are used under distribution. This information is provided to heighten awareness of the species occurring throughout the Southeast Region. The bird life of many States and geographical areas are treated in various books; these treatments and local authorities should be consulted to refine the information presented here. In addition to local treatments, Service personnel are encouraged to consult the references listed below.

Abbreviations under management status are $\mathrm{E}=$ Endangered, $\mathrm{T}=$ Threatened, HTC = highest priority for regional concern, HC = high priority for regional concern, and MOC = moderate priority for regional concern.

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I. Open ocean (including within sight of shoreline, bays, inlets, intercoastal waterway)
A. Primary management problems.

1. Open ocean environmental contamination from tanker oil spills and from outer continental shelf drilling activities on lease sales administered by the Minerals Management Service (Department of the Interior).
2. Insular nesting habitats subjected to depredation from natural and introduced predators, human disturbances, and accumulation of pollutants, among other impacts.
3. Natural catastrophes such as hurricanes and squalls.
B. Management opportunities and suggestions.
4. Encourage monitoring of off-shore oil rigs and tankers for safeguards against spills.
5. Coordinate volunteer beach bird surveys to provide baselines in comparison with spill events.
6. Provide protection, where appropriate, to isolated nesting and open ocean foraging habitats against human-related impacts, to include nominations as sanctuaries through the Marine Protection, Research, and Sanctuaries Act of 1972, or inclusion into the National Wildlife Refuge System.
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D. Fish and Wildlife Service Contacts.
17. Patuxent Wildife Research Center.
18. National Wetlands Research Center.
I. Open Ocean (including areas within sight of shoreline, bays, and inlets)
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| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Red-throated loon Gavia stellata |  | Winter Atlantic and Gulf | Along coast |  |
| Common loon Gavia immer | MOC | Winter Atlantic and Gulf | Along coast | Susceptible to contaminants |
| Horned grebe Podiceps auritus |  | Winter Atlantic and Gulf | Along coast |  |
| Red-necked grebe Podiceps grisegena |  | Winter Atlantic | Along coast |  |
| Northern fulmar Fulmarus glacialis |  | Mar. and Oct. North Carolina | Shelf |  |
| Black-capped petrel Pterodroma hasitata | MOC | All year Atlantic and Caribbean | Deep waters, principally off Cape Hatteras | Now restricted as a breeder only at Hispaniola; high levels of Mercury in tissue found |
| Bermuda petrel <br> Pterodroma cahow | E | Bermuda and adjacent north Atlantic waters(?) | Deep waters, may forage off Cape Hatteras | Nests on Nonsuch Island (Bermuda), foraging behavior and range poorly known |
| Cory's shearwater Calonectris diomedea |  | May-Nov. Atlantic, Gulf, Caribbean | Shelf |  |
| Greater shearwater Puffinus gravis |  | May-Nov. Atlantic and Gulf | Shelf |  |

I. Open Ocean (including areas within sight of shoreline, bays, and inlets)
Page 2 of 5

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Sooty shearwater Puffinus griseus |  | May-June Atlantic | Shelf |  |
| Manx shearwater Puffinus puffinus |  | March <br> North Carolina | Shelf |  |
| Audubon's shearwater Puffinus lherminieri |  | Apr.-Nov. Atlantic. Gulf, Caribbean | Shelf | Protection of nesting sites on isolated islets around Culebra and VI |
| Wilson's storm-petrel Oceanites oceanicus |  | Apr.-Oct. Atlantic. and Gulf | Shelf |  |
| Leach's storm-petrel Oceanodroma leucorhoa |  | May, Aug. Atlantic | Shelf |  |
| Band-rumped storn-petrel Oceanodroma castro |  | June-Aug. Atlantic | Deep water |  |
| White-tailed tropicbird Phaethon lepturus |  | Apr.-Sept. Atlantic. Gulf, Caribbean | Shelf | Protection of nesting areas. Bermuda, Bahamas through Caribbean |
| Red-billed tropicbird Phaethon aethereus |  | Apr.-Sept. Caribbean | Shelf | Protection of nesting areas. VI, PR, Lesser Antilles |
| Masked booby Sula dactylatra |  | Apr.-Aug. Gulf | Nearshore-shelf | Protection of nesting areas, small islands off PR, and VI |

I. Open Ocean (including areas within sight of shoreline, bays, and inlets)
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| Management <br> Status | Distribution/ <br> Residency | Ecology and Management | Habitat notes |
| :--- | :--- | :--- | :--- |

I. Open Ocean (including areas within sight of shoreline, bays, and inlets)

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Pomarine jaeger Stercorarius pomarinus |  | Sept.-May Atlantic, Gulf, and Caribbean | Shelf |  |
| Parasitic jaeger <br> Stercorarius parasiticus |  | Sept.-May <br> Atlantic and Gulf | Shelf |  |
| Long-tailed jaeger Stercorarius longicaudus |  | Sept.-Oct. Atlantic | Deep water |  |
| South polar skua Catharacta maccormicki |  | June-Sept. Atlantic | Deep water |  |
| Most gull species Larus spp. |  | Winter Atlantic, and Gulf | Along coast |  |
| Black-legged kittiwake Rissa tridactyla |  | Winter <br> Atlantic and Gulf | Shelf |  |
| Most tern species Sterna spp. |  | All year Âtlantic. Gulf, Caribbean | Along coast | Many nest along coast, barrier islands |
| Roseate tern <br> Sterna dougallii | T | Migrant Atlantic; <br> Winter Gulf and Caribeean | Deep water | Protection of isolated breeding areas, FL Keys, Bahamas, VI, PR |
| Arctic tern <br> Sterna paradisaea |  | May-June Atlantic | Deep water |  |

I. Open Ocean (including areas within sight of shoreline, bays, and inlets)
Management tips
Protection of breeding areas,
Bahamas through Caribbean
Protection of breeding areas,
Dry Tortugas, Caribbean, Bahamas
Bahamas, Chandeleur Island (LA)
Protection of breeding areas,
Dry Tortugas, Caribbean, Bahamas
II. Openwater and emergent wetlands.
A. Primary management problems.

1. Wetland losses through dredging and filling, drainage and diversion, some levee and dike construction, and creation of reservoirs among many other activities.
2. Lack of suitable open water foraging habitat for some species, nearby cover for marsh nesting species, or trees for species requiring cavities or elevated nesting structures.
3. Limited and rapidly decreasing wetlands in the Caribbean coupled by intense hunting there has led to serious declines in a number of wetland species, many of which are now candidates for federal listing.
B. Management opportunities and suggestions.
4. Effective use of Fish and Wildlife Coordination Act, Clean Water Act, Rivers and Harbors Act, Farm Act, Endangered Species Act, and North American Waterfowl Management Plan to help protect freshwater emergent wetlands. Restoration and enhancement activities outside Service lands can often be supported through Pittman-Robertson on and Dingell-Johnson Act funds.
5. Management tools for enhancing open water foraging habitat for many species may include open marsh water management and pothole blasting. Open water is encouraged when deemed appropriate to not only provide foraging habitat but to also retard eventual encroachment of some emergent wetlands by more terrestrial vegetation. There are limits, however, on how much open water can occur before adversely affecting some marsh species, especially rails, not dependent on open water. Determining when these limits are exceeded is still a debated subject.
6. Breeding rails require some water to be present for food resources but not too much as to swamp nests and disrupt breeding behavior. Dewatering of impoundments should occur before Mid-April and should be gradual to provide maximum edge between moist soil and marsh; this edge is preferred by foraging rails. Wetland management should also maximize nesting cover from emergent perennial vegetation. Habitat for rails and other marsh nesting birds can be provided every year along with other management activities by flooding different impoundments in different years (Eddleman et al. 1988, Fredrickson and Reid 1986, Fredrickson and Taylor 1982, Rundle and Fredrickson 1981).
7. Fall migrant rails and other marsh birds require shallow flooding of impoundments to commence earlier than is conventional for waterfowl management, beginning in late summer or early fall
(rather than late fall or winter). Also migrating rails require a variety of shallow water depths, robust cover, and shortstemmed seed-producing plants (Rundle and Fredrickson 1981). Flooding impoundments too deeply and too early results in early macrophyte senescence, which affects waterfowl as well as rails, and loss of cover.
8. Spring migrant rails require shallow flooding ( $\leq 5$ inches), but with some habitat provided at depths up to 20 inches. Rail response is best when partial drawdowns concentrate invertebrate prey which also benefit late spring dabbling ducks. Land-leveling on national wildlife refuges or other waterfowl management areas should be discouraged as it minimizes the topographic relief that provides maximum amount of vegetation/water interface preferred by foraging rails and other marshbirds.
9. Fire management in marshes is often important for retarding scrub encroachment, reducing overall vegetative cover, and increasing diversity of emergent vegetation. This is extremely beneficial to waterfowl, and long-legged waders. However, care should be taken on timing and extent of fire use. In marshes with high rail densities, extensive burning should not be conducted from March through July if possible to avoid disruption of breeding. Studies at several national wildlife refuges are underway to determine exactly when and under what conditions prescribed fire can be a useful tool for natural resource management.
10. A balance should be maintained to not unnecessarily reduce existing forested wetland (bottomland hardwoods) acres or reduce the potential for forested wetlands to be rehabilitated. These areas provide essential nesting habitat for many species foraging on emergent wetlands and provides nesting sites and cover for many other species. In South Florida and the Caribbean, mangroves represent important habitats for colonially nesting waders. Many tree nesting species will respond to artificial nesting platforms or nest boxes/covered structures in otherwise open habitats.
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D. Fish and Wildlife Services Contacts.
21. Patuxent Wildlife Research Center.
22. National Wetlands Research Center.
23. National Wetlands Research Center.
E. Other Contacts.
24. National Park Service, Everglades National Park.
II. Fresh, brackish, and coastal open water and emergent wetlands
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| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ <br> Residency | Habitat notes | Management tips |
| Common loon | MOC | Winter regịonwide, mostly near coast | Large lakes, reservoirs, and channels | Potentially susceptible to contaminants |
| Least grebe Tachybaptus dominicus |  | Resident PR | Swamps dominated by cattail |  |
| Pied-billed grebe Podilymbus podiceps |  | Resident | Forages in fresh and brackish; nests primarily in freshwater emergents | Benefitted by open marsh water management |
| Eared grebe Podiceps nigricollis |  | Winter Gulf Coast |  |  |
| Western grebe Aechmophorus occidentalis |  | Winter <br> LA Coast |  |  |
| American white pelican Pelecanus erythrorhynchos |  | Winter Gulf Coast and FL |  |  |
| Double-crested cormorant |  | Resident coast, local but increasing interior | Requires trees for nesting | Conflicts with catfish farming |
| Anhinga Anhinga anhinga |  | Resident coasts, FL; Summer Miss. Valley | Nests in trees in or near forested swamps |  |
| American bittern Botaurus lentiginosus | HTC | Summer local; <br> winter Coastal Plain | Extensive emergent vegetation cover, primarily freshwater | Harmed by excessive open marsh water management |

II. Fresh, brackish, and coastal open water and emergent wetlands

|  | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ <br> Residency | Habitat notes | Management tips |
| Least bittern Ixobrycus exilis | HTC | Summer except Appalachia; winter FL, Caribbean | Extensive emergent vegetation cover | Harmed by excessive open marsh water management |
| Great blue heron Ardea herodias |  | Resident | Tree nests | Benefitted by open marsh water management |
| Great white heron Ardea herodias occidentalis |  | Resident FL Keys | Nests on protected mangrove islands | Protection of nesting colonies from human disturbance essential |
| Great egret Casmerodius albus |  | Summer except Appalachia; winter Coastal Plain, Caribbean | Tree nests | Benefitted by open marsh water management |
| Snowy egret Egretta thula |  | Resident lower Coastal Plain and Caribbean; summer upper Coastal Plain | Tree nests | Benefitted by open marsh water management |
| Little blue heron Egretta caerulea |  | Resident lower Coastal Plain and Caribbean; summer upper Coastal Plain | Tree nests | Benefitted by open marsh water management |
| Tricolored heron Egretta tricolor |  | Resident lower Coastal Plain and Caribbean | Tree nests | Benefitted by open marsh water management |
| Reddish egret Eqretta rufescens | HTC | Resident coastal LA and S. FL, local | Nests on protected mangrove and coastal scrub islands | Protection of nesting colonies from human disturbance essential |
| Green-backed heron Butorides striatus |  | Summer; resident coast, FL | Prefers hardwood cover | Benefitted by open marsh water management |

II. Fresh, brackish, and coastal open water and emergent wetlands

| Ecology and Management |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Black-crowned night-heron Nycticorax nycticorax |  | Summer except Appalachia; resident coast, FL, Caribbean | Tree nests, cover for day roosts | Benefitted by open marsh water management |
| Yellow-crowned night-heron Nyctanassa violaceus |  | Summer except Appalachia; resident Gulf Coast, FL, Caribbean | Tree nests, cover for day roosts | Benefitted by open marsh water management |
| White ibis Eudocimus albus |  | Resident lower Coastal Plain | Tree nests | Benefitted by open marsh water management |
| Glossy ibis Plegadis falcinellus |  | Resident coast, FL | Ground nests | Benefitted by open marsh water management |
| White-faced ibis Plegadis chihi |  | Resident SW. LA | Ground nests | Benefitted by open marsh water management |
| $\begin{gathered} \text { Roseate spoonbill } \\ \text { Ajaia ajaja } \end{gathered}$ |  | Resident S. FL and SW. LA | Nests on protected mangrove and coastal scrub islands | Benefitted by open marsh water management |
| Wood stork Mycteria americana | E | Resident lower Coastal Plain | Tree nests | See recovery plan |
| Eulvous whistling-duck Dendrocygna bicolor |  | Summer Coastal Plain, irregular at other seasons; resident S. EL, SW. LA, PR | Ground nests in freshwater marshes and rice fields | Benefitted by open marsh water management |
| West Indian whistling-duck Dendrocyona arborea | HC | Resident Caribbean | Roosts and nests in trees, nocturnal foraging | Once common, now very rare in PR and VI |

II. Fresh, brackish, and coastal open water and emergent wetlands

| ManagementStatus |  | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Wood duck Aix sponsa |  | Resident | Nests in cavities in or near forested swamps | Readily uses nest boxes |
| American black duck Anas rubripes |  | Winter northern latitudes; summer NC, local | Open water for foraging; nests in emergent vegetation | Benefitted by open marsh water management |
| Mottled duck Anas fulviqula |  | Resident FL and coastal LA | Open water for foraging; nests in emergent vegetation | Benefitted by open marsh water management |
| Lesser white-checked pintai Anas bahamensis bahamensis | HC | Resident Caribbean | Open water for foraging; nests on dry land | Now local in PR |
| West Indian ruddy duck Oxyura jamaicensis jamaicensis | HC | Resident Caribbean | Open water for foraging; nests in emergent vegetation | Now local in PR |
| Masked duck Oxyura dominica |  | Resident Caribbean, local | Secretive, usually remains hidden amongst floating vegetation |  |
| Osprey <br> Pandion haliaetus |  | Summer coasts; migrant interior; resident FL; winter Caribbean | Nests in trees and on utility poles | Recovering after DDT banned; will use artificial nests |
| Florida snail kite Rostrhamus sociabilis plumbeus | E | Resident and local in S. FL | Feeds primarily on apple snails | See recovery plan |
| Bald eagle Haliaeetus leucocephalus | E | Resident FL, local but increasing elsewhere | Nests in large trees, forages in interior around large reservoirs | Recovering after DDT banned; high human disturbance at nest sites, see recovery plan |

II. Fresh, brackish, and coastal open water and emergent wetlands

| Species M | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Northern harrier Cirus cyaneus | MOC | Winter | Feeds primarily on small marsh birds and mammals |  |
| $\begin{aligned} & \text { Merlin } \\ & \text { Falco columbarius } \end{aligned}$ |  | Winter Coastal Plain, Miss. Valley, Caribbean | Feeds primarily on small marsh birds |  |
| Peregrine falcon Falco peregrinus | E | Migrant throughout; winter along coasts, FL, Caribbean | Found where concentrations of waterfowl occur | Recovering after DDT banned, see recovery plan |
| Yellow rail Coturnicops noveboracensi |  | Winter lower Coastal Plain, local; migrant elsewhere | Dense emergent vegetation cover, very shallow water | Harmed by excessive open marsh water management |
| Black rail Laterallus jamaicensis | HTC | Resident Gulf and Atlantic Coasts to N. FL; summer interior (local?); winter PR, S. FL | Dense emergent vegetation cover, very shallow water | Harmed by excessive open marsh water management |
| Clapper rail <br> Rallus longirostris |  | Resident coastal | Dense brackish and saltwater emergent vegetation with shallow water | Harmed by excessive open marsh water management |
| King rail Rallus elegans |  | Surmer except Appalachia; resident coast, Miss. Valley | Dense emergent vegetation cover, shallow water | Harmed by excessive open marsh water management |
| Virginia rail Rallus limicola |  | Winter lower Coastal Plain; migrant elsewhere | Dense emergent vegetation cover, shallow water | Harmed by excessive open marsh water management |
| Sora <br> Porzana carolina |  | Winter Coastal Plain; migrant elsewhere | Dense emergent vegetation cover, shallow water | Harmed by excessive open marsh water management |

II. Fresh, brackish, and coastal open water and emergent wetlands

II. Fresh, brackish, and coastal open water and emergent wetlands

|  | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Bonaparte's gull Larus philadelphia |  | Migrant throughout; winters coast and FL, | Forages and roosts on large lakes, and locally inland reservoirs |  |
| Ring-billed gull Larus delawarensis |  | Winter except Appalachia | Forages and roosts on large lakes, and reservoirs |  |
| Herring gull <br> Larus argentatus |  | Winter except Appalachia | Forages and roosts on large lakes, and reservoirs |  |
| Gull-billed tern Sterna nilotica | HTC | Summer coastal, local; winter FL, LA, very local | Hawks for insects over marshes | Protection of isolated nesting colonies essential |
| Caspian tern Sterna caspia |  | Migrant throughout; resident along coasts except summer NC | Forages and roosts on large lakes, and reservoirs |  |
| Common tern Sterna hirundo |  | Migrant near coast; summer NC nearcoast | Nests primarily on protected sand islands |  |
| Forster's tern Sterna fosteri |  | Resident LA; summer NC; winter along coast; migrant elsewhere | Nests on emergent vegetation; forages over open water | Benefitted by open marsh water management |
| Least tern Stern antillarum | E (interior) <br> MOC (coastal) | Summer Miss. Valley, local, and along coasts | Nests on beaches, sandbars, spoil islands; open water for foraging | Protection of nesting colonies from human disturbance critical |

