

RECOVERY PLAN AMENDMENTS FOR NINE SOUTHWEST SPECIES

The U.S. Fish and Wildlife Service identified best available information indicating the need to amend the below species' recovery criteria. Each amendment is recognized as an addendum that supplements the existing recovery plan.

Arizona Cliffrose (<i>Purshia subintegra</i>) Recovery Plan Original Recovery Plan Approved: June 16, 1995 Page(s) Superseded: 52-73
Davis' Green Pitaya Cactus (<i>Echinocereus viridiflorus</i> var. <i>davisii</i>) Recovery Plan Original Recovery Plan Approved: September 20, 1984 Page(s) Superseded: 11
Desert Pupfish (<i>Cyprinodon macularius</i>) Recovery Plan Original Recovery Plan Approved: December 8, 1993 Page(s) Superseded: 13-14
Fishes of the Rio Yaqui Recovery Plan Original Recovery Plan Approved: March 29, 1995 Page(s) Superseded: 21-22 Species Included: Yaqui chub
Little Aguja Pondweed (<i>Potamogeton clystocarpus</i>) Recovery Plan Original Recovery Plan Approved: June 20, 1994 Page(s) Superseded: 21
Navasota ladies'-tresses (<i>Spiranthes parksii</i>) Recovery Plan Original Recovery Plan Approved: September 21, 1984 Page(s) Superseded: 21-22
Nellie Cory Cactus (<i>Coryphantha minima</i>) Recovery Plan Original Recovery Plan Approved: September 20, 1984 Page(s) Superseded: 11
Texas Trailing Phlox (<i>Phlox nivalis</i> ssp. <i>texensis</i>) Recovery Plan Original Recovery Plan Approved: March 28, 1995 Page(s) Superseded: 13-14
Walker's Manioc (<i>Manihot walkerae</i>) Recovery Plan Original Recovery Plan Approved: December 12, 1993 Page(s) Superseded: 16-17

For

U.S. Fish and Wildlife Service
Southwest Region
Albuquerque, New Mexico

September 2019

Approved:


Regional Director, U.S. Fish and Wildlife Service

Date:

Sept. 26, 2019

**Recovery Plan for
Escobaria minima (Baird) D.R. Hunt (Syn. *Coryphantha minima* Baird)
(Nellie’s Cory Cactus).**

Amendment 1

Superseding only Part II, page 11 of the Recovery Plan.

U.S. Fish and Wildlife Service
Region 2
Albuquerque, New Mexico

September 2019

I. Background Information.

a. Summary of prior actions.

Listing:	44 FR 64738.
Date:	November 7, 1979.
Listed status:	Endangered.
Recovery Plan:	Nellie Cory Cactus (<i>Coryphantha minima</i>) Recovery Plan.
Prepared by:	Kenneth D. Heil, San Juan College, Farmington, New Mexico.
Approved:	September 20, 1984.
Five-year review(s):	February 10, 2012.

b. Reason for amendment.

Section 4(f)(1)(B)(ii) of the Endangered Species Act (ESA) requires that each recovery plan incorporate, to the maximum extent practicable, “objective, measurable criteria which, when met, would result in a determination...that the species be removed from the list.” Legal challenges to recovery plans (see *Fund for Animals v. Babbitt*, 903 F. Supp. 96 (D.D.C. 1995)) and a Government Accountability Audit (GAO 2006) have also affirmed the need to frame recovery criteria in terms of threats assessed under the five listing factors (ESA 4(a)(1)) .

Recovery criteria serve as objective, measurable guidelines to assist in determining when an endangered species has recovered to the point that it may be downlisted (reclassified) to threatened, or that the species is no longer at risk of extinction and may be delisted (removed from the Federal Lists of Endangered and Threatened Wildlife and Plants). The term “threatened species” means any species that is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range. The term “endangered species” means any species (species, sub-species, or distinct population segment) that is in danger of extinction throughout all or a significant portion of its range.