II. Fresh, brackish, and coastal open water and emergent wetlands

| Ecology and Management |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ <br> Residency | Habitat notes | Management tips |
| Black tern Chlidonias niger | MOC | Early Apr.-mid June, early July-early Oct. | Forages for insects over marshes, fields, and skims water surface | Water levels 2-10 inches at sewage ponds and impoundments |
| Black skimmer Rynchops niger |  | Resident along coasts | Nests along beaches, sandbars, spoil islands; forages along channels | Protection of nesting colonies from human disturbance important |
| Barn owl Tyto alba | HTC | Resident mainland | Covered, elevated nest sites, feeds primarily on small marsh mammals | Responds to artificial nest sites |
| Short-eared owl Asio flammeus | MOC | Winter mainland; resident Caribbean | Roosts on ground, feeds primarily on small marsh birds and mammals |  |
| Belted kingfisher Ceryle alcyon |  | Resident mainland; winter Caribbean | Nests in vertical banks near water | Benefitted by open marsh water management |
| Tree swallow Tachycineta bicolo |  | Winter coast and FL; sumner Miss. Valley; migrant elsewhere | Roosts on emergent vegetation nests in tree cavities |  |
| Northern rough-winged Stelqidopteryx ser | wallow ennis | Summer mainland except peninsular FL | Nests in vertical banks near water |  |
| Fish crow Corvus ossifragus |  | Resident Piedmont Coastal Plain, Peninsular FL; Summer Miss. Valley | Most abundant near brackish and saltwater wetlands, also along major river systems | Depredates young and eggs of other marsh species |

II. Fresh, brackish, and coastal open water and emergent wetlands

| Page 9 of 10 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Management } \\ & \text { Status } \end{aligned}$ | Ecology and Management |  |  |
| Species |  | Residency | Habitat notes | Management tips |
| Sedge wren Cistothorpus platensis |  | Winter Coastal Plain; migrant elsewhere | Shallow sedge and rush marshes, with scattered shrubs present |  |
| Marsh wren Cistothorus palustris |  | Winter Coastal Plain, resident coasts | Dense emergent vegetation cover |  |
| Common yellowthroat Gothlypis trichas |  | Summer mainland; resident Coastal Plain | Dense emergent vegetation cover with some shrubs present |  |
| Sharp-tailed sparrow Ammodramus caudacutus |  | Winter mainland coastline | Dense primarily saltwater emergent vegetation for foraging |  |
| Seaside sparrow Ammodramus maritimus | HTC | Resident mainland coastline with fragmented distribution | Dense emergent vegetation, brackish for breeding and saltwater for wintering | Harmed by excessive open marsh water management |
| Cape Sable seaside sparrow Ammodramus maritimus mirabilis | $\varepsilon$ | Resident SW. FL, very local | Dense emergent vegetation cover with some shrubs present | See recovery plan |
| Song sparrow Melospiza melodia |  | Winter mainland; resident <br> N. latitudes | Dense emergent vegetation cover with some shrubs present |  |
| Swamp sparrow Melospiza georgiana |  | Winter mainland | Dense emergent vegetation cover with some shrubs |  |

II. Fresh, brackish, and coastal open water and emergent wetlands

|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management |
| :--- | :--- | :--- | :--- |
| Species | Resident mainland | Habitat notes | Management tips |
| Red-winged blackbird <br> Agelaius phoeniceus <br> Great-tailed grackle <br> Quiscalis mexicanus | Resident SW. LA | Nests and roosts in <br> emergent vegetation | Crop pest |

III. Interior mudflats (including sewage ponds and moist-soil impoundments).
A. Primary management problems.

1. Loss of exposed flats through dredging, improperly managed levee and dike construction, and creation of steep impoundments, among other activities.
B. Management opportunities and suggestions.
2. Effective use of Fish and Wildlife Coordination Act, Clean Water Act, Rivers and Harbors Act, Farm Act, and North American Waterfowl Plan to protect and enhance flats.
3. Fall migrant shorebirds require shallow flooding of impoundments to commence earlier than is conventional for waterfowl management, beginning in late summer (rather than late fall or winter). A mix of habitat conditions ranging from open water and mudflats to dense emergent vegetation can be accomplished within and among impoundments. Shorebirds, in general, prefer more open conditions with sparse cover, while rails and other marshbirds prefer dense cover. Adroit management of impoundments throughout an annual cycle can benefit most if not all marsh, shore, and open water species, including waterfowl (Fredrickson and Taylor 1982, Howe 1990). Peak fall migration for shorebirds in the interior of the Southeast Region is from mid-July through to early October and each interior national wildlife refuge should consider providing critical stopover points for these species.
4. In preparing impoundments for fall migrating shorebirds, first disk the basin in early July if necessary to remove vegetation growth and then flood to 3 inches at shallowest depth. Then gradually withdraw water as shorebirds migrate through. Disk if necessary and reflood for incoming waterfowl. These are general guidelines and can be modified depending on geographic location of management area, relative salinity of water, vegetational succession patterns, and logistical ability to move water around (Howe 1990). If several or more impoundments are available, specific habitat conditions for the full variety of shorebirds can be rotated among impoundments. Specific techniques and flooding - withdrawal schedules can be fine tuned through experimentation.
5. Passage of spring migrant shorebirds peaks in April and May. Gradual drawdown of impoundments to 6 inches should occur by late March for late migratory dabbling ducks. By mid-April, withdraw water so that shallowest depth is 2 inches. Assuming gently sloping basin, continue to withdraw water about 1 inch/week to provide maximum interface between open mudflat and water, with open mudflat eventually succeeding to emergent vegetation supporting marshbirds remaining to breed.
6. Unique opportunities exist to manage for shorebirds at sewage treatment ponds as many communities are recognizing the value of using natural wetland vegetation to treat sewage. Some government agencies (such as Tennessee Valley Authority) are researching how to benefit wetlands and associated wildife through the use of sewage effluent. Contact with community sewage treatment centers is encouraged and management advice should include that at least some ponds maintain exposed mudflat areas during peak migration periods.
7. It is important to provide protected islands for roosting to avoid excessive terrestrial depredation. Such islands can be constructed within the impoundment and as water withdrawal occurs these expanding islands could provide both foraging and roosting habitat.
C. Key references.
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9. Fredrickson, L. H., and T. S. Taylor. 1982. Management of seasonally flooded impoundments for wildlife. U.S. Fish and Wildlife Service Resour. Publ. 148:1-29.
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11. Rundle, W. D., and L. H. Fredrickson. 1981. Managing seasonally flooded impoundments for migrant rails and shorebirds. Wildl. Soc. Bull. 9:80-87.
D. Fish and Wildlife Service Contacts.
12. Patuxent Wildlife Research Center.
13. National Ecology Research Center.
E. Other contacts.
14. Western Hemisphere Shorebird Reserve Network, 550 S. Bay Avenue, Islip, NY 11751. Nominations for important shorebird stopover points.
III. Interior mudflats (including sewage ponds, natural ponds and lakes, and moist soil impoundments)
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|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management | Habitat notes |
| :--- | :--- | :--- | :--- | :--- |

Page 2 of 3
III. Interior mudflats (including sewage ponds, natural ponds and lakes, and moist soil impoundments)

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III. Interior mudflats (including sewage ponds, natural ponds and lakes, and moist soil impoundments)
Management Distribution/ Ecology and Management

| Baird's sandpiper Calidris bairdii | Mid Mar.-late May, mid July-mid Oct. | Dry to moist soil, little standing water, grassy fields | Primarily migrates through interior in both spring and fall |
| :---: | :---: | :---: | :---: |
| Pectoral sandpiper Calidris melanotos | Late Feb.-early June, early July-late Nov. | Exposed moist soil with some standing water present |  |
| Dunlin Calidris alpina | Early Oct.-late Nov. | Shallow standing water must be present |  |
| Stilt sandpiper <br> Calidris himantopus | Late Mar.-late May, early July-early Nov. | Shallow standing water must be present |  |
| Buff-breasted sandpiper Trynqitis subruficollis | Mid Mar.-late May, mid July-mid Oct. | Dry to moist soil, little standing water, grassy fields | Primarily migrates through interior in both spring and fall |
| Short-billed dowitcher Limnodromus griseus | Late Feb.-early May, early July-early Oct. | Shallow standing water must be present |  |
| Long-billed dowitcher Limnodromus scolopaceus | Early July-early Dec.; winters inland of coastlines | Shallow standing water must be present |  |
| Wilson's phalarope | Late Mar.-early June, late July-mid Nov. | Shallow to deep standing water must be present | Primarily migrates through interior in both spring and fall |
| American pipit Anthus rubescens | Winter mainland | Moist soil, grassy to bare fields |  |

IV. Coastal flats and sand islands (including inlets, beaches, spoil islands, and estuaries).
A. Primary management problems.

1. Loss of exposed flats through dredging that takes spoil offshore, hard-structures (jetties, groins) that cause accelerated erosion in some areas while accretion in others, among other activities.
2. Coastal development and associated intensity of recreation that may include off-road vehicle use and increased predation/ disturbance from domestic dogs.
3. Protection of beach and insular nesting species, especially those that are colonial, from habitat loss, increasing depredation from both native and exotic species, and human disturbance.
B. Management opportunities and suggestions.
4. Effective use of Fish and Wildlife Coordination Act, Clean Water Act, Rivers and Harbors Act, Coastal Barrier Resources Act, and Endangered Species Act should provide for protection of coastal flats and beaches and the systems that support them. Special designation of important nesting and shorebird migration stopover sites may be included within national wildlife refuges, national seashores and parks, state and commonwealth parks and preserves, and selected private lands. Special designations may include "resource category 1 sites" (unique and irreplaceable resources, according to the Service's mitigation policy) such as at Cabo Rojo Salt Flats, PR.
5. Work with local landowners/governments to restrict vehicular use and other disturbance along upper beach zones at least during the nesting season (Mid-March to Mid-August) where known concentrations of beach nesting birds occur. Other areas, especially near inlets and passes, where waves and currents revitalize upper beaches also should be restricted from overuse by humans, vehicles, and pets.
6. Most beach nesting species, especially colonial ones, select open nest sites largely devoid of vegetation cover. However, where a variety of ground and aerial predators are numerous, and include exotic species, an equally diverse response in nest site selection from beach nesting species may be found, such as at Culebra, Puerto Rico. An understanding of the response to local conditions to include local depredation pressure by each beach nesting species is essential to maintaining the habitat quality necessary for successful reproduction throughout each species distribution (Burger and Gochfield 1988, Saliva and Burger 1989).
7. Opportunities exist to provide for and maintain insular breeding habitat by revitalizing spoil islands with new dredge material annually and during the nonbreeding season (late August to early March). Vegetation encroachment on these spoil islands must be minimized and human disturbance eliminated if at all possible for most species that would use such situations.
8. Maintain shallow pannes (very shallow, sparsely vegetated zones that are often dry) in high marsh, particularly as feeding sites for shorebird broods. The benefits of high marsh pannes for foraging and roosting shorebirds may be substantial (Howe 1990). Open marsh water management programs for mosquito control can be modified to minimize adverse alteration of these pannes. Also shorebird chicks hatched on beaches or upland sites may require unrestricted access to marsh pannes. Eliminate potential barriers to terrestrial dispersal by shorebird chicks to these marsh pannes.
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D. Fish and Wildlife Contacts.
16. Patuxent National Research Center.
E. Other contacts.
17. Western Hemisphere Shoreline Reserve Network, 550 S. Bay Avenue, Islip, New York 11751. Nominations for important shoreline stopover points.
IV. Coastal Flats (including estuary flats, beaches, spoil and natural sand islands)
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| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ <br> Residency | Habitat notes | Management tips |
| Brown booby |  | Resident Caribbean | Colonial, nests on protected islands | Protect nesting areas from excessive human disturbance |
| Reddish egret | HTC | Resident LA and S. FL, local | Mangroves and coastal scrub for nesting | Protect rookeries from excessive human disturbance |
| Merlin |  | Winter | Feeds primarily on small shorebirds |  |
| Peregrine falcon | E | Winter | Feeds primarily on large shorebirds |  |
| Black-bellied plover |  | Winter | Forages from moist substrates | High marsh pannes important for roosting |
| Snowy plover Charadrius alexandrinus | HTC | Resident Gulf <br> Coast, except winter only <br> LA, locally Caribbean | Nests upper beach oftens near grass tufts, forages on sandflats | Protect from excessive human disturbance during nesting, will use spoil for nesting |
| Wilson's plover Charadrius wilsonia |  | Resident S. FL, Caribbean; breeds elsewhere | Nests upper beach and dune area near vegetation | Protect from excessive human disturbance during nesting, will use spoil for nesting; high marsh pannes important for brood-rearing |
| Semipalmated plover |  | Winter | Forages primarily on mudflats | High marsh pannes important for roosting |
| Piping Plover | T | Breeds NC local; winters throughout | Nests on upper beach forages on sandy mudflats | See recovery plan |

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Page

| Species Management <br> Status | Ecology and lanagement |  |  |
| :---: | :---: | :---: | :---: |
|  | Distribution/ Residency | Habitat notes | Management tips |
| American Oystercatcher Haematopus palliatus | Resident | Often nests on protected islands, forages oysterbeds | Will use spoil for nesting; high marsh pannes important for brood-rearing |
| Black-necked stilt | Resident S. FL, LA; summers throughout | Nests in marshy areas, forages on estuarine flats | High marsh pannes important for brood-rearing |
| American avocet Recurvirostra americana | Summer NC, SC; winter elsewhere on mainland | Nests in marshy areas, forages on estuarine flats | High marsh pannes important for roosting |
| Greater yellowlegs | Winter | Forages on estuarine flats | High marsh pannes important for roosting |
| Lesser yellowlegs | Winter | Forages on estuarine flats | High marsh pannes important for roosting |
| Willet <br> Catotrophorus semipalmatus | Resident | Forages open beach and estuarine flats | High marsh pannes important for brood-roosting |
| Spotted sandpiper | Winter | Forages on estuarine flats and hard structures |  |
| Eskimo curlew Numenius borealis | Spring migrant LA (mid Apr.?) | Forages on estuarine flats moist pastures, and grassy fields | Near extinction, however a few birds may be nesting in Canada, should be looked for during spring migration along LA and TX coasts |
| Whimbrel Numenius phaeopus | Winter | Forages primarily on estuarine and marine intertidal flats |  |
| Long-billed curlew Numenius americanus | Winter, mostly in SW. LA | Forages on estuarine and marine flats, lower beach |  |


| Management  <br> Species Status | Ecology and lanagement |  |  |
| :---: | :---: | :---: | :---: |
|  | Distribution/ Residency | Habitat notes | Management tips |
| American Oystercatcher Haematopus palliatus | Resident | Often nests on protected islands, forages oysterbeds | Will use spoil for nesting; high marsh pannes important for brood-rearing |
| Black-necked stilt | Resident S. FL, LA; summers throughout | Nests in marshy areas, forages on estuarine flats | High marsh pannes important for brood-rearing |
| American avocet Recurvirostra americana | Summer NC, SC; winter elsewhere on mainland | Nests in marshy areas, forages on estuarine flats | High marsh pannes important for roosting |
| Greater yellowlegs | Winter | Forages on estuarine flats | High marsh pannes important for roosting |
| Lesser yellowlegs | Winter | Forages on estuarine flats | High marsh pannes important for roosting |
| ```Willet Catotrophorus semipalmatus``` | Resident | Forages open beach and estuarine flats | High marsh pannes important for brood-roosting |
| Spotted sandpiper | Winter | Forages on estuarine flats and hard structures |  |
| Eskimo curlew Numenius borealis | Spring migrant LA (mid Apr.?) | Forages on estuarine flats moist pastures, and grassy fields | Near extinction, however a few birds may be nesting in Canada, should be looked for during spring migration along LA and TX coasts |
| Whimbrel <br> Numenius phaeopus | Winter | Forages primarily on estuarine and marine intertidal flats |  |
| Long-billed curlew Numenius americanus | Winter, mostly in SW. LA | Forages on estuarine and marine flats, lower beach |  |

IV. Coastal Flats (including estuary flats, beaches, spoil and natural sand islands)
IV. Coastal Flats (including estuary flats, beaches, spoil and natural sand islands)
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|  | Management <br> Status | Distribution/ <br> Residency |
| :--- | :--- | :--- |
| Sunlin | Winter mainland | Habitat notes |

IV. Coastal Flats (including estuary flats, beaches, spoil and natural sand islands)
Page 5 of 5

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Roseate tern | T | Summer FL lower keys, Caribbean, NC (local) | Colonial, often nests on protected islands | Protect nesting areas from excessive human disturbance |
| Common tern |  | Summer NC; Mar.-May <br> Sept.-Nov. elsewhere | Resting during migration |  |
| Forster's tern |  | Winter throughout; summers NC, LA | Resting during winter |  |
| Least tern | 10C | Summer | Loosely colonial, nests on upper beaches, islands | Protect nesting areas from excessive human disturbance; will use soil for nesting |
| Bridled tern |  | Summer Caribbean | Highly colonial, nests on protected islands among rock crevices | Protect nesting areas from excessive human disturbance |
| Sooty tern |  | Summer FL lower keys, local LA, Caribbean | Highly colonial, nests on protected islands often under vegetation | Protect nesting areas from excessive human disturbance |
| Black tern | MOC | Migrant | Resting during migration |  |
| Black skimmer |  | Resident | Loosely colonial, nests on islands, spoil and dunes | Protect nesting areas from excessive human disturbance; will use spoil for nesting |

V. Deciduous dominated woodlands: forested wetlands (to include southern riverine hardwood forests, baldcypress, pocosin, Carolina bays, Appalachian (northern) riverine forest); upland broadleaf (oak-hickory, southern hardwoods, Appalachian cove); and mixed broadleaf-needleleaf (pine-oak, pine-white cedar, red cedar-hemlock-eastern white pine-mixed deciduous, red spruce-beech-maple).
A. Primary management problems.