The original Nellie's cory cactus Recovery Plan (Recovery Plan) states (U.S. Fish and Wildlife Service (USFWS) 1984, pp. i, 11):

“The criteria for downlisting and/or delisting the Nellie cory cactus have not as yet been determined. Implementing studies in this recovery plan will provide the necessary data from which quantification of downlisting and/or delisting criteria can be established.”

The 5-year review (USFWS 2012, pp. 5, 25) recommends revising the recovery plan to include both downlisting and delisting criteria that comply with updated recovery planning guidance.

II. Methods used to revise the recovery criteria.

These revised criteria are based on the recommendations and new information summarized in the 5-year review (USFWS 2012).

We have not appointed a recovery team for Nellie's cory cactus, but have requested information individually from botanists at Texas Parks and Wildlife Department (TPWD) and academic institutions. Additionally, the rationale for revising delisting criteria (described in Section III) was developed through recommendations of the South Texas Plant Recovery Team for revising delisting criteria of several listed plants in South Texas. The appointed members of this team include representatives from TPWD, The Nature Conservancy, the University of Texas Rio Grande Valley, Sul Ross State University, the U.S. Department of Agriculture - Natural Resources Conservation Service, Texas A&M-Kingsville, the USFWS' Lower Rio Grande Valley National Wildlife Refuge, and private landowners.

III. Rationale for establishing the recovery criteria.

USFWS bases assessments of species viability, defined as the likelihood of persistence over time, on analyses of a species' resilience, redundancy, and representation (Shaffer and Stein 2000, pp. 307—310; National Marine Fisheries Service and USFWS 2010, pp. 5.1-14–5.1-19). Therefore, recovery criteria should also address a species' resilience, redundancy, and representation. Resilience refers to the population size necessary to endure stochastic environmental variation (Shaffer and Stein 2000, pp. 308-310). Redundancy refers to the number and geographic distribution of populations or sites necessary to endure catastrophic events (Shaffer and Stein 2000, pp. 308-310). Representation refers to the extent of genetic and ecological diversity, both within and among populations, necessary to conserve long-term adaptive capability (Shaffer and Stein 2000, pp. 307-308).

III.a. Rationale for downlisting criteria. In this amendment, we base the criteria for downlisting to the threatened status on the minimum conditions necessary so that Nellie's cory cactus is no longer in danger of extinction, but is still likely to become endangered within the foreseeable future. These criteria are defined by minimum viable population (MVP) sizes, the number and distribution of populations, and the abatement of threats through the conservation and protection of populations and habitats. These criteria must specify which individuals can contribute to determinations of MVP, and must also describe when and how population sizes can be determined and how populations are to be delimited.

The five-year review (USFWS 2012) is our most recent compilation of information about the species. However, researchers and conservation agencies have had very little access to the private lands that comprise nearly all of the global range of Nellie's cory cactus. Consequently, our knowledge of the species' life history and current status is rudimentary. We base these recovery criteria on the limited information that we do have (summarized below), as well as the best available information derived from similar cactus species.

The metric for population resilience is MVP, the smallest population size that has a high probability of surviving a prescribed period of time. For example, Mace and Lande (1991, p. 151) propose that species or populations be classified as vulnerable when the probability of persisting 100 years is less than 90 percent. We are unable to calculate MVP for Nellie's cory cactus because we do not possess the extensive demographic data needed to perform these calculations. Consequently, we have adapted a practical method for estimating plant MVPs (Pavlik 1996, p. 137) that is based on 9 life history traits: Longevity, survivorship, growth form, breeding system, fecundity, ramet production, the longevity of seed viability, environmental variation, and successional status.

Lifespan and survivorship data for wild Nellie's cory cactus are not available; nevertheless, the species is clearly perennial. The growth form of this small globose cactus is intermediate between herbaceous and woody. Although the breeding system has not been documented, most *Coryphantha* species (*sensu lato*, including *Escobaria*) require outcrossing (Zimmerman 1985, p. 137). Weniger (1979, pp. 5-6) and USFWS (1984, pp. 5-7) summarized the reproductive biology of Nellie's cory cactus. Flowering begins at three to four years in age. Flowering occurs in April and May; flowers last 2-3 days and are pollinated by unknown insects. Individuals produce up to 4 fruits and 300 to 400 seeds per year. Seeds disperse by gravity and rainwater, and are often found near mature plants. Plant surveyors have documented abundant seedlings and juveniles within populations of Nellie's cory cactus; this indicates that recruitment is successful. Taken together, these reproductive factors indicate a moderate level of fecundity compared to plant species in general. Nellie's cory cactus may form caespitose clusters (individuals with numerous stems) in cultivation (Zimmerman and Parfitt 2004, p. 233), but in the wild most individuals have a single stem or rarely two to three stems (Powell et al. 2008, p. 298); hence, ramet production (clonal reproduction) is low. Mature seeds germinate readily and apparently do not undergo dormancy (Weniger 1979, pp. 5-6; Brack 1983), and retain viability for 5 to 10 years (USFWS 1984, p. 7) (an intermediate value for wild plant species). Due to the wide annual variation in rainfall in Brewster County, environmental variation is high. The known habitats are in a climax successional status.

We entered these values for Nellie's cory cactus, indicated in bold letters, in Pavlik's table (Table 1). Column A lists traits of species with MVPs of about 50 individuals, and Column C includes traits of species with MVPs of about 2,500 individuals. We added an intermediate column (B) to Pavlik's table to account for species with intermediate or unknown traits, to which we assigned an intermediate MVP value of 1,000 individuals. Two factors require fewer individuals (perennial lifespan and climax successional status). Four factors are intermediate or unknown (unknown survivorship, intermediate growth form, moderate fecundity, and intermediate longevity of seed viability). Three factors require more individuals (outcrossing,

rare ramet production, and high environmental variation). The weighted average of these factors is:

$$\frac{((2 \times 50) + (4 \times 1,000) + (3 \times 2,500))}{9} = 1,289$$

Therefore, we have adopted a provisional estimate for the MVP of Nellie’s cory cactus of about 1,300 individuals, and include this metric as one of the recovery criteria for both the threatened and endangered classification.

This estimate of MVP is based only on numbers of mature individuals (those that have flowered at least once or are judged capable of flowering) because most juveniles die before they are able to reproduce and therefore do not contribute to the effective population size or future genetic diversity. Furthermore, population surveys that do not distinguish mature plants from seedlings would appear to fluctuate wildly, depending on how recently seeds had germinated and on the proportion of surviving seedlings.

Table 1. Minimum viable population guidelines applied to Nellie’s cory cactus (adapted from Pavlik 1996, p. 137).

Life History Trait	A. MVP of 50 individuals for species with these traits.	B. Intermediate MVP of 1,000 individuals for species with intermediate or unknown traits.	C. MVP of 2,500 individuals for species with these traits.
Longevity	Perennial		Annual
Survivorship	High	Unknown	Low
Growth Form	Woody	Intermediate	Herbaceous
Breeding System	Selfing		Probably Outcrossing
Fecundity	High	Moderate	Low
Ramet Production	Common		Rare or None
Longevity of Seed Viability	Long	Intermediate	Short
Environmental Variation	Low		High
Successional Status	Climax		<u>Seral</u> or <u>Ruderal</u>

The metric of redundancy is the number of populations. Nellie’s cory cactus is endemic to outcrops of the Caballos Novaculite, a unique geological formation in Brewster County, Texas (see USFWS 2012, Figure 2, attached below). The Caballos Novaculite outcrops (mapped together with the Maravillas Chert) total 12,094 hectares (ha) (29,887 acres (ac) (Stoeser *et al.* 2005; USFWS 2012, pp. 7-8, 11). Weniger (1979, p. 5) estimated that populations of this diminutive cactus occupied 40 ha (100 ac). The Recovery Plan (USFWS 1984, pp. 4-5) estimated that 40,000 to 80,000 individuals span an area of 11 kilometers (km) by 50 meters (m) (6.8 miles (mi) by 164 feet (ft)), totaling 55 ha (136 ac). Ballew (1989, pp. IV.A-C) surveyed five privately owned tracts where she documented five Nellie’s cory cactus sites that covered 20