1. Persistent losses to and fragmentation of woodlands directly through forestry activity, mining activity, development pressure, and clearing for agricultural purposes.
2. Indirect and direct losses occur from disruption of natural waterflow by way of dredging and filling, drainage and diversion, construction of levees and dikes, and creation of reservoirs and water impoundments.
3. Secondary impacts include increased parasitism and predation in smaller stands and for many neotropical migrants, cumulative effects from non-breeding season habitat losses.
4. Removal of snags.
B. Management opportunities and suggestions.
5. Prevention of large-scale losses to woodlands and as many smallscale ( $<10$ acres) as possible should be gained through effective use of Fish and Wildlife Coordination Act, National Environmental Policy Act, Clean Water Act, Rivers and Harbors Act, Sikes Act, Farm Bill, and National Forest Management Act. Although there are more upland relative to bottomland woodlands, there are fewer legislative means to regulate losses and fragmentation of upland habitats. Enhancement and restoration activities can occur through Pittman-Robertson Act.
6. Although isolated and small stands may not have as high a value as larger stands, strategic management of these habitat "islands" relative to larger tracts can be beneficial from an individual as well as a cumulative basis. Such habitat islands should be evaluated in all regulatory review activities, especially those concerning Farm Bill. Each of these smaller stands support dispersal corridors for migrants and may present future opportunities for reconnection through habitat restoration.
7. A set of criteria should be established to use during regulatory review for determining the potential value of various stands to nongame birds. Among the criteria suggested are the size of the tract, whether the tract is within a large system, the distance the tract is from a larger tract, the potential for restoration and reconnection to a larger system, and actual and potential use of the tract by nongame birds.
8. When reviewing forestry actions it is important to keep in mind minimum area requirements for many species, what constitutes maximizing biodiversity, and the potential for adversely affecting many forest-interior nongame species when over-applying the concept of edge (Harris 1988, Temple and Cary 1988). This does not mean standard forestry techniques cannot be employed, but it does suggest that the creation of many small patches to maximize spatial "habitat" diversity (i.e. edge) may work against maximizing biodiversity. Therefore, it may be better to maintain larger tracts of contiguous forest as a core with small open areas close to the natural edge of the core than to have frequent patches of open habitat alternating with patches of forested habitat. If forestry management dictates large volumes of timber cutting it may be better to operate in larger units rather than in many narrow strips or a random scattering of small cuts. In this way sufficiently large tracts of undisturbed habitat can be maintained at all successional stages while minimizing edge throughout (Harris 1984, Robbins 1988).
9. Robbins et al. (1989) included both upland and bottomland forestinterior species in their study of area requirements and found that the most area-sensitive species required at least 2,800 acres of contiguous forest to be present. For many area-sensitive species, the amount of contiguous forest area in which probability of occurrence was reduced by 50 percent was about 1,300 acres; this area is considered the most realistic minimum level for preserving the gene pool for all but the most area-sensitive species. The areas in which the probability of occurrence peaked for almost all forest-interior species was at or above 7,500 acres. All this argues for adroit and large-scale forest management when population maintenance of forest-interior nongame birds is a management objective.
10. Effects of parasitism and predation appear to be major problems facing forest-interior species occurring within smaller tracts of forest. As a general rule, forest-interior species cannot maintain their populations within 330-660 feet of forest edge due to depredation and nest parasitism (Robbins 1988). Control of brood parasites (principally brown-headed cowbird (Molothrus ater)) has been shown to halt declines of some species but depredation remains a potentially serious problem to birds in small habitat patches. Predators include both native and exotic species (feral cats, rats, dogs, etc.) and these, like brood parasites, may be able to more efficiently search for nests and eggs where the relative availability of nest sites is limited. Increasing habitat patch size may be the only way to moderate or eliminate the devastating effects of parasitism and predation.
11. Although active management within the Southeast Region for neotropical migrant forest-interior species can principally occur only during the breeding season (except in South Florida and the

Caribbean), potential effects during the non-breeding season should be understood. Approximately two-thirds of the species breeding in the eastern United States winter in the tropical areas of the Greater Antilles, Mexico, Central America, and northern South America (Gradwohl and Greenberg 1989). The full effect of tropical deforestation on neotropical migrants is not fully understood and is a controversial topic. However, some species at least are known to become regionally rare or absent in the tropics when the primary forest is cleared. Without new primary forest to replace what is lost, many neotropical migrants may be lost during the non-breeding season resulting in the overall declines we are seeing in breeding areas. An alternative explanation to depredation for explaining population declines and absences of neotropical migrants in smaller forest tracts is that there no longer is a surplus of "floating" individuals that serve as buffers against total population collapse even in larger stands. Even if smaller forest tracts are being subjected to heavier depredation, there still should be surplus individuals occurring in these "sink" habitats that are structurally similar to "source" habitats. The surplus may no longer exist due to rapid deforestation in the tropics. Thus, corrective measures to habitat loss in the tropics should occur simultaneously with preserving and enhancing breeding habitats (Morton and Greenberg 1989).
8. Maintenance of snags in forests is essential to provide nesting habitat for the many cavity using species present.
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D. Fish and Wildlife Service contacts.
16. Patuxent Wildlife Research Center.
17. Office of Migratory Bird Management.
18. National Ecology Research Center.
E. Other contacts.
19. Department of Zoological Research National Zoological Park, Smithsonian Institution, Washington, D.C. 20008.
20. National Park Service, Great Smoky National Park.
V. Deciduous dominated woodlands: Forested Wetlands (including southern riverine forests, southern mixed hardwood swamp forests, baldcypress, pocosin, Carolina bays, Appalachian riverine forests); upland broadleaf woodlands (oak-hickory, southern hardwoods at low elevations, and Appalachian Cove forest at mid elevations); and mixed broadleaf-needleleaf woodlands and pine-white cedar at low elevations, red cedar-hemlock-eastern white pine-mixed deciduous at (mid elevations and red spruce-beech-maple at high elevations). Area requirements are from Robbins et al. (1989).

|  | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management $\qquad$ | Distribution/ <br> Residency | Habitat notes M | Management tips |
| Anhingas, herons, ibis, storks |  | Summer Coastal Plain and Peninsular FL | Roost and nest in trees primarily within forested wetlands | Protect from clearing and human disturbance |
| Green-backed heron |  | Summer | Foraging cover provided by limbs overhanging open water |  |
| Wood duck |  | Resident | Cavities for nesting within forested wetlands, open water for foraging | Will use nest boxes |
| American black duck |  | Resident east NC, winter north latitudes | Nests in areas with mast production within forested wetlands |  |
| Mottled duck |  | Resident FL, coastal LA | Nests in areas with mast production within forested wetlands |  |
| Black vulture Coragyps atratus |  | Summer throughout; resident Piedmont, Coastal Plain, Peninsular FL | Primarily in forested wetland |  |
| Turkey vulture Cathartes aura |  | Resident | Roosts and nests in woodlands forages in open country |  |

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V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't)

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ <br> Residency | Habitat notes | Management tips |
| Am. swallow-tailed kite Elanoides forficatus | MOC | Summer lower Coastal Plain and Peninsular FL | Primarily in forested wetlands |  |
| Mississippi kite Ictinia mississippiensis | MOC | Summer Coastal Plain, Miss. Valley | Primarily in forested wetlands |  |
| Sharp-shinned hawk Accipiter striatus | MOC | Winter Coastal Plain, FL, Miss. Valley; Resident Appalachia | All woodlands |  |
| Cooper's hawk Accipiter cooper | MOC | Resident, most numerous in winter | All woodlands |  |
| Red-shouldered hawk Buteo lineatus | HC | Resident | Primary habitat forested wetlands in lowlands | Prob. of occurrence peaks at 7500 acres, one-half peak 562 |
| Broad-winged hawk Buteo platypterus |  | Sumer except Peninsular EL | Densely vegetated woodlands at low and mid elev. |  |
| Short-tailed hawk Buteo brachyurus | MOC | Summer Peninsular FL; resident S. FL | Nests in dense bald cypress, forages over savannah | Protect bald cypress and other woodlands from clearing |
| Ruffed grouse Bonasa umbellus |  | Resident Appalachia | High elev. mixed woodlands |  |
| Purple gallinule |  | Summer lower Coastal Plain; resident Peninsular FL | Nests under wooded cover in forested wetlands, open water for foraging |  |

V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't) 3

|  | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species |  | Distribution/ <br> Residency | Habitat notes | Management tips |
| Common moorhen |  | Summer except Appalachia; resident Coastal Plain | Nests under wooded cover in forested wetlands, open water for foraging |  |
| Limpkin |  | Resident FL, local | Nests on ground in forested wetlands, forages on snails |  |
| American woodcock Scolopax minor |  | Resident | Forages on moist ground primarily on earthworms |  |
| Black-billed cuckoo Coccyzus erythropthalmus |  | Summer Appalachia and Cumberland Plateau | Mid elev. upland and mixed woodlands often near streams | Steep decline in 1980's |
| Yellow-billed cuckoo Coccyzus americanus | HC | Summer | Primary habitat forested wetlands at low elev. | Steep decline in 1980's |
| Eastern screech-owl Otus asio |  | Resident | Cavities for nesting Wid | Will use nest boxes |
| Great horned owl Bubo virginanus |  | Resident | Often forages in open areas, often uses old hawk nests |  |
| Barred owl Strix varia |  | Resident | Covered, elevated nests, often in hollow stumps; primary habitat is forested wetlands |  |
| Long-eared owl Asio otus |  | Winter northern latitudes | Usually, mixed woodlands, especially as day roosts |  |

V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't) 12

| Species Ma | Kanagement Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Chuck-will's-widow <br> Caprimulgus carolinensis | MOC | Summer | Most common in southern latitudes in pine-oak mixed woodlands |  |
| Whip-poor-will <br> Caprimulgus vociferus | HC | Summer except southern latitudes | Often near open areas, especially in low and mid elev. upland and mixed woodlands |  |
| Ruby-throated hummingbird Archilochus colubris | HC | Summer | Forages in small forested openings with tubular flowers | Responds to sugar water feeders |
| Belted kingfisher |  | Resident | Breeds in vertical banks along rivers and streams |  |
| Red-headed woodpecker Melanerpes erythrocephalus | MOC | Resident woodlands at low elev. | Most numerous in open | Will use nest boxes |
| Red-bellied woodpecker Melanerpes carolinus |  | Resident | Most numerous at low elev. in all woodland types |  |
| Yellow-bellied sapsucker Sphyrapicus varius |  | Winter low and mid elev.; summer high elev. (Appalachia) | All woodlands in winter; mixed woodlands at high elev. |  |
| Downy woodpecker Picoides pubescens |  | Resident | All woodlands |  |

V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't) 12

| Species | Management $\qquad$ | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Great crested flycatcher Myiarchus crinitus |  | Summer | Secondary cavity nester in all woodlands at low and mid elev. | Prob. of occurrence peaks at 180 acres |
| Fish crow |  | Resident Piedmont, Coastal <br> Plain, Peninsular FL; <br> Summer Miss. Valley | Forested wetlands primarily for roosting and nesting | Depredates young and eggs of colonially nesting birds as well as marsh and land birds |
| Black-capped chickadee Parus atricapillus |  | Resident Appalachia at high elev. | Mixed woodlands above 4500 ft elev., primary cavity nester |  |
| Red-breasted nuthatch Sitta canadensis |  | Winter except Gulf Coast and FL; resident Appalachia at high elev. | Primarily mixed woodlands, primary cavity nester only at high elev. |  |
| White-breasted nuthatch Sitta carolinensis |  | Resident except peninsular FL | Primary cavity nester, primarily upland and mixed woodlands |  |
| Brown-headed nuthatch Sitta pusilla |  | Resident Piedmont, Coastal Plain and Peninsular FL | Primary cavity nester in pine within mixed woodland at low elev. |  |
| Brown creeper Certhia americana |  | Winter; resident Appalachia at high elev. | All woodlands at low and mid elev., nests only at high elev. |  |
| Blue-gray gnatcatcher Polioptila caerulea |  | Summer; resident lower Coastal Plain, Peninsular FL | All woodlands under moist conditions at low and mid elev. | Prob, of occurrence peaks above 7500 acres |

V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't) 7 of 12

| Species | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Golden-crowned kinglet Requlus satrapa |  | Winter except Gulf Coast; resident Appalachia | Most frequent when some conifers present, nests at high elev. in mixed woodlands |  |
| Ruby-crowned kinglet Requius calendula |  | Winter Coastal Plain, Peninsular FL, Piedmont; migrant throughout | All woodlands |  |
| Veery Catharus fuscescens |  | Summer Appalachia | Nests in woodlands above 3500 ft elev., forages on ground in shaded areas |  |
| Hermit thrush Catharus quttatus |  | Winter except in Appalachia | Forages on ground in shaded areas |  |
| Wood thrush Hylocichla mustelina | MOC | Summer except peninsular FL | Nests and forages in shaded, moist, and vegetationally dense areas | Prob. of occurrence peaks at 1250 acres, widespread declines |
| Cedar waxwing Bombycilla cedrorum |  | Winter; resident Appalachia and Cumberland Plateau | All woodlands with berry producing plants in winter; nests in mixed woodlands at mid and high elev. |  |
| Bell's vireo Vireo bellii | MOC | Summer primarily west of Miss. River, $n$ of LA | Nests in riparian scrub thickets (willow), low elev. |  |


|  |  | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Solitary vireo Vireo solitarius |  | Winter Coastal Plain and Peninsular FL; summer Appalachia | Winter all woodlands; nests in mixed woodlands at mid and high elev. |  |
| Yellow-throated vireo Vireo flavifrons |  | Summer | All woodlands, open canopy and moist conditions at low and mid elev. |  |
| Warbling vireo Vireo gilvis |  | Summer Miss. Alluvial Valley, Highland Rim, OzarkOuachita, Lexington Plain | Open mature woodlands at low and mid elev., usually along streams and rivers |  |
| Red-eyed vireo Vireo olivaceaus |  | Summer except peninsular FL | Dense canopy in all woodlands, primarily moist broadleaf, at low and mid elev. | Prob. of occurrence peaks above 7500 acres |
| Bachman's warbler Vermivora bachmanii | E | Summer Coastal Plain, near extinction ? | Possibly associated with extensive canebrakes | Winters in Cuba, several recent unconfirmed sightings |
| Northern parula Parula americana |  | Summer except S. FL | Nests in bald cypress or in other trees with Spanish moss or lichens (low elev.) and mixed woodlands near streams (mid elev.) | Prob. of occurrence peaks above 7500 acres, one-half peak 1300 |
| Yellow warbler Dendroica petechia |  | Summer except lower Coastal Plain and Peninsular FL | Nests in willow and alder thickets, open woodlands near orchards |  |

V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't) $\quad$ Page of 12
7500 acres, one-half peak 2500

|  | Summer Appalachia, lower Coastal Plain (local) NC, SC | Mixed woodlands at mid elev. (Appalachia) and in low elev. (Coastal Plain) |  |
| :---: | :---: | :---: | :---: |
|  | Summer Appalachia | Mixed woodlands at high elev. |  |
|  | Winter except Appalachia | Open woodlands |  |
|  | Summer (local Piedmont) except S. FL; resident FL | Nests in bald cypress, sycamore, and oaks in forested wetlands and mixed woodlands at low and mid elev. |  |
|  | Summer; resident Piedmont, Coastal Plain, Peninsular FL | Primarily low elev. mixed woodlands where pines occur |  |
| HTC | Summer (local) Cumberland Plateau, Highland Rim, Appalachia, Miss. Valley <br> N. of LA, Roanoke River NC | Nests in mature and open broadleaf woodlands, colonial | Prob. of occurrence peaks above 7500 acres, one-half 1750 acres |


|  | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Black-and-white warbler Mniotilta varia |  | Sumer except lower Coastal Plain and Peninsula FL, where it winters only | Primarily densely vegetated upland (mid elev.) and bottomland broadleaf (low elev.); ground nester; winter in densely vegetated woodlands | Prob. of occurrence peaks above 7500 acres, one-half peak 550 |
| American redstart Setophaga ruticilla |  | Summer except peninsular FL | Nests in maturing riparian second growth (low elev.) and open woodlands near streams (mid elev.) |  |
| Prothonotary warbler Protonotaria citrea |  | Summer except Appalachia | Nests in cavities, usually near water in forested wetlands, esp. bald cypress |  |
| Worm-eating warbler Helmitheros vermivorus |  | Summer except Atlantic upper Coastal Plain, lower Coastal Plain, outside of NC, and Peninsular FL | Ravines and densely vegetated hillsides (mid elev.) and bottomland broadleaf with dense understory (low elev.); ground nester | Prob. of occurrence peaks above 7500 acres, one-half peak 375 |
| Swainson's warbler Limnothlypis swainsonii |  | Summer except peninsular FL, local | Nests in canebrakes (bottomland) and rhododendron thickets (Appalachia) |  |

V. Deciduous dominated woodlands: (including forested wetlands, upland broadleaf, and mixed broadleaf-needleleaf) (con't)

|  | Ecology and Manaqement |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Ovenbird Seiurus aurocapillus | MOC | Summer northern latitudes | Moderately dense and dry woodlands at low and mid elev.; ground nester | Prob. of occurrence peaks at 1125 acres |
| Louisiana waterthrush Seiurus motacilla |  | Summer except peninsular FL and Gulf Coast | Nests on ground along streams, ponds, swamps at low and mid elev. | Prob. of occurrence peaks above 7500 acres, one-half 875 acres |
| Kentucky warbler Oporonis formosus | MOC | Summer except peninsular FL | Nests on ground in dense moist understory of broadleaf woodlands at low and mid elev. | Prob. of occurrence peaks at 750 acres, widespread declines |
| Hooded warbler Wilsonia citrina |  | Summer except peninsular FL | Nests in shrubs in dense moist understory of all woodlands at low and mid elev. |  |
| Canada warbler Wilsonia canadensis |  | Summer Appalachia | Nests in shrubs in dense mid and high elev. streamside rhododendron | Prob. of occurrence peaks above 7500 acres, one-half 1000 acres |
| Summer tanager Piranga rubra |  | Summer | Nests in all woodlands with well developed canopy primarily at low elev. | Prob. of occurrence peaks above 7500 acres |
| Scarlet tanager Piranga olivacea |  | Sumer northern latitudes | Favors upland broadleaf woodlands with well developed canopy at low and mid elev. |  |


VI. Southeastern spruce-fir needleleaf woodlands.
A. Primary management problems.

1. Persistent losses and fragmentation of spruce-fir woodland stands directly through forestry activities, introduced balsam woolly aphid (Adelges piceae) infestation, and acid precipitation.
B. Management opportunities and suggestions.
2. Recent dramatic losses to high elevation Fraser fir (Abies fraseri) during the last two decades appears to have been caused by the cumulative effects of the introduced balsam woolly aphid, increasing pH in precipitation, and the naturally harsh cold and windy environment. The death of most mature Fraser fir at the highest elevations has secondarily exposed most red spruce (Picea rubens) to harsher climatic conditions. It is not clear what can be done to maintain existing forests except to continue research on aphid control and to replant deforested areas.
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D. Other contacts.
5. National Park Service, Great Smoky National Park and Blue Ridge Parkway.
6. National Forest Service, Regional Forester, Atlanta, GA and Pisgah National Forest, NC.
VI. Southeastern spruce-fir woodland.