ha (50 ac), 4 ha (10 ac), 20 ha (50 ac), 162 ha (400 ac), and 40 ha (100 ac), respectively. Based on surveys conducted on three ranches and on data from a single 700-m² (7,535-ft²) plot, McKinney (2000) extrapolated a total population of more than 1 million individuals on 15,500 ha (38,301 ac); however, we are unable to verify McKinney's population estimate based on the data provided (USFWS 2012, p. 15). While these estimates of population size and distribution vary widely, all surveyors concurred that, within populated sites, population density is extremely uneven, and up to several hundred individuals may occur within a single square meter (USFWS 1984, p. 5). In synthesis, we believe that the entire Caballos Novaculite formation is suitable habitat for the species, due to the consistency of this unique substrate and the similarity of climate over this limited geographic range. Nevertheless, we have no documentation to indicate how extensively Nellie's cory cactus is distributed throughout these outcrops.

The patchy distribution pattern of Nellie's cory cactus populations may be driven by natural factors, since larger populations may be more vulnerable to decimation by parasites or herbivores (USFWS 2017, pp. 27-28, 31, 39-40)—as well as cactus poachers. The distances between colonies is probably highly variable. Although we do not know what pollinates the flowers, many small cactus species are pollinated by Halictid bees (sweat bees; Halictidae) or other small bees that have correspondingly small forage ranges (Greenleaf *et al.* 2007). Colonies separated by as little as 250 m (820 ft) could be reproductively isolated, but this is speculative; we conclude that it would be difficult to delineate populations among the colonies scattered over contiguous bands of Caballos Novaculite habitat. Nevertheless, we need to define how populations are delineated to determine whether the size and number of populations meets the recovery criteria. It may be more practical to apply MVP sizes to metapopulations consisting of multiple colonies or subpopulations distributed over areas of contiguous habitat. Due to the discontinuous geographic distribution of Caballos Novaculite outcrops, at least 20 such areas could support metapopulations that are separated by 0.5 to 1.0 km (0.3 to 0.6 mi) or more, a separation distance often used to delineate Element Occurrences (NatureServe 2002, p. 26). Consequently, we have adopted this separation distance for the delineation of the populations.

We are not aware of a scientific method to determine the minimum number of populations or metapopulations needed to assure long-term survival of a species; in general, more populations distributed over a wider geographic range are better. A recovery criterion of 10 viable metapopulations is similar to other highly endemic listed cactus species, such as star cactus (*Astrophytum asterias*) (USFWS 2003). Since at least 20 areas of potential habitat exist in the Caballos Novaculite (as described above), the criterion of 10 viable populations or metapopulations is also attainable.

The metric of representation is derived from the geographic distribution of populations as well as the genetic variation within and between populations. However, the amount of genetic variation between and within populations of Nellie's cory cactus has not been investigated. Consequently, the distribution of populations across the species' range is the best metric of its representation. Since the species is endemic to a single geological formation that spans only a portion of a single Texas county, very little environmental variation (such as elevation range, precipitation, day length, etc.) exists within this range. Thus, the species' representation would likely be conserved if the criterion of 10 viable populations or metapopulations is achieved.

The long-term viability of metapopulations requires that they are protected from development and other threats, and are managed in a manner that promotes the species' conservation. There are no state or Federally owned lands within the geographic range of Nellie's cory cactus (other than highway rights-of-way). However, protection and management may be accomplished through conservation easements or long-term conservation agreements with private landowners.

III.b. Rationale for delisting criterion. The delisting criterion (for removal from the list of threatened and endangered species) consists of attaining the downlisting criteria levels described above and sustaining or improving this status long enough to demonstrate that Nellie's cory cactus is no longer likely to become endangered in the foreseeable future.

Plant population sizes in the wild vary in response to variations in rainfall and temperature, parasite and disease populations, and many other factors. Changes in population sizes that occur over one to several generation spans may represent only natural variations rather than longer-term demographic trends. We do not possess the demographic data necessary to calculate how many generation spans are necessary to detect demographic trends, and we are unlikely to obtain this data soon enough to benefit the species' recovery. To distinguish longer-term demographic trends from random variations in population sizes, we provisionally estimate that trend detection will require periodic monitoring through at least five generation spans. One generation span is the time required for a newly formed seed to disperse, germinate, grow to a mature size, flower, and disperse new seeds. The Recovery Plan (USFWS 1984, p. 6) states that the species flowers at three to four years of age, although this may refer to individuals in cultivation. Based on this information, we believe that a typical generation span in the wild is at least 5 years. Therefore, the protected metapopulations must be monitored for at least 25 years.

IV. Amended Recovery Criteria.

a. Downlisting Recovery Criteria. Justifications for all downlisting criteria are described in Section III.a.

The downlisting criteria for Nellie's cory cactus are based on the minimum conditions that justify reclassification of the species. We will consider reclassifying Nellie's cory cactus to threatened status when:

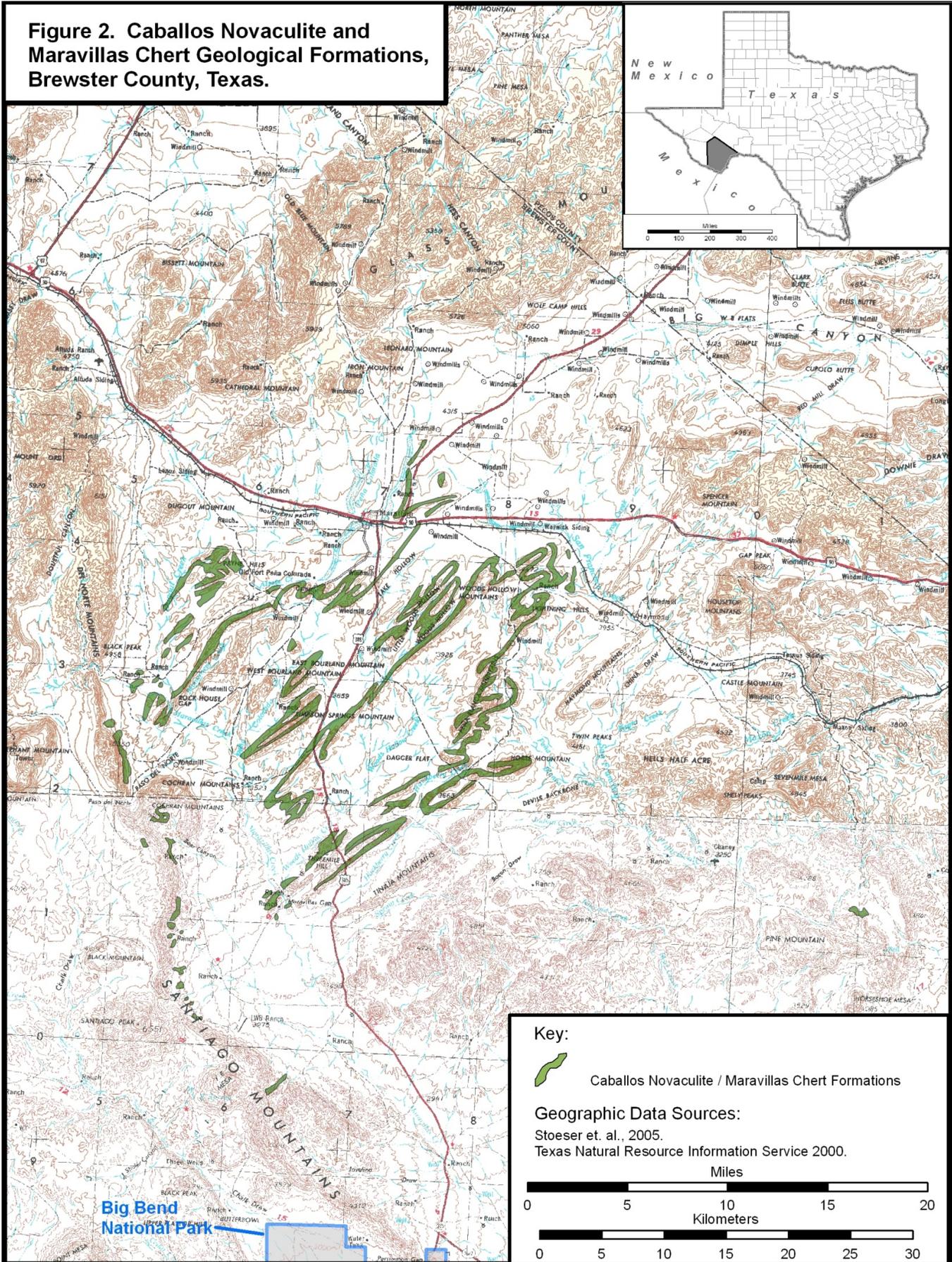
1. Ten or more viable metapopulations are legally protected and managed for the purpose of conserving Nellie's cory cactus and its habitats. Examples include, but are not limited to, conservation easements on private lands, lands owned and managed for conservation by non-profit organizations, and legally-binding long-term management agreements with private landowners.
2. The 10 or more protected metapopulations described in the previous criterion must each have a minimum viable population size of 1,300 or more mature individuals.