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ <br> Residency | Habitat notes | Management tips |
| Ruffed grouse |  | Resident | Feeds and nests on and near ground, roosts in canopy | Small openings with patches of secondary growth and shrubs important |
| Northern saw-whet owl Aegolius acadicus |  | Resident | Secondary cavity nester | Restricted to spruce-fir for breeding |
| Hairy woodpecker |  | Resident | Primary cavity nester |  |
| Olive-sided flycatcher Contopus borealis | MOC | Summer | Hawks for insects from tops of snags | Restricted to spruce-fir for breeding |
| Common raven Corvus corax |  | Resident | Nests in rock outcrops |  |
| Black-capped chickadee |  | Resident | Primary cavity nester |  |
| Red-breasted nuthatch |  | Resident | Primary cavity nester | Restricted to spruce-fir for breeding |
| Brown creeper |  | Resident | Nests under loose bark | Primarily breeds in spruce-fir zone |
| Winter wren Troglodytes troglodytes |  | Summer | Cool, moist, and shaded understory; nests on or near ground, well-concealed | Primarily breeds in spruce-fir zone |
| Veery |  | Summer | Cool, moist, and shaded understory; nests on or near ground, well-concealed |  |

VI. Southeastern spruce-fir woodland.

|  | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: |
| Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Golden-cromed kinglet | Resident | Nests and forages high in canopy | Primarily breeds in spruce-fir zone |
| Cedar waxwing | Summer | Nests high in trees, prefers edges |  |
| Solitary vireo | Summer | Nests and forages in midstory and canopy |  |
| Black-throated blue warbler | Summer | Prefers moderate to dense understory, especially rhododendron and mountain laurel |  |
| Black-throated green warbler | Summer | Nests and forages in canopy |  |
| Blackburian warbler | Summer | Nests and forages in canopy |  |
| Canada warbler | Summer | Nests and forages in dense understory, especially in rhododendron and mountain laurel |  |
| Dark-eyed junco | Resident | Nests and forages on ground |  |
| Red crossbill Loxia curvirostra | Resident (erratic) | Nests in spruce-fir; forages in spruce-fir, white pine, and hemlock almost exclusively on on conifer seeds | Complex status for Appalachian population, may be affected by loss of spruce-fir to aphids (acid rain?) |

2.25
VII. Pine woodlands.
A. Primary management problems.

1. Losses of old-growth ( $\geq 80$ years) pine forests through direct forestry activity and development pressure, among other activities.
2. Removal of snags and live trees with cavities.
B. Management opportunities and suggestions.
3. Effective use of the Sikes Act, National Environmental Policy Act, National Forest Management Act, and Endangered Species Act should provide for sound pine forest management. Enhancement and habitat rehabilitation can also occur through PittmanRobertson Act.
4. Presently, the greatest tool to provide for sound pine forest management centers around management for the endangered redcockaded woodpecker (Picoides borealis). Specific prescriptions in the red-cockaded woodpecker recovery plan represent sound techniques to effectively manage many pine woodlands (Lennartz and Henry 1985, Henry 1989). Basic components are to provide habitat within $1 / 2$ mile each woodpecker colony site that includes pine or pine-hardwood stands at least 30 years of age. These stands in total should provide $\geq 8,490$ square feet of pine basal area and $\geq 6,350$ pine stems $\geq 10$ inches diameter at breast height contiguous to the colony site. The colony sites themselves must have pine stands $\geq 60$ years of age or younger stands containing scattered or clumped relict trees that provide suitable cavity trees. Cutting that does occur within $1 / 2$ mile of a colony site should not allow habitat requirements to fall below the values necessary to support a viable clan. Similar management to $3 / 4$ miles of colony sites may allow for new colony formation. Rotation age should be no less than 120 years, with up to 150 years for longleaf pine when feasible. Recommended size of cuts (to include modified shelterwood, leaving 30-40 square feet per acre in shelterwood) should average no more than 25 acres and should not be adjacent to a regeneration cut that is less than 20 percent of the expected height of the mature forest. Other details on woodpecker requirements can be found in the recovery plan.
5. Outside of woodpecker nesting and foraging habitat a number of similar recommendations can be given. In essence, protect large tracts of unbroken forest from excessive large-scale even-aged management, except when replacing introduced slash pine with appropriate native species (longleaf, loblolly, or shortleaf pine). Instead, recommend smaller-scale even-aged management,
on at least a 60-80 year rotation (including clear-cutting and modified shelterwood) or uneven-aged management (including single-tree or group select cutting) cutting techniques, depending on site conditions and the management objectives. Small-scale even-aged management is acceptable to most pine woodland nongame birds, and may be preferable to some species preferring uniform patches of early to mid successional shrub-scrub growth.
6. In most areas, in order to benefit woodpeckers as well as some other pine woodland nongame birds, as well as Northern bobwhite (Colinus virginianus), instituting a cycle of removing encroaching hardwood in the understory is necessary. Mechanical removal and prescribed fire are the two most important techniques. Summer prescribed fires are most similar to the natural condition (from lightning strikes) and is recommend where and when feasible on a 2 to 3 year cycle.
7. Discussion of fragmentation, edge effects, and maximizing biodiversity is as applicable to pine forests as it is to deciduous dominated woodlands.
8. In addition to live cavity trees, snags should be maintained to provide for primary and secondary cavity nesters throughout pine woodlands.
9. Development pressure is impacting the integrity of contiguous pine woodlands outside of national forests and military reservations. When red-cockaded woodpeckers are present, and no Federal funding is involved, no development can remove habitat that would result in "take" of any woodpecker without a Section $10(a)(1)(B)$ permit sanctioned through the Endangered Species Act. Such a permit requires the developer to produce a habitat conservation plan that will affirmatively manage for woodpeckers, subject to public review. The term take is defined in the Endangered Species Act to mean "harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect or attempt to engage in any such conduct." "Harm" is further defined as an act that "may include significant habitat modification or degradation where it actually kills or injures wildlife by significantly impairing essential behavioral patterns including breeding, feeding, or sheltering." A finding of "harm" does not require documentation or mortality nor of habitat degradation ultimately resulting in loss of individuals (Sidle and Bowman 1988). Habitat loss that prevents the recovery of a species is affecting essential behavior patterns, which is evidence of "causing actual injury to the species and effects a taking under Section 9 of the Act" (Bean 1987). It is stressed here that woodpeckers must be
present and that any interaction with developers only should be to address potential impact to the woodpecker and its specific habitat needs. The "take" provision would apply to all private lands and any action where woodpeckers occur should be closely coordinated with State or local officials. Developments and woodpeckers can be compatible and any interaction with developers should stress this fact.
C. Key references.
10. Bean, M. J. 1987. The Federal Endangered Species Program. Pp. 147-160 in Audubon Wildlife Report 1987. R. L. DiSilvestro (ed.) National Audubon Society. New York, NY.
11. Engstrom, R. T., R. L. Crawford, and W. W. Baker. 1984. Breeding bird populations in relation to changing forest structure following fire exclusion: a 15-year study. Wilson Bull. 96:437-450.
12. Henry, V. G. 1989. Guidelines for preparation of biological assessments and evaluations for the red-cockaded woodpecker. U.S. Fish and Wildlife Service, Atlanta, GA. 13pp. plus 8 appendices.
13. Lennartz, M. R., and V. G. Henry. 1985. Red-cockaded Woodpecker Recovery Plan. U.S. Fish and Wildlife Service, Atlanta, Georgia. 88pp.
14. Sidle, J. G. and D. B. Bowman. 1988. Habitat protection under the Endangered Species Act. Conservation Biology 2:116-118.
D. Fish and Wildlife contacts.
15. Ecological Services, Field Office, Asheville, NC.
16. Ecological Services, Field Office, Jacksonville, FL.
17. Ecological Services, Field Office, Jackson, MS.
E. Other contacts.
18. USDA Forest Service, Southeastern Forest Experiment Station, Clemson, SC.
VII. Pine woodlands (Peninsular FL, Coastal Plain, and Piedmont, longleaf-slash, loblolly-shortleaf); Piedmont, Ridge and Valley, Highland Rim, and Cumberland Plateau (virginia pine, shortleaf pine); Appalachia (Virginia-pitch). Page 1 of 4

|  | Management Status |  | Ecology and Management |  |
| :---: | :---: | :---: | :---: | :---: |
| Species |  | Distribution/ Residency | Habitat notes | Management tips |
| Southeastern American kestrel <br> Falco sparverius | HTC | Resident Lower Coastal Plain and Peninsular FL | Open pinewoods, secondary cavity nester | Maintain pine snags; responds to nest boxes |
| Ruffed grouse |  | Resident Appalachia | Feeds and nests on and near ground; roosts in canopy | Small openings with patches of secondary growth and shrubs important |
| Northern bobwhite Colinus virginianus |  | Resident | Feeds and nests on ground; well-developed grass ground cover, little or no midstory | Burn every 2-3 years to keep midstory down and maintain grass ground cover |
| Eastern screech-owl |  | Resident | Secondary cavity nester |  |
| Great horned owl |  | Resident | Prefers open situations, uses old hawk nests |  |
| Chuck-will's-widow | MOC | Summer Coastal Plain and Piedmont | Primarily in loblollyshortleaf, near openings |  |
| Whip-poor-will | HC | Sumper Piedmont, Appalachia; winter lower Coastal Plain and Peninsular FL | Breeding in virginia, pitch, loblolly, shortleaf; winter longleaf, slash; near openings |  |
| Red-headed woodpecker | MOC | Resident | Prefers open situations, primary cavity nester |  |
| Red-bellied woodpecker |  | Resident | Primary cavity nester |  |

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VII. Pine woodlands (Peninsular FL, Coastal Plain, and Piedmont, longleaf-slash, loblolly-shortleaf); Piedmont, Ridge and Valley, Page 3 of 4

|  |  |  |  | Ecology and Management |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ <br> Residency | Habitat notes | Management tips |
| Eastern bluebird Sialia sialis |  | Resident | Prefers open situations, secondary cavity nests | Maintain snags, responds to nest boxes |
| Blue-gray gnatcatcher |  | Winter Coastal Plain | Prefers loblolly short-leaf; forages in understory |  |
| Golden-crowned kinglet |  | Winter except Gulf Coastal <br> Plain, Peninsular FL | All pine types, most abundant outside of coastal plain, forages from trees |  |
| Ruby-crowned kinglet |  | Winter Coastal Plain, Piedmont, Peninsular FL | All pine types, most abundant in coastal plain, forages from trees |  |
| Solitary vireo |  | Summer Piedmont, Appalachia; Winter Coastal Plain, Peninsular FL | ```Breeds virginia, pitch, loblolly, shortleaf; winters loblolly, shortleaf, longleaf, slash``` |  |
| Yellow-rumped warbler |  | Winter except Appalachian; most abundant Coastal Plain, Peninsular FL | Forages from all substrates |  |
| Yellow-throated warbler |  | Summer except S. FL (uncommon Piedmont); winter S. GA, FL | Nests and forages primarily in canopy |  |
| Pine warbler |  | Summer; resident Piedmont, Coastal Plain Peninsular FL | Nests in canopy, forages from all substrates |  |

VII. Pine woodlands (Peninsular FL, Coastal Plain, and Piedmont, longleaf-slash, loblolly-shortleaf); Piedmont, Ridge and Valley, Highland Rim, and Cumberland Plateau (virginia pine, shortleaf pine); Appalachia (Virginia-pitch). Page 4 of 4

| Species | Management Status |  | Ecology and Management |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Prairie warbler Dendroica discolor |  | Summer except FL, S. LA | Primarily loblolly-shortleaf, especially open patches with well-developed shrub layer |  |
| Palm warbler |  | Winter lower Coastal Plain, Peninsular FL; migrant elsewhere | Open woodlands, forages on th ground |  |
| Summer tanager |  | Summer | Mostly loblolly and longleaf dominated stands in Piedmont and Coastal Plain |  |
| Bachman's sparrow Aimophila aestivalis | HTC | Summer (rare in north); resident coastal plain, Peninsular FL | Moderately or poorly stocked pine overstory with open understory | Burning every 2-3 years to maintain low palmetto or wiregrass ground cover |
| Grasshopper sparrow Ammodramus savannarum | HC | Winter Piedmont, Coastal <br> Plain, Peninsular FL | Open woodlands in dryish grassy patches | Burning every 2-3 years to maintain wiregrass ground cover |
| Henslow's sparrow | HTC | Winter, Coastal Plain, Peninsular FL | Open woodlands in moist grassy patches | Burning every $2-3$ years to maintain wiregrass ground cover |
| Le Conte's sparrow |  | Winter Gulf Coastal Plain, Atlantic Coastal Plain of GA and SC | Open woodlands in grassy patches | Burning every $2-3$ years to maintain wiregrass ground cover |
| Dark-eyed junco |  | Winter except Peninsular FL | Open woodlands, ground forage |  |
| Brown-headed cowbird |  | Summer except Peninsular FL | Mostly near edges and farmlands | Parasitizes open nesting birds |

VIII. Scrub and secondary growth (including Florida scrublands, coastal scrublands, early successional hardwoods, and dense thickets with or without canopy cover).
A. Primary management problems.

1. Development pressure, especially in clearing Florida scrubland and coastal scrublands throughout the Region.
2. Early successional hardwood development after clearing in most areas is not maintained for any long period of time (i.e. regularly treated) before development or successional growth to secondary or primary growth occurs.
B. Management opportunities and suggestions.
3. Effective use of Sikes Act, National Environmental Policy Act, National Forest Management Act, Coastal Barrier Resources Act, and Endangered Species Act should provide for sound scrubland and successional habitat management. Enhancement and habitat rehabilitation can also occur through Endangered Species Act and Pittman-Robertson Act funding.
4. Presently, Florida scrubland (both coastal and interior) is being lost to development pressures at an accelerating rate. Most of this habitat is on private lands and so opportunities to protect and enhance these habitats is primarily through cooperation with State and local agencies. Also, notifying landowners of their obligations under Section 9 of the Endangered Species Act is appropriate to avoid taking any endangered or threatened species without a Section 10(a)(1)(B) permit (as described in VIII B.6.). Among the listed species in Florida scrublands for which landowners have responsibility to avoid take are Florida scrub jay (Aphelocoma coerulescens coerulescens), Florida grasshopper sparrow (Ammodromus savannarum floridanus), blue-tailed mole skink (Eumeces egregius lividus), and sand sink (Neoseps reynolds). In addition, efforts to recover eleven listed central Florida scrub plants would indirectly benefit scrubland nongame bird (Martin 1990).
5. Coastal scrublands throughout the Region, in addition to supporting resident nongame birds, are essential habitats for trans-Gulf and trans-Caribbean migrants as staging areas in fall and as landfall in spring (Moore and Simons in press). These areas, along with even more important coastal woodlands, are under tremendous development pressure and their loss may result in increased mortality rates for neotropical migrants. Lands presently protected within the Coastal Barrier Resource System, national seashores, and national wildlife refuges are
the best means to manage coastal scrublands. Additional efforts to protect other such areas are strongly encouraged. Cooperation with State and local agencies is essential to allow only developments that are compatible with protecting coastal scrublands and woodlands.
6. In areas where clearing of woodlands does occur, few tracts are managed for long-term maintenance or a rotating supply of early successional growth. Some areas on national forests or other public lands are conducive to such management on a small scale. Maintenance of early successional patches are encouraged (each at about 25-40 acres) within the conceptual framework of maximizing biodiversity as long as surrounding forested land does not become fragmented or reduced in size to the extent that forest-interior area-sensitive species begin to disappear (DeGraaf 1987).
C. Key references.
7. Bentzien, M. 1990. Recovery Plan for the Florida scrub Jay. U.S. Fish and Wildlife Service. Atlanta, GA.
8. DeGraaf, R. M. 1987. Managing northern hardwoods for breeding birds. Pp. 348-362 in Nyland, R. D., (ed.). Managing northern hardwoods. Soc. Am. Foresters Pub. No. 87-03.
9. Martin, D. 1989. Recovery Plan for Eleven Central Florida Scrub Plants. U.S. Fish and Wildlife Service. Atlanta, GA.
10. Moore, F., and T. R. Simons. In press. Habitat suitability and the stopover ecology of Neotropical passerine migrants. In Ecology and Conservation of Neotropical Migrant Landbirds, a symposium. December, 1989 at Wood's Hole, Massachusetts.
11. U.S. Fish and Wildlife Service. 1988. Recovery Plan for the Florida Grasshopper Sparrow. Atlanta, GA.
D. Fish and Wildlife Service contacts.
12. Ecological Services, Field Office, Jacksonville, FL.
13. Ecological Services, Field Office, Vero Beach, FL.
F. Other contacts.
14. Archbold Biological Station, Highlands Co., FL.
15. National Park Service, Gulf Islands National Seashore, 3500 Park Road, Ocean Springs, MS 29564.
VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover, Page 1 of 8

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Brown pelican | E(LA,MS, Caribbean) | Resident Coastal | Colonially nests and roosts on coastal scrub, often on islands | Protect nest colonies from human disturbance |
| Double-crested cormorant |  | Resident Coastal | Colonially nests and roosts on coastal scrub, often on islands | Protect nest colonies from human disturbance |
| Reddish egret | HTC | Resident Coastal LA, S. FL | Colonially nests and roosts on coastal scrub, often on islands | Protect nest colonies from human disturbance |
| Roseate spoonbill |  | Resident Coastal LA, S. FL | Colonially nests and roosts on coastal scrub, often on islands | Protect nest colonies from human disturbance |
| Other herons, egrets, ibis |  | Resident Coastal | Colonially nests and roosts on coastal scrub, often on islands | Protect nest colonies from human disturbance |
| Northern bobwhite |  | Resident mainland, introduced Caribbean | Scrub and brushlands, extensive cover and seed plants |  |
| Zenaida dove Zenaida aurita |  | Resident Caribbean | Tropical second-growth and arid scrub |  |
| Common ground-dove Columbina passerina |  | Resident lower Coastal Plain and Caribbean | Open scrubland, often sandy substrate |  |

VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover, Page 2 of 8

|  |  | Ecology and Management |
| :---: | :---: | :---: |
| Species Management <br> Status | Distribution/ <br> Residency | Habitat notes Management tips |
| Key West quall-dove Geotrygon chrysia | Resident Caribbean | Semi-arid scrub |
| Smooth-billed ani Crotophaga ani | Resident S. Fl and Caribbean | Open scrub and brushlands |
| Antillean mango Anthracothorax dominicus | Resident Caribbean | Arid scrubland along Coastal Plain |
| Green-throated carib Eulampis holosericeus | Resident Caribbean | Lowland second-growth |
| Antillean crested humaingbird Orthorhynchus cristatus | Resident Caribbean | Lowland second-growth, also forest edges |
| Caribbean elaenia Elaenia martinica | Resident Caribbean | Arid scrubland, open woodland |
| Least flycatcher Empidonax minimus | Summer Appalachia | Open woodland and brushy areas, deciduous scrub, orchards, open parks and gardens |
| Gray kingbird Tyrannus dominicensis | Resident Caribbean, summer FL Coast | Open scrubland, hawks from exposed perches |
| Florida scrub jay Aphelocoma coerulescens coerulescens | Resident central FL | Thick scrublands in sandy situations; also sand pine <br> See recovery plan |

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VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover, and Florida scrublands, including sand pine)
May respond to nest boxes placed near ground
Habitat notes
Scrub and brushlands,
usually near extensive forest
Open brushlands with or
without some woodland cover
Dense tangles and thickets
woodlands and hedgerows
Scrub and second-growth
hardwoods
Dense thickets, brushlands,
hedgerows, woodland
understory
All areas of scrub and
brushland, thickets, gardens, rural and suburban areas
Dense brushlands, woodland understory, second-growth Hohland Rim Ozarks;
winter Gulf Coastal Plain
Summer north latitudes,
winter south latitudes
mainland
Winter mainland except
Appalachia (spruce-fir)
Winter lower Coastal
Plain and Peninsular FL
Summer except Gulf Coast
Cartbbean; Winter lower
Coastal Plain and FL
Resident mainland, except Appalachia, Highland Rim, where summer only
Resident
HTC
ర
Blue-gray gnatcatcher
Gray catbird
Dumetella carolinensis
Northern mockingbird
Mimus polyglottos
Brown thrasher
Toxostoma rufum
1.37
VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover,
Page 4 of 8

|  |  | Ecology and Management |  |
| :--- | :--- | :--- | :--- |
|  |  | Distribution/ | Habitat notes |

Dense scrub and brushland,
woodland understory, usually
in moist areas
Coastal scrub,
Coastal scrub, coffee
plantation and woodland
understory
Occasional cutting of large trees
and shrubs to maintain some mid-
successional habitat
Brushy overgrown fields and Occasional cutting of large trees
thickets, mid-successional and shrub to maintain some mid-
second-growth, often open successional habitat
Early successional hillside Occasional cutting of large trees
second-growth (up to 25 feet and shrubs to maintain early
successional habitat
high) in abandoned fields
near forest edge
Brushy and shrubby areas, open
 forages from dead leaves

[^0]Resident PR
Summer primarily nest of
Miss. River, N. of
Summer Ridge and Valley,
Highland Rim, Ozark and Ouchita
Summer Appalachia
Winter Coastal Plain and
Peninsular FL
ర
MOC
Vireo griseus
Puerto Rican vireo
Vireo latimeri

[^1]Orange-crowned warbler
Vermivora celata
VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover,
Page 5 of 8

|  | Management <br> Status | Distribution/ <br> Residency |
| :--- | :--- | :--- |
| Chestnut-sided warbler <br> Dendroica pensylvanica |  | Scology and Management |
| Yellow-rumped warbler |  |  |

VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover,
Page 6 of 8

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Bananaquit Coereba flaveola |  | Resident Caribbean | All shrub-scrub, and secondgrowth habitats |  |
| Stripe-headed tanager Spindalis zena |  | Resident PR | Second-growth, shrub-scrub, especially in hill country |  |
| Puerto Rican tanager Nesospinqus speculiferus |  | Resident PR | Highland second-growth | Endemic to PR |
| Blue grosbeak Guiraca caerulea |  | Summer mainland except <br> S. FL | Brushy overgrown fields, scrub-shrub thickets with scattered trees, secondgrowth at low elev. |  |
| Indigo bunting Passerina cyanea |  | Summer, except S. FL and Caribbean where it winters | Scrub-shrub and second-growth at all elev., usually near woodland edges |  |
| Painted bunting Passerina ciris | MOC | Summer Lower Atlantic <br> Coastal Plain and Upper Gulf Coastal Plain, Ozark-Ouchita; winter S. FL | Open areas with scattered brush and trees, riparian scrub-shrub thickets |  |
| Rufous-sided towhee Pipilo erythrophthalmus |  | Resident mainland except S.W. AK and W. LA where it winters | Dense forest undergrowth, riparian scrub-shrub thickets |  |
| Black-faced grassquit Tiaris bicolor |  | Resident Caribbean | Brushy areas, arid scrub, second-growth |  |

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VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover, and Florida scrublands, including sand pine)
Page 7 of 8

|  |  |  | Ecology and Management |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Puerto Rican bullfinch Loxigilla portoricensis | MOC | Resident PR | Dry coastal thickets, arid scrub | Endemic to PR |
| Lesser Antillean bullfinch Loxigilla noctis |  | Resident VI | Dry coastal thickets, arid scrub |  |
| Field sparrow Spizella pusilla | MOC | Resident except Peninsular FL and S. LA where it winters | Open brushy woodlands, overgrown fields, hedgerows, sparse second-growth |  |
| Florida grasshopper sparrow Ammodramus savannarum floridanus | $E$ | Resident South-central FL, Kissimmee Prairie | Open areas with a predominance of saw palmetto, shrubs, dwarf trees (oaks) 1-2 feet high | See recovery plan |
| Fox sparrow Passerina iliaca |  | Winter except Caribbean, Gulf Coast, Peninsular FL | Dense forest understory, riparian scrub-shrub thickets |  |
| Song sparrow |  | Winter mainland except S. FL, resident $N$. latitudes | Riparian and coastal brushy and shrubby areas; also thickets and hedgerows for breeding |  |
| Lincoln's sparrow Melospiza lincolnil |  | Winter Piedmont, Coastal Plain, Peninsular Florida | Moist brushy overgrown fields, riparian scrub-shrub thickets |  |
| Swamp sparrow |  | Winter mainland | Moist brushy overgrown fields, riparian scrub-shrub thickets |  |

VIII. Scrub and secondary-growth (including coastal scrublands, early successional hardwoods, dense thickets with or without cover, and Florida scrublands, including sand pine)
Page 8 of 8

|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management |
| :--- | :--- | :--- | :--- |
| White-throated sparrow <br> Zonotrichia albicollis | Winter mainland | Habitat notes |  |

IX. Habitat edge between mature forest and open habitat (including powerline corridors, restored strip-mined areas, savanna, grassland, agriculture, and pastureland).
A. Primary management problems.

1. Edges do provide benefits to a large number of species and some species prefer edges over other habitats. However, the level of edge proportional to the size of forested habitats can work to decrease many forest-interior species that are area-sensitive and susceptible to brood parasitism and nest depredation.
2. Indirect effects on species along edges include attracting many forest birds into areas where pesticides and other chemicals are heavily applied.
B. Management opportunities and suggestions.
3. Management suggestions for edges were largely treated under deciduous dominated woodlands. Almost all birds species that prefer edge are widespread in other habitats and are not areasensitive. Thus, providing edge while maintaining a relatively intact forest core in relation to forest tract size, can benefit both edge bird species and some forest-interior species while not harming other forest-interior species.
4. Studies assessing contaminant effects on birds along edges should be conducted and recommendations should be made to reduce any adverse effects that are found.
C. Key references.
5. Anderson, S. H. 1979. Changes in forest bird species composition caused by transmission-line corridor cuts. Am. Birds 33:3-6.
6. Kroodsma, R. L. 1984. Ecological factors associated with degree of edge effect in breeding birds. J. Wildl. Manage. 48:418-425.
IX. Habitat edge between mature forest and open habitat (including powerline corridors, restored strip-mined areas, savannas,
Responds to nest boxes, possibly
susceptible to pesticides

|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management |
| :--- | :--- | :--- | :--- |
| Mississippi kite | MOC | Sumer Coastal plain, <br> Miss. Valley | Forested wetlands for <br> nesting, forages over <br> open country |
| American kestrel <br> Falco sparverius | HTC(SE) | Resident, except S. FL <br> where it winters | Forested wetlands for <br> nesting, forages over <br> open country, especially <br> in winter; cavity nesters |
| Common ground-dove |  |  |  |

IX. Habitat edge between mature forest and open habitat (including powerline corridors, restored strip-mined areas, savannas,
Page 2 of 4

| Species | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Eastern bluebird |  | Resident mainland | Wide variety of open woodlands and open country, roadsides; secondary cavity nester | Responsds to nest boxes |
| Northern mockingbird |  | Resident | Wide variety of open areas along woodland edge, hedgerows, especially along roadsides |  |
| Loggerhead shrike Lanius ludovicianus | HTC | Resident mainland except Appalachia | Open country adjacent to woodland edge, hedgerows, especially along roadsides | Possibly susceptible to pesticides |
| Blue grosbeak |  | Summer mainland except S. FL | Forest edge with well developed understory, hedgerows, and brushy areas in farmlands, low elev. |  |
| Indigo bunting |  | Summer mainland except S. FL | Forest edge with well developed understory, all elev. |  |
| Chipping sparrow |  | Winter Piedmont, Coastal Plain, Peninsular FL | Feeds on ground in open, seeks cover in forest |  |

IX. Habitat edge between mature forest and open habitat (including powerline corridors, restored strip-mined areas, savannas,
grassland, agriculture, pastureland, and fragmented forest)
Page 3 of 4

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Henslow's sparrow | HTC | Winter lower Coastal Plain and Peninsular FL | Powerline corridors with moist broomsedge | Mow every 3-5 years to maintain broomsedge successional stage |
| Dark-eyed junco |  | Winter except S. FL | Feeds on ground in open, seeks cover in forest understory |  |
| Song sparrow |  | Winter mainland except S. FL | Forest edge with well developed understory, hedgerows, and brushy areas in farmlands |  |
| Lincoln's sparrow |  | Winter Piedmont, Coastal Plain, and Peninsular FL | Forest edge with well developed understory, hedgerows, and brushy areas in farmlands |  |
| Common grackle |  | Resident mainland | Roosts and nests in woodlands forages along edges and in open country | Depredates eggs and young of forest-interior species |
| Brown-headed cowbird |  | Resident mainland except Peninsular Fl where it winters | Roosts and nests in woodland forages along edges and in open country | Parasitizes nests of forestinterior and open country species |

1.46
IX. Habitat edge between mature forest and open habitat (including powerline corridors, restored strip-mined areas, savannas,

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Shiny cowbird Molothrus bonariensis |  | Resident Caribbean; recently FL, lower Atlantic Coastal Plain, and LA | Open woodlands edges near extensive open country | Parasitizes nests of mangrove and open country nesting species |
| Northern oriole |  | Summer except Caribbean, Coastal Plain, and Peninsular FL where it winters | Forest edges, humid forest edge in winter |  |
| Black-cowled oriole Icterus dominicensis |  | Resident PR | Forest edges, especially when palms are available for nest sites |  |

X. Savanna, grassland, pastureland, powerline corridors, and surface mined areas (to include both dry and wet prairies).
A. Primary management problems.

1. Loss of savanna and prairie in South-central Florida has accelerated in recent decades as development and intensive agricultural uses intensify.
2. Potential problems with grazing of cattle and excessive mining activity.
3. In some areas, excessive cabbage palmetto and woodland encroachment can result in loss of savanna and prairie.
B. Management opportunities and suggestions.
4. Most savanna, prairie, and grassland occurs on private land, thus there are few opportunities for direct Service involvement. Most effective management must be through State and local agencies. Where these habitats do occur on public lands (military and aerospace installations, national forests, national seashores, and national wildlife refuges) effective use of Sikes Act and National Forest Management Act can provide management opportunities to regulate pesticide use, road building, clearings, among other activities. Indirect opportunities do exist through effective use of the Pittman-Robertson Act for grant-in-aid funding and Endangered Species Act where listed species are found. In addition, the Soil Conservation Service and the Agricultural Stabilization and Conservation Service both provide technical services to landowners. Management suggestions to landowners can include effective management of these habitats, including maintenance of natural grassland instead of conversion to pastureland.
5. The State of Florida and the U.S. Army Corps of Engineers' efforts to restore the Kissimmee River floodplain by dismantling channelization structures should restore much prairie habitat.
6. In South-central Florida, the most effective management of savannas, drier prairies, and pastureland centers on protection of the threatened Florida population of the Audubon's crested caracara (Polyborus plancus audubonii). Much caracara habitat has been lost to citrus groves, tree plantations, "improved" pastures, an array of other agricultural uses, and development (U.S. Fish and Wildlife Service 1989). Expansion of these activities in known caracara areas must be compatible with this species' nesting and foraging requirements. If the proposed action is not compatible, the landowner then must obtain a permit through development of a habitat conservation plan in order to
conduct the proposed action (as described in VII B.6.). In addition, any action that may affect caracara and involves Federal assistance through the Soil Conservation Service or the Agricultural Stabilization Conservation Service would require interagency consultation, through Section 7 of the Endangered Species Act, to minimize or avoid adverse impacts.
7. Grazing in native habitats, especially in South-central Florida, should be monitored to determine if habitat deteoration may be due to overgrazing.
8. Surface mining activities, principally in Kentucky, Tennessee, and Florida have resulted in clearing of both bottomland and upland woodlands. However, restoration and erosion control are required and often involve revegetation with grasses. These habitats may benefit some grassland species (at the expense of forest-interior species) that are local or declining within the Southeast Region (Allaire 1978, Whitmore and Hall 1978, Whitmore 1980). In addition, power-like corridors may provide limited habitat for some open-country species, especially sparrows, but excessive corridor cuts through forested tracts will also lead to declines in forest-interior species (Anderson 1979).
9. Maintenance of savannas and prairies often depend on controlling excessive encroachment of woody plants by using roller choppers, and prescribed fire (to mimic lightning strikes), and other rangeland improvement techniques. However, maintenance of scattered clumps of trees (or cabbage palmettos in South-central Florida) is necessary to support many species requiring cavities or platform supported nests.
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D. Fish and Wildlife Service contacts.
18. National Ecology Research Center.
19. Patuxent Wildlife Research Center.
20. National Wetlands Research Center.
X. Savanna, grassland, pastureland, restored strip-mined areas.
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|  |  |  | Ecology and Management |
| :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes Management tips |
| Cattle egret Bubulcus ibis |  | Resident Coastal Plain, Peninsular FL, Caribbean; winter Miss. Valley | Pastureland, associated closely with hoofstock |
| Black vulture |  | Summer throughout; resident Piedmont, Coastal Plain, Peninsular FL | Roosts and nests in woodlands, often forages in open habitats |
| Turkey vulture |  | Resident, except VI | Roosts and nests in woodlands, often forages in open habitats |
| Mississippi kite | MOC | Summer Coastal Plain, Miss. Valley | Roosts and nests in woodlands, often forages in open habitats |
| Red-tailed hawk Buteo jamaicensis |  | Resident | Wide variety of open habitats |
| Rough-legged hawk Buteo lagopus |  | Winter northern latitudes | Wide variety of open habitats |
| Short-tailed hawk | MOC | Summer Peninsular FL; resident S. FL | Roosts and nests in woodlands, forages over savanna, wetlands |

X. Savanna, grassland, pastureland, restored strip-mined areas.
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| Ecology and Management |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Audubon's crested caracara Polyborus plancus audubon: | ${ }^{T(F L)}$ | Resident South-central FL, Kissimmee Valley | Forages in savanna, requires scattered cabbage palmettos or small trees for nests | See recovery plan |
| American kestrel | HTC (SE) | Winter | Wide variety of open habitats, especially in winter |  |
| Merlin |  | Winter lower Coastal Plain, Miss. Valley Peninsular FL, Caribbean | Wide variety of open habitats, especially in winter |  |
| Northern bobwhite |  | Resident mainland, introduced Caribbean | Tall grass |  |
| Sandhill crane | $E(M S)$ | Resident and local S. MS, S. AL, S. GA, Peninsular FL | Open grasslands and pine savanna | Habitats may need vegetation management, such as regular prescribed burning |
| Common snipe |  | Winter except Appalachia | Wide variety of open habitat with moist soil |  |
| Barn owl | HTC | Resident except Caribbean | Forages in a wide variety of open country | Requires elevated, covered nests; responds to nest boxes |
| Elorida burrowing owl Athene cunicularia floridana | MOC (FL) | Resident central FL | A wide variety of open habitats, including airports | Increasing dependence on temporary temporary artificial habitats subject this species to intense |



| X. Savanna, grassland, pastureland, restore |  |  |  | Page 3 of 5 |
| :---: | :---: | :---: | :---: | :---: |
|  | Ecology and Management |  |  |  |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Short-eared owl | MOC | Resident PR; winter mainland | A wide variety of open habitats, including airports |  |
| Horned lark Eremophila alpestris |  | Resident mainland except Coastal Plain, FL; winters, Coastal Plain | A wide variety of open habitats, including airports |  |
| Brown-headed cowbird |  | Resident mainland, except Peninsular FL where it winters | Pastureland and grassland closely associated with hoofstock | Increases in pastureland and grazed grassland has enhanced overwinter survival of this nest parasite |
| Sedge wren |  | Winter Coastal Plain, Peninsular FL | Wet grassy meadows, short grass |  |
| Eastern bluebird |  | Resident | Forages in a wide variety of open habitats | Requires cavity nests as in pines in savannas; responds to artificial nest boxes |
| American pipit | HTC | Winter mainland except Appalachia, Lexington Plain | Wide variety of open habitat with moist soil |  |
| Loggerhead shrike | HTC | Resident mainland except Appalachia | Wide variety of open habitats | Requires dense hedgerows for nesting |
| Palm warbler |  | Winter Coastal Plain, Peninsular FL, Caribbean | Wide variety of open habitats |  |

X. Savanna, grassland, pastureland, restored strip-mined areas.
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| SpeciesManagement <br> Status |  | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Common yellowthroat |  | Resident Piedmont Coastal Plain, Peninsular FL; summer nest of mainland; winter Caribbean | Short, dense, moist grassy habitats |  |
| Dickcissel <br> Spiza americana |  | Summer mainland except Appalachia, Coastal Plain, Peninsular FL | Open weedy fields, grasslands | Highly erratic in abundance |
| Yellow-faced grassquit Tiaris olivacea |  | Resident PR | Open grassy habitats |  |
| Black-faced grassquit |  | Resident PR | Open grassy habitats |  |
| Vesper sparrow Pooecetes gramineus |  | Winter mainland except Highland Rim, S. FL | Savanna, weedy pastures, grasslands |  |
| Lark sparrow Chondestes grammacus |  | Summer Miss. Valley, Highland Rim, Ozark-Ouchita | Savanna, weedy pastures, grasslands |  |
| Savannah sparrow Passerculus sandwichensis |  | Winter mainland, resident Lexington Plain | Savanna, weedy pastures, grasslands |  |
| Grasshopper sparrow Ammodramus savannarum | HC | Summer mainland northern latitudes; winter mainland southern latitudes; resident PR | Savanna, reclaimed stripmines, open grasslands with tall grass |  |