b. Delisting Recovery Criterion.

Nellie's cory cactus will be considered for delisting when:

1. Periodic monitoring indicates that the minimum viable population levels of 1,300 mature individuals within each of 10 protected metapopulations (the criteria for downlisting to threatened) have remained stable or have increased over a period of 25 years. Monitoring (censuses) of each protected metapopulation must be conducted at least once every five years.

Figure 2. Caballos Novaculite and Maravillas Chert Geological Formations, Brewster County, Texas.



IV. Literature Cited.

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- U.S. Fish and Wildlife Service. 2017. Species status assessment of Tobusch Fishhook Cactus (*Sclerocactus brevihamatus* ssp. *tobuschii* (W.T. Marshall) N.P. Taylor). U.S. Fish and Wildlife Service Southwest Region, Albuquerque, New Mexico. 65 pp. + 2 appendices.
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APPENDIX A – SUMMARY OF PUBLIC, PARTNER, AND PEER REVIEW COMMENTS RECEIVED

Summary of Public Comments

We published a notice of availability in the *Federal Register* on June 27, 2019 (84 FR 30764-30768) to announce that the draft amendment for the Nellie’s Cory Cactus (*Coryphantha minima*) Recovery Plan (Recovery Plan) was available for public review, and to solicit comments by the scientific community, State and Federal agencies, Tribal governments, and other interested parties on the general information base, assumptions, and conclusions presented in the draft amendment. An electronic version of the draft recovery plan amendment was also posted on the Service’s Species Profile website:

<https://ecos.fws.gov/ecp0/profile/speciesProfile?sId=4909#recovery>

The Service did not receive any responses to the request for public comments.

Summary of Peer and Partner Review Comments

In accordance with the requirements of the Act, we solicited independent peer review of the draft amendment from qualified representatives from the following: Texas Parks and Wildlife Department (TPWD), Sul Ross State University, and Desert Botanical Garden; TPWD is also a partner agency. Peer review was conducted concurrent with the *Federal Register* publication. Criteria used for selecting peer reviewers included their demonstrated expertise and specialized knowledge related to Nellie’s cory cactus, rare plant conservation, and plant population genetics. The qualifications of the peer reviewers are in the decision file and the administrative record for this Recovery Plan amendment.

We received comments from one reviewer at TPWD. We considered all substantive comments, and to the extent appropriate, we incorporated the applicable information or suggested changes into the final Recovery Plan amendment. Below, we provide a summary of specific comments received from peer and partner reviewers with our responses; however, we addressed many of the reviewers’ specific critiques and incorporated their suggestions as changes to the final amendment. Such comments did not warrant an explicit response, and as such, are not addressed here.

Peer Review Comment (1): Suggestion that estimated generation span be compared to the known generation spans of other *Coryphantha* (or *Escobaria*) species.

Response: We believe this information would be relevant only for other *Coryphantha* or *Escobaria* species that occur in the same habitat as Nellie’s cory cactus, the Caballos Novaculite of northern Brewster County. We are unaware of any documented studies of generation spans of this genus within the same habitat.