X. Savanna, grassland, pastureland, restored strip-mined areas.

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|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management |
| :--- | :--- | :--- | :--- |
| Species | HTC | Sumer E. NC and North- <br> central KY; winter Coastal <br> Plain, Peninsular FL | Moist open fields and <br> meadows with grass <br> (broomsedge) mixed with <br> with weeds or small shrubs |
| Le Conte's sparrow sparrow | Winter Gulf Coastal Plain, | Moist or dry, tall, rank <br> Arass, weedy fields, |  |
| GA and SC |  |  |  |

XI. Agriculture.
A. Primary management problems.

1. Encroachment of agriculture upon other habitats, both wetland and upland, causing fragmentation and excessive edge.
2. Agricultural areas of themselves have potential to provide important habitats for many species, depending on the intensity of farming. However, "efficient" farming practices that involve high uses of chemicals, no hedgerows, and leaving little waste grain after harvest, all work against high wildife use.
3. Effects of chemical use within as well as beyond the confines of cropland, are responsible for much potential non-point environmental contamination.
4. Some bird species favored by agricultural practices including cowbirds, blackbirds, and grackles, and European starlings (Stunus vulgaris) are the same species that adversely affect forest-interior species through brood parasitism, depredation, and completion for limited nesting cavities, respectively.
5. Feral animals (rats, cats, and dogs), attracted to agricultural areas, provide additional depredation problems to forest species.
B. Management opportunities and suggestions.
6. Many opportunities exist to minimize impacts and even provide enhancement to wetlands (including forested) by effective use of Farm Bill provisions. Fee title transfer from Farmer's Home Administration to the Service or another wildlife agency, placing conservation easements on farmland property, and entering farmland into the Conservation Reserve Program all contribute to protecting and enhancing wetlands. Benefits to upland habitats on farmlands could probably come through close coordination between wildlife agencies, Soil Conservation Service, and Agriculture Stabilization Conservation Service in what advice these latter agencies give to farmers.
7. Advice to farmers to benefit nongame birds and all other wildlife should include "inefficient" farming methods, such as using integrated pest management (minimizing use of chemicals), providing hedgerows using native plants (also provides protection from wind erosion), and leaving waste grain after harvest. Allowing some fields, left fallow 3-5 years, to develop dense stands of broomsedge (Androposon virginicus) can benefit several uncommon sparrows wintering principally in the Southeast Region. In addition, irrigation of pasture, rice
fields, and recently plowed farmland is known to provide important habitat during shorebird migration in southern Louisiana and central Florida, and should also do so elsewhere (Cardiff and Smalley 1989).
8. Chemical use (insecticides, fungicides, and herbicides) in agriculture and effects on wildlife is a major focus of the Service's Environmental Contaminants program and of the Environmental Protection Agency. Present chemical use should be closely monitored to determine existing point and non-point contaminant sources and to determine effects on the survival and reproduction of nongame birds. Such studies should include migrating shorebirds, breeding rails (in rice cropland in the lower Mississippi River Valley), wading and other fish-eating birds downstream of irrigation runoff, and forest-interior breeding species potentially affected by aerial spraying that overshoots croplands.
9. Maximizing total contiguous area of forest adjacent to agricultural areas is probably the most effective means to minimize parasitism, depredation, and nest cavity competition pressure on forest-interior breeding species.
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D. Fish and Wildlife Service contacts.
12. Environmental Contaminant Specialist, Atlanta, GA.
E. Other contacts.
13. Environmental Protection Agency, Atlanta, GA.
XI. Agriculture (cropland, feedlots, and associated borders)

|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management | Habitat notes |
| :--- | :--- | :--- | :--- | :--- |

XI. Agriculture (cropland, feedlots, and associated borders)
Page 2 of 2

| Species | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Barn swallow Hirundo rustica |  | Summer mainland except Atlantic Coastal Plain and FL | Aerially forages for insects over cropland | Nests built in caves inside farm buildings and under bridges |
| Loggerhead shrike | HTC | Resident mainland except Appalachia | Forages principally for insects along cropland margins | Susceptible of pesticides; require dense hedgerows for nesting |
| European starling |  | Resident mainland, recently found in Caribbean | Forages principally for insects along cropland margins and in feedlots | Ag use has enhanced overwintering survival of this intense competitor with native cavity nesters |
| Dickeissel |  | Summer Miss. Alluvial Valley, Highland Rim | Forages and nests in tall grain fields | Highly erratic in abundance |
| Henslow's sparrow | HTC | Summer E. NC and Northcentral KY; winter Coastal | Old fallow fields with broomsedge, usually moist | Fallow fields may require 3-5 years to develop |
| Blackbirds, grackles |  | Resident | Large flocks feed on waste grain and at feedlots | Ag use has enhanced overwintering survival |
| Brown-headed cowbird |  | Resident Caribbean; recently FL, lower Atlantic Coastal Plain, and LA | Large flocks feed on waste grain and at feedlots nest parasites | Ag use has enhanced overwintering survival for these |
| Shiny cowbird |  | Resident mainland | Large flocks feed on waste grain and at feedlots | Ag use has enhanced overwintering survival for these nest parasites |

XII. Suburban (including rural housing projects).
A. Primary management problems.

1. Excessive development pressure results in wetland loss, fragmentation of forests, and increasing populations of predators and parasites that affects forest-interior species.
2. Maintaining habitat quality in suburban areas is important for the bird species that do use such habitats.
B. Management opportunities and suggestions.
3. Effective use of Fish and Wildlife Coordination Act (when U.S. Army Corps of Engineers permit for dredging or filling wetlands are required) and Endangered Species Act (through Section 10 process if no Federal support is involved, Section 7 when Federal monies are involved) can allow developments to become compatible habitats for use by nongame birds. Familiarity with State and local agencies and ordinances that regulate development can also be extremely beneficial to managing habitats within proposed developments.
4. Urban wildlife programs can both educate the public on problems nongame birds face and also assist the public with means to provide food, protective cover, and nesting subtrate for nongame birds.
5. Nectar, suet, and seed feeders have been associated with increasing numbers of hummingbirds, permanent resident insectivorous, and wintering granivores, respectively, found using suburban habitat. Using native plantings to provide cover and est boxes for cavity nesting species has also been instrumental in stabilizing many native species in suburban areas. However, feeding in heavily disturbed areas may increase overwinter survival of species more likely to depredate or parasitize the nests of forest-interior species.
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D. Fish and Wildife Service contacts.
12. Office of Migratory Bird Management.
13. Patuxent Wildlife Research Center.
XII. Suburban (includes woodland generalists using suburban habitats).

| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Common nighthawk Chordeiles minor | HC | Summer mainland | Aerial forager, nests on a wide variety of substrates from roofs to gravel pits |  |
| Chimney swift Chaetura pelaqica |  | Summer mainland | Aerial forager, nests in chimneys and other protected sites |  |
| Purple martin Progne subis |  | Summer mainland | Aerial forager, secondary cavity nester | Use of gourds and "houses" for artificial nests has greatly enhanced this species |
| Blue jay Cyanocitta cristata |  | Resident mainland | Habitat generalist | Suburban feeders have greatly enhanced overwintering survival for this species, which preys on eggs and young of other woodland birds |
| American crow Corvus brachyrhynchos |  | Resident mainland | Habitat generalist | Garbage dumps and suburban feeders have greatly enhanced overwintering survival for this species, which preys on eggs and young of other woodland birds |
| Carolina chickadee parus carolinensis |  | Resident mainland | Habitat generalist, cavity nester, omnivorous | Suburban feeders have enhanced overwintering survival; readily use nest boxes |

XII. Suburban (includes woodland generalists using suburban habitats)

| I. Suburban (includes woodland generalists using suburban habitats) |  |  | Page 2 of 3 |
| :---: | :---: | :---: | :---: |
|  | Ecology and Management |  |  |
| Species | Management Distribution/ <br> Status | Habitat notes | Management tips |
| Tufted titmouse Parus bicolor | Resident mainland | Habitat generalist, cavity nester, omnivorous | Suburban feeders have enhanced overwintering survival; readily use nest boxes |
| Carolina wren Thryothorus ludovicianus | Resident mainland | Habitat generalist, usually with dense understory, cavity nester, insectivorous |  |
| American robin Turdus migratorius | Resident mainland | Habitat generalist, insectivorous and frugivorous |  |
| European starling | Resident mainland | Habitat generalist, cavity nester insectivorous | Overwintering success in suburban habitats has helped this exotic become an intense competitor with native cavity nesters |
| Northern cardinal Cardinalis cardinalis | Resident mainland | Habitat generalist, omnivorous | Suburban feeders have enhanced overwintering survival |
| Common grackle | Resident mainland | Habitat generalist, omnivorous | Overwintering success in suburban habitats has enhanced this species ability to be a serious predator of eggs and young of other species |

XII. Suburban (includes woodland generalists using suburban habitats).
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| Species | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Brown-headed cowbird |  | Summer except Peninsular FL, Caribbean | Habitat generalist, granivorous | Suburban feeders during spring and summer enhances this species ability to penetrate further into forests where it parasitizes the nests of other species |
| Purple finch Carpodacus purpureus |  | Winter except Peninsular FL and Caribbean | Granivorous, strongly associated with feeders |  |
| House finch Carpodacus mexicanus |  | Winter east of Miss. River except FL ; resident from GA north | Granivorous, strongly associated with feeders |  |
| Pine Siskin Carduelis pinus |  | Winter mainland | Granivorous, strongly associated with feeders |  |
| American goldfinch Carduelis tristis |  | Winter mainland | Granivorous, strongly associated with feeders |  |
| House sparrow Passer domesticus |  | Resident except VI | Strictly associated with human environments, granivorous | Nests primarily in and around houses and buildings |

XIII. Subtropical and tropical woodlands (including mangroves).
A. Primary management problems.

1. Losses and fragmentation of woodland stands (low to high elevations) directly through forestry activity, development pressure, and clearing for agricultural purposes has been extremely intense in Florida and in the Caribbean.
2. Most of Puerto Rico's extinct, extirpated, endangered, and threatened upland species were affected largely by deforestation and fragmentation. The Culebra race of the Puerto Rican parrot (Amazona vittata gracilipes) is now extinct and the white-necked crow (Corvus leucognaphalus) is extirpated from Puerto Rico as precipitated by forest destruction early during the twentieth century. Losses in woodland habitat has been a significant factor in the endangered status of Puerto Rican parrot (Amazona vittata vittata) in montane woodlands, yellow-shouldered blackbird (Agelaius xanthomus) in mangroves, Puerto Rican nightjar (Comprimulgus noetitherus) in xeric woodlands, and plain pigeon (Columba inornata) in mesic woodlands.
3. Losses to mangrove woodlands through dredging and filling activities, as well as direct clearing for development along coastline is intense throughout the Southeast Region. Mangroves provide essential cavity and elevated nesting structures for colonially nesting waterbirds, as well as landbirds. Mangroves also provide essential nutrients and nursery beds for many invertebrates and fish that in turn are important food items for colonial waders and sea birds.
4. Habitat disturbance and landscape conversions have undoubtedly influenced the establishment of many exotic plants, fish reptiles, birds, and mammals. Many of the animal species have become important competitors, predators, and parasites on the native fauna and flara. Also, the widespread establishment of habitats dominated by exotic plant species is usually at the expense of native plant communities, which also directly affects the native fauna.
B. Management opportunities and suggestions.
5. Effective use of the Fish and Wildlife Coordination Act, Clean Water Act, National Environmental Policy Act, National Forest Management Act, and Endangered Species Act should moderate losses to subtropical and tropical woodland habitats.
6. Although most non-mangrove woodlands were cleared in the Caribbean by the 1800's and early 1900's, these losses were moderated at least in lower elevations, by the spread of "inefficiently" managed coffee plantations, which often
retained many native trees (for shade) and shrubs. These coffee plantations, along with recovering secondary woodland served as essential refugia for native birds until extensive woodland developed during the mid to late 1900's (Brash 1987, Lugo 1988). Coffee plantations still serve as important woodland habitats.
7. Most subtropical and tropical woodlands outside of designated preserves have been cleared in Florida and are presently threatened by clearing in the Caribbean for development. Supplantation from exotic tree species, such as Honduran pine (Pinus caribaea), various Eucalyptus, and Australlian pine (Casuarina equisetifolia), is occurring throughout the Southeast Region. Presently, the use of suburban and exotic dominated habitats by native birds is not well known but use is undoubtedly poor in large monocultures. Research is urgently needed to delineate actual bird use of exotic woodland and how to most effectively plan land management practices for conservation of native bird species (Lugo 1988, Cruz 1988).
8. The center of abundance for a number of neotropical migrants includes the Caribbean. Present land use patterns there, with an overall increase in second-growth cover this century in Puerto Rico, should have been beneficial to these species. However, the data that do exist suggest some neotropical migrants are declining, at least at Guanica Commonwealth Forest, despite stable or increasing habitat (Faaborg and Arendt 1989). These patterns may indicate that species showing declines on their Caribbean wintering grounds may be having greater difficulty on their breeding grounds. Much more data are required to determine the importance of Caribbean habitats to Neotropical migrants relative to breeding habitats. Use of habitats by neotropical migrants in the Caribbean was the topic of many papers presented in December 1989, during a symposium held at Woods Hole, Massachusetts, entitled "Ecology and Conservation of Neotropical Migrant Landbirds."
9. The extent of agriculture and suburban development earlier this century has provided extensive habitat for the establishment of a number of exotic bird species to the detriment of some native birds (Collazo 1990). The shiny cowbird (Molothrus bonariensis) apparently spread by natural means from South American to the Caribbean and most recently to South Florida; this brood parasite presents a serious threat to the endangered yellow-shouldered blackbird in southwestern Puerto Rico and is also affecting other hosts even into the island's interior. Ironically, one of the exotic species introduced 50 years or more ago into Puerto Rico, the red siskin (Carduelis cucullata), is now listed as federally endangered within its native range of northern South America.
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D. Fish and Wildlife Service Contacts.
21. Caribbean Field Office, Boqueron, Puerto Rico.
22. North Carolina State Cooperative Fish and Wildlife Research Unit, North Carolina State University.
E. Other Contacts.
23. U.S. Forest Service, Institute of Tropical Forestry, Southern Forest Experimental Station, Rio Piedras, PR.
24. U.S. Forest Service, Caribbean National Forest, PR.
25. National Park Service, Virgin Islands National Park, St. Thomas, U.S. VI.
XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)
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|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management |
| :--- | :--- | :--- | :--- |
| Species  <br> Boobies, pelican, cormorant, <br> anhinga, frigatebird, <br> herons, egrets, ibis Resident | Habitat notes | Management tips |  |

XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)
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|  | Management Status | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species |  | Distribution/ Residency | Habitat notes | Management tips |
| Short-tailed hawk | MOC | Resident FL (local) | Subtropical woodland hammocks, mangroves, most concentrated in winter | Woodlands used outside of protected areas are susceptible to clearing |
| Brown noddy |  | Summer Dry Tortugas and Caribbean | Nests in mangroves | Requires protected islands; susceptible to human disturbance |
| Mangrove clapper rail Rallus longirostris insularum | HC | Resident FL Keys | Mangroves | Rapid development in the keys is a serious threat to mangrove habitat |
| Scaly-naped pigeon Columba squamosa |  | Resident Caribbean | Montane forests |  |
| White-crowned pigeon Columba leucocephala | HC | Resident extreme S. FL (local winter), Caribbean | Primarily mangroves, also some other lowland woodland | Rapid development in mangrove habitat and overhunting (Caribbean) are serious threats |
| Puerto Rican plain pigeon Columba inornata wetmorei | E | Resident Lake Cidra, PR | Forested ravines and bamboo clumps | Endemic to PR; see recovery plan |
| Bridled quail-dove Geotrygon mystacea |  | ```Resident VI and PR (very local)``` | Densely forested hills, with thick understory |  |

XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)
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|  | Management <br> Status | Distribution/ <br> Residency | Ecology and Management | Habitat notes |
| :--- | :--- | :--- | :--- | :--- |

XIII. Tropical and subtropical (Including mangroves and terrestrial Caribbean habitats)

XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)

|  |  | Ecology and Management |  |
| :---: | :---: | :---: | :---: |
| Species | $\begin{array}{cl} \text { Management } & \text { Distribution/ } \\ \text { Status } & \text { Residency } \\ \hline \end{array}$ | Habitat notes | Management tips |
| Puerto Rican tody Todus mexicanus | Resident PR | Dense understory in montane and hillside woodlands, coffee plantations, Guanica arid woodlands; nests in burrows | Endemic to PR |
| Puerto Rican woodpecker Melanerpes portoricensis | Resident PR | Mangroves, coconut plantations, montane woodlands | Endemic to PR |
| Red-bellied woodpecker | Resident FL | All subtropical woodlands |  |
| Pileated woodpecker | Resident FL | All mature subtropical woodland except mangroves |  |
| Lesser Antillen pewee Contopus latirostris | Resident PR | Montane woodlands, coffee plantations; also local in haystack hills, arid woodlands, mangroves |  |
| Great crested flycatcher | Resident FL | Subtropical woodlands; cavity nester |  |
| Puerto Rican flycatcher Myiarchus antillarum | Resident PR and VI | All open wooded habitats, except at highest elev. | Endemic to PR and VI |
| Loggerhead kingbird Tyrannus caudifasciatus | Resident PR | Open hillside woodlands, coffee plantations, some mangroves woodlands |  |

XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)

|  |  |  | Ecology and Management |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | $\begin{aligned} & \text { Management } \\ & \text { Status } \end{aligned}$ | Distribution/ Residency | Habitat notes | Management tips |
| Caribbean martin Progne dominicensis |  | Summer Caribbean | Aerial forager, secondary cavity nester |  |
| Blue-gray gnatcatcher |  | Winter FL | All subtropical woodlands |  |
| Red-legged thrush Turdus plumbeus |  | Resident PR | All wooded habitats |  |
| Pearly-eyed thrasher Margarops fuscatus |  | Resident Caribbean | All wooded habitats | Depredates eggs and young of other birds including yellow-shouldered blackbirds and Puerto Rican parrots |
| White-eyed vireo |  | Resident FL | All wooded habitats primarily associated with dense understory |  |
| Puerto Rican vireo Vireo latimeri |  | Resident West and Central PR | Dense understory in haystack hills, forested valleys, coffee plantations, some mangrove woodlands | Endemic to PR |
| Solitary vireo |  | Winter FL | All subtropical woodlands |  |
| Yellow-throated vireo |  | Winter extreme S. Fl | Mature open subtropical hammocks |  |
| Black-whiskered vireo Vireo altiloquus |  | Summer FL and Caribbean | Primarily mangroves in FL; all lowland tropical |  |

XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)
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| Species | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: |
|  | Management Status | Distribution/ <br> Residency | Habitat notes Management tips |
| Northern parula |  | Winter S. FL and Caribbean | All subtropical and tropical woodlands |
| Yellow warbler |  | Resident extreme S. FL and Caribbean | Mangroves; other subtropical and tropical woodlands in winter |
| Cape may warbler Dendroica tigrina |  | Winter extreme S. FL, Caribbean | Coastal subtropical hammocks in FL; all woodlands in Caribbean with montane woodlands preferred |
| Black-throated blue warbler |  | Winter extreme S. FL, Caribbean | Subtropical hammocks in FL; prefers dense mature hillside and montane woodlands (males), dense second-growth (females) in Caribbean |
| Black-throated green warbler |  | Winter extreme S. FL | Subtropical hammocks |
| Yellow-throated warbler |  | Winter S. FL and PR | Subtropical hamocks in FL, attracted specially to Spanish moss and bromeliads; palm groves in PR |
| Adelaide's warbler Dendroica adelaidae |  | Resident PR | Primarily lowland woodlands, but also hillside and montane woodlands |

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XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)

| Species | Management $\qquad$ | Ecology and Management |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Distribution/ Residency | Habitat notes | Management tips |
| Prairie warbler | MOC | Resident FL; winter Caribbean | Mangroves in FL, open woodlands; also in winter arid tropical woodlands in Caribbean |  |
| Elfin Woods warbler Denroica angelae | HC | Resident PR (Luquillo Mountains and Maricao | Primarily restricted to dwarf forest on ridges and mountain summits | Endemic to PR |
| Black-and-white warbler |  | Winter | All wooded habitats |  |
| American redstart |  | Winter S. FL and Caribbean | All wooded habitats |  |
| Worm-eating warbler |  | Winter Caribbean | Prefers dense hillside and montane woodlands |  |
| Ovenbird | MOC | Winter | All wooded habitat usually with moderate understory with thick leaf litter |  |
| Northern waterthrush Seiurus noveboracensis |  | Winter S. FL and Caribbean | Primarily in mangroves; also along streams in VI |  |
| Louisiana waterthrush |  | Winter PR | Primarily woodlands bordering mountain streams |  |
| Bananaquit |  | Resident Caribbean | All wooded habitats |  |

XIII. Tropical and subtropical (including mangroves and terrestrial Caribbean habitats)

|  | Ecology and Management |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Species | Management Status | Distribution/ Residency | Habitat notes | Management tips |
| Antillean euphonia Euphonia musica |  | Resident PR | Prefers dense montane woodlands |  |
| Stripe-headed tanager |  | Resident PR | All wooded habitats, most common in mountains |  |
| Puerto Rican tanager |  | Resident PR | Higher montane woodlands | Endemic to PR |
| Puerto Rican bullfinch |  | Resident PR | All woodland habitats, most common in mountains | Endemic to PR |
| Shiny cowbird |  | Resident Caribbean; recently found in S. FL | Lowland woodlands, especially mangroves; increasing in montane montane | Parasitizes nests of other species, especially yellowshouldered blackbird |
| Yellow-shouldered blackbird Agelaius xanthomus | E | Resident PR (very local), Mona Island | Nests in mangroves, forages principally in arid woodlands | Endemic to PR; see recovery plan |
| Black-cowled oriole |  | Resident PR | All lowland woodland habitats, especially if palms available for nest sites |  |
| Troupial Icterus icterus |  | Introduced resident <br> Caribbean (principally <br> SW. PR) | All lowland woodlands |  |

## THE ROLE OF THE SERVICE IN NONGAME BIRD MANAGEMENT

## Background

The " 1985 National Survey for Fishing, Hunting, and Wildlife Associated Recreation" was the second such survey to include nonconsumptive uses and the demographics of the users compared with hunting and fishing (U.S. Fish and Wildlife Service 1988b). Of the 140 million Americans, 16 years and older using wildlife resources, 96 percent were involved in nonconsumptive activities as compared with 33 percent in fishing and. 12 percent in hunting (Table 1). In addition, about 90 percent of all sportsmen also conducted nonconsumptive activities. Many nonconsumptive users conducted activities within the vicinities of their homes (residential). However, 21 percent of all users travelled (nonresidential) with nonconsumptive activities as their primary purpose, while 64 percent of all users travelled with these activities as a secondary purpose. Overall nonresidential, nonconsumptive use was up by 5 percent over that reported with the 1980 survey. Number of user-days involved with wildife associated recreation was dominated by nonconsumptive activities, including 54 percent of all travel related activities in 1985 (Table 1).

Birds were the most frequently sought nonconsumptive taxa for participants travelling primarily to observe, photograph, and feed wildlife, followed by land mammals ( 85 and 77 percent respectively; Table 2). Waterbirds (including waterfowl, waders, and shorebirds), songbirds, and birds of prey sequentially were the most popular bird groups for nonconsumptive participants. Thus, birds constitute a popular and obvious taxonomic group for initiating a nongame program.

Expenditures for all wildlife associated recreation was primarily for equipment and trip-related costs (Table 3). However, expenditures associated with licenses, stamps, tags, and permits were not similar among activities. Fishing and hunting users accounted for about $\$ 800,000$ ( $\$ 8 /$ fishermen, $\$ 26 / h u n t e r$ ) direct funding for wildlife and fishery management, while nonconsumptive users contributed no direct funding. Most funding for nongame management is through State income tax check-offs, surcharges, or license plate registration fees. Thus, until recently, there has been little direct federal involvement in nongame species management other than that incidental to other management priorities. This is despite the growing number of nonconsumptive participants that form a significant part of the American public using wildlife resources.

Without development of direct Federal funding sources for nongame management activities (e.g. authorizing full funding of the Fish and Wildlife Conservation Act), few long-term and far-reaching nongame management strategies are likely to be implemented. Presently, Federal agencies, and the Service in particular, must depend on State initiatives, maximization

Table 1. 1985 "National Survey of Fishing, Hunting, and Wildlife Associated" Recreation for Americans 16 years and older.

| Activity | Number of participants <br> (in millions) | Total number of days <br> (in millions) |
| :--- | :---: | :---: |
| Fishing | $46.4(33 \%)$ | $976.6(3 \%)$ |
| Hunting | $16.7(12 \%)$ | $334.0(1 \%)$ |
| Nonconsumptive | $134.7(96 \%)$ | - |
| $\quad$ Residential | - | $36,040.1 \quad(92 \%)$ |
| $\quad$ Primary | $104.6(75 \%)$ | - |
| $\quad$ Secondary | $117.4(84 \%)$ | - |
|  |  |  |
| $\quad$ Nonresidential | - | $1,576.6(4 \%)$ |
| $\quad$ Primary | $29.6(21 \%)$ | - |
| $\quad$ Secondary | $\underline{89.5(64 \%)}$ | - |
| Total | 140.0 | $38,918.3$ |

Table 2. Participation Among Primary Nonresidential,

| Wildlife observed, <br> photographed or fed | Number of participants <br> (in millions) | Percent of total <br> participants $\quad(29.6$ |
| :--- | :---: | :---: |
| Land Mammals | 22.7 | 77 |
| Marine Mammals | 3.5 | 12 |
| Reptiles and Amphibians | 11.1 | 38 |
| Insects and Spiders | 11.4 | 39 |
| Shellfish | 3.6 | 12 |
|  |  |  |
| Total Birds | 25.0 | 85 |
| Birds of Prey | $11.1(44 \%)$ |  |
| Waterbirds | $18.6(74 \%)$ |  |
| Upland Game Birds | $7.9(32 \%)$ |  |
| Songbirds/General | $13.0(52 \%)$ |  |

Table 3. Expenditures for Wildlife Associated Recreation.

| Expenditure Type | Total dollars expended (in millions) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Fishing |  | Hunting |  | Nonconsumptive |  |
| Trip-related | 13,281 | (47\%) | 3,714 | (37\%) | 4,431 | (31\%) |
| Equipment | 13,536 | (48\%) | 4,934 | (49\%) | 9,356 | (66\%) |
| Licenses, Stamps Tags, Permits | 379 | (1.5\%) | 435 | (4\%) | - |  |
| Miscellaneous | 950 | (3.5\%) | 977 | (10\%) | 480 | ( $3 \%$ ) |
| Total | 28,146 |  | 10,059 |  | 14,267 |  |

of existing Federal programs, and limited Federal funding resources to actively manage nongame wildlife. With these thoughts in mind, the Service must lead in overseeing and encouraging nongame management among all Federal agencies and States, as mandated through the Fish and Wildlife Conservation Act. To accomplish this, Refuges and Wildlife and Fishery Resources must work towards development and implementation of best management plans for nongame species that are compatible with other refuge or hatchery priorities and that set examples for management of lands under other jurisdictions. Fish and Wildife Enhancement must work closely with other Federal agencies, as mandated through a vast array of statutes, in implementing widespread management and protection of nongame species. Federal Aid must work closely with States to encourage effective nongame wildlife management when involved in actions that will use Federal reimbursable funds. Finally, other Service programs have long been active in nongame issues. Activities in research and law enforcement remain critical to advancing our biological knowledge of nongame species and their management as well as enforcing existing protective laws, especially for nongame migratory birds.

## Past and Present Activities and Future Challenges

The evolution of the Service is closely tied to concern and management of migratory birds as outlined in the 1985 Audubon Wildlife Report (Eno and Di Silvestro 1985). The Division of Economic Ornithology and Mammology from 1886 to 1896, and the Bureau (Division) Biological Survey from 1896 to 1940, were agencies preceding the Service that were responsible for migratory bird management. This early Federal involvement was due to birds being traditionally at the center of conservation efforts in the United States. For example, the National Audubon Society was formed early this century largely to protect colonial waders and shorebirds from the millinery trade, the commercial harvest of wild bird feathers. Also, the Lacey Act of 1900, the Convention for the Protection of Migratory Birds of 1916, and the Migratory Bird Treaty Act of 1918, were attempts to halt the unregulated taking of migratory birds throughout the Americas. In addition, the first Federally owned national wildlife refuge, Pelican Island, Florida, was set aside in 1903 specifically to protect colonially nesting pelicans, cormorants, and waders. The Biological Survey was given management authority over Pelican Island National Wildlife Refuge and all other wildlife refuges.

Refuges. The National Wildlife Refuge System became the most important avenue to protect migratory bird habitat with the passage of the Migratory Bird Conservation Act of 1929. Financing land acquisitions for migratory birds was established principally with the Migratory Bird Hunting (Duck) Stamp Act of 1934, which has been renewed about every ten years to the present. The Fish and Wildlife Coordination Act of 1934, as amended, also resulted in establishing refuges to offset wetland losses resulting from Federal projects. The Land and Water Conservation Fund Act of 1965, established additional funding for wetland and upland acquisition. More recently, many wetlands are being transferred to the Service from the Farmers Home Administration by authority of the Food Security Act (Farm

Bill) of 1985 and Agricultural Credit Act of 1987. Many national wildlife refuges were developed primarily to conserve and manage habitat for waterfowl, but refuges have also become important habitat areas for nongame wildlife species. The challenge for refuge managers today is to fully understand how management activities affect nongame birds and how to provide benefits to a large variety of species while still fulfilling other priority management goals.

Monitoring. Several other early activities were undertaken by agencies preceding the Service to study and manage nongame birds. The Bureau of Biological Survey organized teams of well-trained ornithologists to document the status and distribution of birds throughout the United States during the late 1800's and early 1900's. Monitoring still constitutes an important research activity within the Service. Many Service monitoring activities are oriented toward determining temporal status changes but also include management and habitat use studies among species. Among the many methods now existing to monitor bird population trends, the Service has been extensively involved with Christmas Bird Counts and Breeding Bird Surveys. Thousands of amateur bird-watchers annually participate on Christmas Bird Counts, which began over eighty years ago; most national wildlife refuges conduct Christmas Bird Counts every year (Root 1988). The Service, together with the Canadian Wildlife Service, also has sponsored the Breeding Bird Survey for more than twenty-five years (Robbins et al. 1986). Thus, there exists long-term data to track population and distribution trends throughout the United States and Canada. These data serve to identify bird species undergoing long-term population declines and, therefore, requiring special management attention.

Law Enforcement. Law enforcement was also among the early management activities undertaken to protect and conserve all migratory birds through the Lacey and Migratory Bird Treaty Acts mentioned earlier. Today, there is other legislation that empowers the Service to enforce violations concerning migratory birds. These laws include the Endangered Species Act, the Duck Stamp Act, National Wildlife Refuge System Administration Act of 1966, the Bald Eagle Protection Act of 1940, and the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) of 1973 (Section 8A of the Endangered Species Act; enforced through Section 9). In addition, Service law enforcement personnel closely coordinate all permits involving research and take of migratory birds and other wildlife through the Endangered Species Act, CITES, Lacey Act, Migratory Bird Treaty Act, and Bald Eagle Protection Act. Bird-banding permits are regulated through the Bird Banding Laboratory within the Service's Office of Migratory Bird Management.

Enhancement. The Service expanded its role, in what is now Fish and Wildlife Enhancement, by focusing on biotic resources nationwide and more recently in the protection and recovery of endangered species. The Service addresses impacts to biotic resources by the actions of Federal agencies through the authority of the Fish and Wildlife Coordination Act and the National Environmental Policy Act of 1969. The Fish and Wildlife Coordination Act
dictates that fish and wildlife resources be given equal consideration to other resources when Federally supported water-related planning and construction activities are proposed such as through the Clean Water Act of 1977, Rivers and Harbors Act of 1899, Coastal Barriers Resources Act of 1982, and Electric Consumer's Protection Act of 1986 (establishing the Federal Energy Resource Commission). The National Environmental Policy Act allows the Service and all other interested parties to review and comment on any major activity that is in any way supported by Federal monies. Many States and some local governments also encourage the Service to provide comments on non-Federally supported activities. Although the Fish and Wildlife Coordination and National Environmental Policy Acts require only consideration of fish and wildlife resources, these laws do provide the greatest opportunity to advise beneficial management of nongame species nationwide for a variety of actions and through several levels of government. Yet another opportunity in providing benefits to nongame birds is coordination with the Farmers Home Administration, Agricultural Stabilization and Conservation Service, and the Soil Conservation Service through the Farm Bill to protect wetlands on both federal inventory property and private farmlands.

The fact that the most far-reaching nongame management activities would be through States and Federal agencies administering large tracts of land (such as the U.S. Forest Service, Department of Defense military installations, and the U.S. Bureau of Land Management) was not lost on the authors of the Fish and Wildlife Conservation Act. The purpose of this Act is to provide financial and technical assistance to States for developing and implementing nongame conservation programs and to encourage all Federal agencies to use their authority in promoting conservation of nongame to the maximum extent practical. These purposes were reemphasized specifically for migratory nongame birds with the 1988 Amendments to the Fish and Wildlife Conservation Act.

The "Federal Conservation of Migratory Nongame Birds" (Mitchell) amendment calls for undertaking research and conservation activities in coordination with all government and private organizations to assist in conserving migratory nongame birds as dictated under the Migratory Bird Treaty Act, Migratory Bird Conservation Act, and Section 2 of the Endangered Species Act invoking the Convention of Nature Protection and Wildlife Preservation in the Western Hemisphere of 1940 . Among activities specified in the amendment include:
(1) monitor and assess population trends and status of all migratory nongame birds,
(2) identify effects of environmental changes and human activities,
(3) identify nongame birds that may become candidates for listing under the Endangered Species Act without corrective conservation actions, and
(4) identify conservation actions to assure nongame birds do not reach the point where they require listing for protection.

All of these activities will require that the Service provide all other organizations the best advice possible to conserve nongame birds as the Service alone cannot reverse the trends being found for most species with declining populations.

The challenge to Service personnel in Fish and Wildlife Enhancement is providing comments that urge Federal agencies to conduct beneficial nongame bird management through Fish and Wildlife Coordination Act Reports and environmental assessments and impact statements pursuant to the National Environmental Policy Act. These comments can include a list of candidate and management concern nongame species that may be adversely affected by the action. Also these comments should include, if applicable, the best management plans to moderate or eliminate adverse affects that would be compatible with the purpose of the action. Data generated through specialized Service activities such as Environmental Contaminants and National Wetland Inventory can provide important information for advising other organizations on effective nongame management. Further, it should be stated that there is a need to prevent further population declines least these species require Federal protection through the Endangered Species Act.

Indeed, the Endangered Species Act has led to an awareness of protecting and enhancing many species before they reach the status level requiring Federal listing as endangered or threatened. Although the Endangered Species Act provides direct protection only to listed species, it also provides for monitoring the status of candidates and provides indirect benefits to species closely associated with listed species. Procedures such as interagency consultation, through Section 7, and habitat conservation planning, through Section 10, can allow for affirmative management of not only the listed species involved but also for the health of the entire affected community of plants and animals. The Endangered Specials Act also encourages States to conduct studies and projects that benefit listed as well as candidate species through Section 6 funding.

Federal Aid. In addition to the Endangered Species Act, other monies provided to States administered by the Service are allocated through the Federal Aid in Wildlife Restoration Act (Pittman-Robertson) of 1938, and the Federal Aid in Fish Restoration Act (Dingell-Johnson) of 1950. Monies collected under the Pittman-Robertson and Dingell-Johnson Acts from Federal excise taxes on hunting and fishing equipment, respectively. Although most of these funds are used for the benefit of game and fish species they need not exclude benefits to nongame species, and the Pittman-Robertson Act does not allow direct funding of nongame activities. Many game and fish oriented activities may automatically benefit nongame species, but such benefits remain unclear as to whether they always represent optimum nongame management. The challenge to Service personnel in Federal Aid is to encourage, as much as possible through reimbursable funding, those State projects that clearly benefit nongame species as well as the targeted game and fish species.

Research. Much can be accomplished within existing Service programs to manage for nongame birds. However, both Service personnel and the public need to be better educated as to what constitutes sound nongame management. The Service remains the leading Federal agency in researching bird conservation through
the activities within the National Wildlife Refuge System, Service Research Centers, Office of Migratory Bird Management, Endangered Species program, and Cooperative Research Units at universities. Despite all the activities presently conducted within the Service, concern is growing within the nongame constituency that present management and research priorities may not be enough to avoid future population declines in many nongame bird species (Senner 1986, Gradwohl and Greenberg 1989, Myers 1989).

Many nongame species profit from present Service activities, especially for species with habitat requirements similar to those of targeted game and fish species and species listed as endangered or threatened. However, many nongame species appear to require additional attention and others may be harmed by some management prescriptions. Thus, the Service must determine how to improve management for a variety of bird species under its jurisdiction, as well as concentrating on actions that benefit "high priority" species. In addition, species specific management especially for endangered species, may protect some habitats. However, habitats (e.g. bottomland hardwoods) that support unlisted but declining species may go relatively unprotected.

These concerns and concepts can be addressed with better transfer of information. Service conservation priorities could then become more consistent with nongame bird needs. This in turn would lead to more effective coordination with States and Federal agencies for the benefit of nongame bird species through all levels of government and the private sector.

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## NONGAME BIRD PROGRAM OUTLINE MANAGEMENT AND MONITORING OBJECTIVES

This outline is presented to list and briefly define objectives and tasks. These listings should not be considered complete nor the definitions and comments comprehensive. However, these listings should provide general guidance for Service personnel in developing specific management and monitoring objectives for nongame birds at both regional and field station levels. Task assignments among Service programs, divisions, and positions are suggestive and subject to further guidance.
I. Overall management and monitoring objectives.
A. Encourage and support literature surveys and field research on status, life-history characteristics, ecology, and potential management problems for each species of interest.

1. Research and Development (Region 8) will provide national coordination of research activities involving the Service's Research Centers, and Fish and Wildlife Cooperative Research Units at universities.
2. Southeast Regional research activities conducted through Regional programs and contacts.
a. Refuges and Wildlife - Regional Migratory Bird Coordinator.
b. Fish and Wildlife Enhancement - Division Chief of Technical Services and Regional Nongame Coordinator.
c. Fish and Wildlife Enhancement - Division Chief of Endangered Species (candidate status surveys and pre-listing recovery).
B. Implement coordinated efforts among all potentially involved agencies and organizations towards best management plans for each species of interest - Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
C. Encourage coordinated on-the-ground management efforts by all involved land managing agencies and organizations. Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
3. Refuges and Wildlife - develop state-of-the-art management techniques for nongame birds on national wildlife refuges. Work closely with Office of Migratory Bird Management to accomplish monitoring, research, and management studies throughout the Southeast Region. Regional Migratory Bird Coordinator.
4. Fish and Wildlife Enhancement - coordinate nongame bird programs with Federal agencies and with State, local, and private organizations. Enhancement field stations and Regional Nongame Coordinator.
5. Federal Aid - coordinate nongame bird management with States through Federal reimbursable funding programs. Regional Wildlife Section (Division of Federal Aid) and Regional Nongame Coordinator.
II. Perform specific task in accordance with "Nongame Bird Strategies" prepared by the Office of Migratory Bird Management (Office), Fish and Wildlife Service, May 1988. Recommended task assignments are noted by listing lead program(s) or position(s) for Washington, Research and Development, and Southeast Regions.
A. Coordinate with the Office on reviewing and updating List of Migratory Birds covered by international treaty in the Migratory Bird Treaty Act. Special emphasis on Southeast Region species, including those in U.S. Territories in the Caribbean Sea. Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
B. Prepare a prioritized nongame bird list for the Southeast Region to aid in coordinating with the Office, other Service Regions, State and local agencies, and private organization. Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
C. Coordinate programs, divisions and offices within the Service on species of mutual interest such as candidates for Federal listing and those of management concern. Regional Nongame Coordinator and Regional Migratory Bird Coordinator.
D. Prepare Regional status reports for each species of management concern targeted for FY 1991. Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
E. Conduct or oversee field investigations on population statuses of priority species where little or no information presently exists. Regional Nongame Coordinator, Regional Migratory Bird Coordinator, and Division Chief of Endangered Species.
F. Determine causes of observed trends and take appropriate action. Washington Office of Migratory Bird Management; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
6. Identify environmental requirements and impact of land-use changes and human activity on populations. Washington Office of Migratory Bird Management; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
7. Coordinate with the Office on activities and management goals for each species on management concern list; targeted for FY 1990. Washington Office of Migratory Bird Management; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
8. Identify habitats/biogeographic areas essential for maintaining populations and rank according to importance/vulnerability. Washington Office of Migratory Bird Management; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
9. Assess the adequacy of existing conservation lands to protect species of interest. Washington Office of Migratory Bird Management; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
10. Manage habitats on Service lands to provide for conservation and enhancement of nongame species without compromising other important strategies. Regional Migratory Bird Coordinator.
a. Identify where adjustments in management strategies are needed or where potential conflicts may exist between ongoing refuge management prescriptions and improving nongame bird management and search for resolution. Regional Migratory Bird Coordinator, Refuge Managers.
b. Continue reviewing existing land acquisition proposals and evaluate projects specifically for nongame bird conservation. Rergional Projects Development Branch Chief (Division of Realty) in coordination with Division of Wildlife and Habitat Management and Division of Technical Services.
11. Identify the likely impact of significant land-use trends on nongame birds and provide information concerning actions that could alleviate negative impacts on these species. Washington Office of Migratory Bird Management and Research - Patuxent Wildlife Research Center; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
a. Develop state-of-the-art management techniques to best manage for nongame birds and their habitats. Regional Migratory Bird Coordinator and Refuge Managers.
b. Encourage best management plans for nongame bird species through Federal interagency coordination (Fish and Wildlife Coordination Act, Coastal Barriers Resources Act, Food Security Act, National Environmental Policy Act, Sikes Act, etc.). Regional Nongame Coordinator and Enhancement Field Supervisors.
c. Encourage best management plans for nongame bird species through coordination with States (Pittman-Robertson Act, Dingell-Johnson, Section 6 Endangered Species Act, Sikes Act, etc., State regulations). Regional Nongame Coordinator, Wildlife Section (Federal Aid), and Enhancement Field Supervisors.
12. Strive to minimize or prevent disturbances to or destruction of nongame birds or degradation of habitats. Regional Nongame Coordinator and Regional Migratory Bird Coordinator.
a. Consider habitat needs for all regularly occurring nongame birds, with emphasis on those of management concern, when planning an action on Service lands and evaluate potential for habitat disturbance and degradation. Regional Migratory Bird Coordinator with Refuge Managers and Associate Manager of Fisheries with Hatchery Managers.
b. Provide comments that are as specific as possible to Federal agencies that reduces or eliminate impacts on nongame birds, with emphasis on those of management concern, and their habitats (see F.6). Enhancement Field supervisors.
c. Develop assessment criteria to identify grant-in-aid proposals that could significantly enhance nongame birds, with emphasis on those of management concern (PittmanRobertson Act, Dingell-Johnson, Sikes Act, etc., State regulations). Regional Wildlife and Fisheries Sections (Federal Aid) and Enhancement Field Supervisors.
G. Encourage and coordinate scientific study of nongame birds and of human activities related to nongame birds and urban wildlife.
13. Continue to issue bird-banding permits and scientific collecting permits to qualified individuals. Washington Bird Banding Laboratory, Law Enforcement, and Office of Wildlife Permits; Regional Migratory Bird Coordinator, Wildlife Compliance Specialist (Division of Law Enforcement), Division of Endangered Species, and Division of Technical Services.
14. Establish a designated system of nongame bird research study areas on Service lands by developing and implementing a funding support effort. Washington Office of Migratory Management; Research; Regional Migratory Bird Coordinator and Regional Nongame Coordinator.
15. Continue to issue special-use permits for appropriate nongame bird study on Service lands. Regional Migratory Bird Coordinator and Refuge Managers.
16. Continue emphasis on nongame bird research through Cooperative Fish and Wildlife Research Units. Research; Regional Migratory Bird coordinator and Regional Nongame Coordinator.
17. Revise species lists for Service lands as necessary, based on accrued information. Regional Migratory Bird Coordinator, Refuge Managers, and Regional Nongame Coordinator.
18. Continue the National Survey of Fishing, Hunting, and Wildlife Associated Recreation at appropriate intervals and consider results in formulating education programs. Washington Federal Aid Program; Regional Nongame Coordinator and Division of Federal Aid.
19. Incorporate findings of surveys and studies conducted by others into Service guidance on nongame birds and urban wildlife. Washington Office of Migratory Bird Management and Research Center; Regional Nongame Coordinator and Regional Migratory Bird Coordinator.
H. Encourage private individuals to actively participate in management activities that promote conservation of selected species of that increase public understanding and appreciation of nongame birds and their habitats. Regional Nongame Coordinator and Public use manager.
20. Provide guidance on actions individuals can take to incorporate nongame bird needs effectively and economically at their residences, businesses, or other places. Regional Nongame Coordinator with Public Affairs Officer, Public Use Manager (Branch of Public Use Management), and Education Specialist (Federal Aid).
21. Continue and expand educational contacts and watchable wildife opportunities with the public on national wildlife refuges and national fish hatcheries and share wildife viewing ideas with other interested parties. Regional Public Use Manager with Education Specialist and Nongame Coordinator.
22. Make information on nongame birds available to agencies, organizations, interested individuals, and the media. Regional Nongame Coordinator with Public Affairs Officer, Public Use Manager, and Education Specialist.
23. Continue to support Project WILD and expand its use among Southeast Region State fish and wildlife agencies. Regional Public Use Manager and Education Specialist.
24. Develop volunteerism through Take Pride in America Program that includes habitat improvement projects for nongame birds. Regional Public Use Manager, Refuge Managers, and Enhancement Field Supervisors.
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## Attachment C

Summary of nongame bird activities conducted on national wildlife refuges within the Southeast Region during FY 1988. Songbird surveys include Breeding Bird Surveys, Breeding Bird Censuses, and mist-netting surveys. $\quad C B C=$ Christmas Bird Count
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| Refuge | Surveys |  |  |  |  |  | Habitat Management |  |  |  |  | On-going Research | TargetSpecies(including $T+E^{\prime} s$ ) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wader | Marsh | Shore | Raptor | $\begin{aligned} & \text { Song- } \\ & \text { Birds } \end{aligned}$ | CBC | Moist Soil | Open Field | Shore Line | Hard Woods | Pine Woods |  |  |
| Alabama |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Bon Secour | $x$ |  |  | x | x | x |  |  |  |  |  |  |  |
| Choctaw | $x$ |  |  | x |  |  |  | x |  |  |  | mist-netting surveys | osprey |
| Eufuala | x |  |  | x |  | x | x | x |  |  |  | wood duck nestbox use by owls | bald eagle, wood stork <br> bald eagle, eastern <br> bluebird, osprey |
| Wheeler $\qquad$ |  |  |  | x |  | x | x | x | x |  |  | DDE - monitoring | eastern bluebird |
| Arkansas |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Felsenthal -Overflow | x |  |  | x |  | x | x | x |  |  | x |  | red-cockaded woodpecker |
| Holla Bend | x | x |  | x |  | x | x |  |  |  |  | raptor food habitats, lead ingestion (eaqle) | bald eagle, wood stork bald eagle |
| Northeast <br> Arkansas complex $\qquad$ | x | x | x | x |  |  |  |  |  |  |  |  | Bachman's warbler, bald eagle, osprey, purple martin |
| White River |  |  |  | x |  | x | $\times$ | x |  | B | x | brown-headed cowbird parasitism; owl use of nestboxes | bald eagle |

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|  | Surveys |  |  |  |  |  | Habitat Management |  |  |  | On-going Research | TargetSpecies(including $T+E^{\prime} s$ ) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Refuge | Wader | Marsh | Shore | Raptor | $\begin{aligned} & \text { Song- } \\ & \text { Birds } \\ & \hline \end{aligned}$ | CBC | Moist Open Soil Field | Shore <br> Line | Hard Woods | Pine Woods |  |  |
| Lake Woodruff | x | $x$ | $x$ | $x$ |  |  | $x$ |  |  |  |  | osprey, bald eaqle |
| Lower Suwannee -Cedar Keys | x |  |  | x | x | x | x |  | B | x | colonial nesters' breeding biology | wood stork, osprey American shallow-talled kite, bald eagle |
| ARM Loxahatchee | x |  |  | x |  |  | x |  |  |  | water quality and quantity | Everglade snail kite, sandhill crane |
| Merritt Island complex | x | x | x | x | x | x | x | x | S | x | impoundment use, forest dynamics, prescribed burning | ```Florida scrub jay, bald eagle, osprey, wood stork, black-necked stilt``` |
| National Key Deer complex | x |  |  | x |  | x |  |  |  |  |  | great white heron, osprey magnificent frigatebird, bald eagle |
| St. Marks | x | x | x | x | x | x | x |  |  | x | studies on red-cockaded woodpecker | red-cockaded woodpecker, bald eagle, osprey, wood stork, least tern, eastern bluebird |
| St. Vincent | x | x | x | x | x | x | x |  | B | x | herbicide control of pest plants, prescribed burning of uplands and marsh | bald eagle, osprey, black rail |
| Georqia |  |  |  |  |  |  |  |  |  |  |  |  |
| Okeefenokee |  |  |  |  |  | x |  |  | B | x | forest dynamics, prescribed burning | red-cockaded woodpecker, <br> wood stork, osprey, <br> sandhill crane, bald <br> eagle |

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|  | Surveys |  |  |  |  |  | Habitat Management |  |  |  |  | On-going Research | TargetSpecies(including $T+E^{\prime} s$ ) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Refuge | Wader | Marsh | Shore | Raptor | $\begin{aligned} & \text { Song- } \\ & \text { Birds } \\ & \hline \end{aligned}$ | CBC | Moist Soil | $\begin{aligned} & \text { Open } \\ & \text { Field } \end{aligned}$ | Shore Line | Hard Woods | Pine Woods |  |  |
| Piedmont |  |  |  | x |  | x |  |  |  |  | x | studies on red-cockaded | red-cockaded woodpecker, bald eaqle |
| Savannah Coastal complex (SC) | x | x | x | x | x | * | x |  | x |  |  | marsh passerine use of salt vs. freshwater marshes | wood stork |
| Louisiana |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $\begin{aligned} & \text { Boque Chitto } \\ & \text { complex* } \end{aligned}$ |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cameron Prairie |  |  |  | $x$ |  |  | x |  |  |  |  |  |  |
| Catahoula | x | x |  | x |  | x | $\dot{\text { x }}$ | x |  |  |  |  | bald eagle, eastern bluebird |
| D'Arbonne - Upper Ouachita | x | x |  | x |  | x | x |  |  |  |  |  | bald eagle |
| $\begin{aligned} & \text { Lacassine - Shell } \\ & \text { Keys** } \end{aligned}$ |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Lake Ophelia Grand Cote |  |  |  |  |  |  | x | x |  | B |  |  |  |
| Sabine |  |  |  |  | x | x |  | x |  | B |  |  |  |
| Tensas River | x |  |  | x | x | x | x | x |  | B |  | bottomland bird use, neotropical migrants, forest dynamics | Bachman's warbler |

$B=$ Bottomlands; $M=$ Mangrove; $S=$ Shrub-scrub; $T=$ Tropical
***Incidental Observation of All Species
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|  | Surveys |  |  |  |  |  | Habitat Management |  |  |  |  | On-going Research | TargetSpecies(including $T+E^{\prime} s$ ) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Refuge | Wader | Marsh | Shore | Raptor | $\begin{aligned} & \text { Song- } \\ & \text { Birds } \end{aligned}$ |  | Moist <br> Soil | Open Field | Shore <br> Line | Hard Woods | Pine Woods |  |  |
| Mississippi |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Mississippi <br> Sandhill Crane |  |  |  |  | x |  | x | x |  |  |  | studies on Mississippi sandhill crane | Mississippi sandhill crane, wood duck, eastern bluebird |
| Noxubee | x |  |  | x |  | x | x | x |  | B | x |  | bald eagle, eastern bluebird |
| Yazoo complex | x |  |  | x |  | x | x | x |  | B | x |  | bald eagle |
| North Carolina |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Mattamuskeet | x | x | x | x |  | x | x |  |  |  |  | osprey banding | osprey, bald eagle, songbird boxes |
| Pungo | $x$ | x | x |  |  |  | x |  |  |  |  |  | songbird boxes |
| Cedar Island | x | x | x | x | x |  |  |  |  |  |  | banding royal and sandwich terns | black rail, piping plover, osprey |
| Swan Quarter | x |  | x | $x$ |  |  |  |  |  |  |  | loon feeding | bald eagle |
| Pea Island - <br> Alligator River | x | x | x | x |  | x | x |  |  |  |  |  | piping plover, osprey |
| Puerto Rico |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cabo Rojo |  |  | x |  |  | x |  | x |  | T |  | shiny cowbird, yellowshouldered blackbird, Puerto Rican flycatcher | yellow-shouldered blackbird |
| Culebra |  |  | $\times$ |  |  |  |  |  | x | M |  | brown noddy, sooty and roseate terns | all colonial breeding seabirds |
| Descheo |  |  | x |  |  |  |  |  |  |  |  |  | all colonial breeding seabirds |

$B=$ Bottomlands; $M=$ Mangrove; $S=$ Shrub-scrub; $T=$ Tropical
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|  | Surveys |  |  |  |  |  | Habitat Management |  |  |  |  | On-going Research | TargetSpecies(including $T+E^{\prime} s$ ) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Refuge | Wader | Marsh | Shore | Raptor | $\begin{aligned} & \text { Song- } \\ & \text { Birds } \end{aligned}$ | CBC | $\begin{aligned} & \text { Moist } \\ & \text { Soil } \\ & \hline \end{aligned}$ | $\begin{aligned} & \text { Open } \\ & \text { Field } \end{aligned}$ | Shore Line | Hard Woods | Pine Woods |  |  |
| South Carolina |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Camp Romain | x | x | x |  |  |  | x |  | x |  |  | shorebird feeding | all shorebirds and |
| Carolina Sandhills |  |  |  |  |  |  |  |  |  |  |  |  | beach-nesters |
| - Pee Dee. |  |  |  |  |  | x | x |  |  |  | x |  | red-cockaded woodpecker, |
| Santee |  |  |  | x |  |  |  |  |  |  |  |  | eastern bluebird |
| Santee |  |  |  | x |  | x | x |  |  |  |  |  | bald eaqle |
| Tennessee |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cross Creeks | x | x | x | x | x | x | * | x |  | B | x | moist-soil, contaminants | bald eagle, ea |
|  |  |  |  |  |  |  |  |  |  |  |  | (bald eagle) | bluebird |
| Ratchie complex |  |  |  |  | x |  | x |  |  |  |  |  | eastern bluebird, wood duck, eastern screechowl. Mississippi kite. |
| Tennessee - Lake Isom | x |  | $x$ |  |  | x | x |  | B |  |  |  | bald eagle |
| Tennessee | x | x | x | x |  |  | x |  |  |  |  | documenting black rail occurrence | all shorebirds, black rail, bald eagle, osprey | rail, bald eagle, osprey

beach-nester, colonial beabirds
beabirds least tern, other terns $x$ least tern nesting
x
$\times$

$X$
X
$\mathrm{B}=$ Bottomlands; $\mathrm{M}=$ Mangrove; $\mathrm{S}=$ Shrub-scrub; $\mathrm{T}=$ Tropical

## DATE DUE




[^0]:    ummer mainland; winter
    Gulf Coastal Plain, FL

[^1]:    Bell's vireo

[^2]:    B = Bottomlands; $M=$ Mangrove; $S=$ Shrub-scrub; $T=$ Tropical
    **Casual Observations of All Species

